BIDDERS COMPANY NAME

# REQUEST FOR PROPOSAL # 6590 INTERNAL AUDITING SERVICES FOR WASHTENAW COUNTY

Prepared By:

Washtenaw County Purchasing Administration Building P.O. Box 8645 220 N. Main B-35 Ann Arbor, MI 48107

Robert G. Devault, C.P.M. Purchasing Manager (734) 222-6760





# WASHTENAW COUNTY

Finance Department

Purchasing Division P.O. Box 8645, 220 N. Main, Ann Arbor, MI 48107-8645

Phone (734) 222-6760, Fax (734) 222-6764

# **REQUEST FOR PROPOSAL #6590**

December 2, 2010

Washtenaw County Purchasing Division on behalf of the Washtenaw County Finance Department is issuing a Sealed Request for Proposal (RFP) #6590 for Internal Auditing Services for Washtenaw County, Michigan.

<u>Sealed Proposals</u>: Vendor will deliver one (1) original and five (5) copies in addition to an electronic copy of the proposal to the following address:

Washtenaw County Administration Building Purchasing Division 220 N. Main St. Room B-35 P.O. Box 8645 Ann Arbor, MI. 48107

# by 2:00 p.m. on Monday, January 10, 2011

Proposals received after the above cited time will be considered a late quote and are not acceptable unless waived by the Purchasing Manager.

- The envelope must be clearly marked "SEALED RFP # 6590".
- Please direct purchasing and procedural questions regarding this RFP to Robert G. Devault, C.P.M. at (734) 222-6760 or by e-mail at <u>devaultb@ewashtenaw.org</u>.
- Please direct specific technical questions regarding this RFP to Peter Collinson at (734) 222-6722 or by e-mail at <u>collinsp@ewashtenaw.org</u>.

Thank you for your interest.

# **Request For Proposal #6590**

# For Internal Auditing Services for Washtenaw County

# Table of Contents

- 1. Nature of Services to be Provided
- 2. Description of the Government
- 3. RFP Procedures
- 4. Proposal Format and Submittals
- 5. Proposal Evaluation and Selection Criteria
- 6. Supplemental Conditions
- 7. Standard Provisions for Contracts Professional Service Contract Template

#### Attachments

- 1. Comprehensive Annual Financial Report for the County (December 31, 2009)
- 2. Single Audit for the County (December 31, 2009)
- 3. Management Letter for the County (December 31, 2009)
- 4. County Department Listing
- 5. Departments Receiving Monies Over the Counter

# 1. Nature of Services to be Provided

#### A. Introduction

The County has many internal controls in place in each department that seek to impact the daily conduct of our business, protect our employees/customers/clients, safeguard our assets, mitigate our risks, and allow for accurate financial reporting (including financial projections) to help ensure a viable, sustainable government that is able to serve its citizens both now and in the future.

Over the years, the County Finance Department has performed a limited amount of monitoring of these internal controls. This effort has focused primarily on reviewing the cash receipting process in place in County departments that take in monies over the counter to ensure that the monies are properly received, safeguarded, deposited and recorded in a timely way in the County's financial system. This work has been done on a rotating basis each year with one or more such departments' cash handling processes being reviewed.

The County Board of Commissioners has requested that the County begin in a greater way to review our internal controls. Given that sufficient staff time and expertise are not available for this work to be done in-house, it was recommended that a request for proposal (RFP) be done to solicit bids from qualified firms to perform this work as directed by County management.

It is anticipated that this work would begin with a review of the entity-wide controls in place to enable the auditor to better understand our governing and operating structure and also to assess the "tone at the top," since this is often the foundation for all of the other components of internal control.

This would most likely be followed by a risk assessment of each department to identify the areas of highest risk so that these could be reviewed first. It is anticipated that a multi-year internal audit schedule could then be developed. Departments would be reviewed on a rotating schedule over perhaps a 5-7 year time period, depending on the availability of monies to pay for this work.

The purpose of this RFP is to solicit proposals from qualified firms to provide **internal auditing services** for Washtenaw County government for a period of five years with the possibility of two one-year extensions if agreed upon by both parties. This would be subject to the annual review and recommendation of County Administration, the satisfactory negotiation of terms (including a price acceptable to both the County and the selected firm(s)), the concurrence of the County Board of Commissioners and the annual availability of an appropriation.

These services are to be performed in accordance with generally accepted auditing standards issued by the American Institute of Certified Public Accountants (AICPA) and the Standards for The Professional Practice of Internal Auditing issued by the Institute of Internal Auditors (IIA) as well as any guidelines prescribed by the State of Michigan Department of Treasury and any applicable Michigan Public Acts.

#### B. Scope of Work to be Performed

- 1. Perform a review of the entity-wide internal control environment in place at the County.
- 2. In conjunction with key County staff, perform a risk assessment of County operations in order to prioritize the areas for internal audit work to be performed. From this prioritization, develop a multi-year internal audit schedule encompassing all County departments. Review the risk assessment and the internal audit schedule annually with County management and adjust accordingly to reflect any changes in the internal or external environment that affect the risks the County is facing.
- 3. Perform internal audits of several departments each year according to the prioritized schedule developed above. Analyze the data obtained for evidence of deficiencies in controls, duplicative effort, wasteful or unnecessary spending, fraud, lack of compliance with federal, state or local laws/regulations or failure to follow management policies/procedures.
- 4. Assist the County in establishing a tip line (fraud hotline) where employees could anonymously report areas of concern to them.
- 5. Review other areas as deemed necessary or as requested by County Administration or the Board of Commissioners.
- 6. Provide recommendations for strengthening internal controls in order to lower identified risks to the County and improve fraud detection and prevention.
- 7. Submit audit findings/reports to County management and the Board of Commissioners at regularly scheduled meetings. Monitor compliance with recommendations where necessary.

# 2. Description of the Government

#### A. Name of Contact Person/ Certain Key Personnel

The auditor's principal contact with the County will be Peter Collinson, Accounting Manager, or a designated representative, who will coordinate the assistance to be provided by the County. A list of certain key personnel for the audit is included below:

<u>County Administration</u> Verna McDaniel, County Administrator William Reynolds, Deputy County Administrator

<u>Finance Department</u> Kelly Belknap, Finance Director Peter Collinson, Accounting Manager

<u>Department of Information and Technology Services</u> James McFarlane, Information and Technology Director

<u>Corporation Counsel</u> Curtis Hedger, Corporation Counsel

#### B. Background Information

Washtenaw County is located in the southeast region of Michigan's lower peninsula, approximately 40 miles west of Detroit. It is the sixth largest county in the State, with an estimated 2009 population of 348,407. Its major cities are Ann Arbor, with a population of approximately 114,000, and Ypsilanti with a population of approximately 22,000. The County has a total annual payroll of approximately \$80,000,000 covering approximately 1300 full time employees.

The accounting and financial reporting functions of the County are decentralized, with much of the accounting activity taking place in five main areas: the Finance Department, the Treasurer's Office, the Public Health Department, the Department of Public Works, and the Office of the Water Resources Commissioner.

More detailed information on the government and its finances can be found in the Comprehensive Annual Financial Report (Attachment 1). Budget information, official statements and policies and procedures are available for your review. Please contact Peter Collinson, (734) 222-6722 with specific questions.

The <u>Finance Department</u> is headed by a Finance Director, and consists of 20 employees. The principal functions performed and the number of employees assigned to each are as follows:

Function	Number of Employees
Administration	2
Accounting	6
Accounts Payable / Payroll	5
Budget	4
Purchasing	3

The <u>Treasurer's Office</u> is headed by Catherine McClary, County Treasurer, and includes 12.5 employees under her oversight. The principal functions performed and the number of employees assigned to each are as follows:

Function	Number of Employees
Cash & Investment Management	2
Receipting and Revenue Accounting	6.5
Foreclosure Prevention	4

#### Computer Hardware

Type of Equipment	<u>Number</u>	Make of Equipment	<u>Networked</u>
PCs	1000+	Various	Yes

Significant Applications

Make	<u>Vendor</u>	Major Applications
J.E. Edwards Enterprise One XE	Oracle, Inc.	General Ledger, Accounts Payable, Accounts Receivable, Fixed Assets, Purchasing, Payroll & Human Resources Operating System
Microsoft Office Pro	Microsoft	Software for spreadsheets (Excel), word processing (Word), data base (Access), presentation(PowerPoint), email and calendaring (Outlook)
Equalizer	Equalizer	Assessment, Tax Billing and Delinquent Taxes Operating System

# 3. RFP Procedures

#### 3.1 Bid Conditions

- a. The County reserves the right to accept or reject any or all proposals, to waive irregularities or technicalities in any response and to accept any response which the County deems to be in its best interest.
- b. The County reserves the right to enter into negotiations with the any Firm with the intention of formalizing a mutually agreeable contract document.
- c. The County reserves the right to accept or reject any exception taken by any Firm to the terms and conditions of this request.
- d. The County reserves the right to qualify, accept or reject any and all Firms as deemed in the best interest of the County.
- e. The County will not pay for any information requested herein, nor will it be liable for any costs incurred in preparing response submittals.
- f. In the event it becomes necessary to revise any part of this RFP, an addendum will be provided to all firms who received the initial RFP. This includes the County's prerogative to amend the response date.
- g. Any Firm contemplating submitting a proposal that has concerns or questions about any part of the RFP, including comments on any specifications which they believe will limit competition may submit them in writing to the Purchasing Department at the address listed on the cover of this document. The County will not be responsible for any other explanations or interpretations of the proposed documents. In case of any doubt or difference

of opinion as to the true intent of the RFP, and in case of any dispute

between the parties under the agreement to be entered there under, the decision of the County shall be final and binding.

- h. Proposals must include all information required in order to be evaluated and considered for award. Failure to do so may be deemed sufficient cause for disqualification.
- i. Firms may, at their discretion, submit multiple proposals which provide various alternatives. At least one of the proposals must be complete and comply with all instructions of the RFP, with other proposals to be evaluated as variations of this proposal. The additional proposals may be abbreviated following the same format, providing only that information which differs in any way from the original.
- j. Modifications or corrections of a previously submitted proposal are to be addressed in the same manner as the original proposal and will be considered if received prior to the scheduled closing time for receipt of proposals. Oral or telephone modifications or corrections will not be accepted.
- k. Proposals may be withdrawn at any time prior to the scheduled closing time for the receipt of proposals. This can be accomplished by written notification on company letterhead signed by an authorized representative or in person upon presentation of appropriate identification.
- Firms submitting a proposal in response to this RFP may be required to give an oral presentation of their proposal to the County. This will provide an opportunity for the Firm to clarify or elaborate on the proposal but will in no way change the Firm's original proposal. Oral presentations are an option of the evaluating committee, and therefore, may not be requested. Accordingly, proposals should be complete as submitted.

# 3.2 Best and Final Offers

All proposals are to be submitted as best and final offers. Each Firm shall include all requirements, terms and conditions they may have, and shall not assume that an opportunity will exist to add such matters after the proposal has been submitted. Unacceptable terms and conditions may cause the County to award to another Firm, despite other factors of the evaluation.

#### 3.3 County Contact

During review of the RFP and preparation of proposals, Firms may discover certain errors, omissions or ambiguities. If so, or if in doubt about the meaning of any part of this RFP, submit written questions via e-mail to Robert G. Devault, Purchasing Manager. Do not rely on verbal instructions or clarifications. Please direct all questions in writing to <u>devaultb@ewashtenaw.org.</u>

All questions concerning the RFP must reference the RFP page number, section heading, and paragraph. Questions must be concisely stated and be numbered in sequential order.

All questions must be submitted by 3:00 P.M. on Friday, December 20, 2010.

Responses to all written questions will be sent to all known and interested Firms. Questions submitted after the deadline will not be answered.

If assumptions are made about the meaning or accuracy of any part of this RFP Firms shall state that in the proposal. If the Firm does not ask questions or clarify any assumption, the County will assume the Firm agrees with and understands the requirements and that the Firm's offering will meet those needs at the prices stated.

#### 3.4 **RFP Schedule**

The planned schedule of RFP events will help the Firm prepare its proposal. The key events and deadlines for the proposal process are as follows:

RFP available to Firms	December 2, 2010
Questions due from Firms	December 20, 2010
Proposal Response Due	January 10, 2011
Firm Selection	February 28, 2011

#### 3.5 Disqualification of Firms

Firms may be disqualified for any of the following reasons:

- a. Failure to meet minimum qualifications
- b. Failure to abide by minimum requirements of the RFP as presented herein
- c. Reason to believe collusion exists among the Firms
- d. Having defaulted on a previous contract, or having performed poorly on a previous contract
- e. Lack of competency, skill, judgment, financial capability, integrity, reputation, reliability or responsibility to perform the work as revealed by the proposal, questionnaires, financial statement, performance history or other relevant information obtained by the County

#### 3.6 Firm Selection

The finalist(s) will be chosen based on the criteria identified in Section 5, Proposal Evaluation and Selection Criteria.

The finalist(s) may be required to give an oral presentation of their proposal to representatives of the County. This will provide an opportunity for the Firm to clarify or elaborate on the proposal.

#### 3.7 Contract Negotiations

Contract negotiations between parties may take place between the Firm and the

County. The county reserves and in its sole discretion may, but shall not be required to, exercise the following rights and options with respect to the contract negotiation and award process resulting from this RFP;

The County reserves the right to enter into post-submission negotiations and discussions with any one or more Firms regarding price, scope of service and/or any other tem of their proposals, and such other contractual terms as the County may require, at any time prior to execution of a final contract.

The County may, at its sole election, enter into simultaneous, competitive negotiations with multiple Firms or negotiate with an individual Firm. Negotiations with Firms may result in the engagement or reduction of the scope of services, or change in other terms that are material to the RFP and the submitted proposals.

In such event, the County shall not be obligated to inform other Firms of the changes, or to permit them to revise their proposal in light thereof, unless the County, in its sole discretion, determines that doing so is in the County's best interest.

In the event negotiations with any Firm(s) are not satisfactory to the County, the County reserves the right to discontinue such negotiations at any time; to enter into or continue negotiations with other Firms; to enter negotiations or proposals for components of the Internal Auditor, if any, that are deleted by the County from the successful proposal or the contract resulting from it.

The County reserves the right not to enter into any contract with any Firm, with or without re-issue of the RFP, if the County determines that such is in the County's best interest.

# 4. Proposal Format and Submittals

#### 4.1 **Proposal Submittal**

Submit one (1) original and five (5) hard copies of your response to the following address. In addition, please provide an electronic copy of your proposal. Proposals must be received in the Purchasing Division no later than Monday, January 10, 2011 at 2:00 P.M., EST at the address shown below:

Washtenaw County Administration Building Purchasing Division 220 N. Main St. Room B-35 P.O. Box 8645 Ann Arbor, MI. 48107

It is solely the Firm's responsibility to insure timely delivery of their response. All proposals must be received by the closing date and time indicated. Late and faxed responses will not be accepted. Any proposal may be withdrawn prior to the above scheduled time for proposal receipt. All proposals must be time stamped in the Purchasing Division, by the specified date and time.

It is the responsibility of the Firm to clearly mark and identify all sections or content of the proposal that, in the Firm's opinion, contains trade secrets,

confidential information, and other proprietary information. Trade secrets contained in the proposal shall not be open for public inspection at any time.

All responses, proposals, and accompanying documentation except proprietary and intellectual property of the Firm, shall become the property of the County.

If the proposal represents offerings to be made by different firms or organizations, the County will do business only with the Firm and will require the Firm's organization to assume responsibility as the Prime Contractor for all services. Power of Attorney authorizing agents or others to sign the proposal must be certified and notarized in writing. In addition, the County will not accept assignment of the ensuing contract.

#### 4.2 Sealed Package

Mark plainly on the outside of the package "Internal Audit Services". Indicate the RFP number and due date of January 10, 2011 on the package and clearly indicate a return address. Failure to do this may cause the proposal to be misplaced and not considered.

For ease of handling and reference, please submit the proposal on 8-1/2" by 11" paper in a ring binder or other binding. It will help the evaluation and negotiation process if each page is numbered, including technical or marketing materials submitted with the proposal. The original, clearly marked "Original", and five (5) legible copies are required.

Oral, telephonic or e-mail proposals will not be considered. Additionally, submit one electronic version of the proposal in Microsoft Word format.

All responses, proposals, and accompanying documentation except proprietary and intellectual property of the Firm, shall become the property of the County.

#### 4.3 Detailed Proposal Requirements

Firms must organize their proposals as defined below to ensure consistency and to facilitate the evaluation of all responses. The required proposal sections are:

#### Transmittal Letter

Provide a letter on company letterhead, indicating the following information and signed by an official who is authorized by and binding on the Firm's organization.

- a. The authorized official must certify that the proposal will remain valid for 90 days from the date submitted, and that, upon award of contract; all prices shall be firm and valid for the duration of the contract.
- b. In addition, the transmittal letter shall indicate that the Firm's company agrees to be bound by the proposal included in the original proposal submission without modification.
- c. The letter should contain a brief statement of the Firm's understanding of the services the County is seeking to procure.
- d. Finally, please provide the name, title, address, e-mail address, fax number and telephone number of the Firm's primary contact for the project.

#### Table of Contents

A table of contents providing a listing for each section of the proposal is required, including the Appendices and any additional material submitted.

#### **Executive Summary**

The executive summary should provide a concise summarization of the services being proposed to meet the County's needs and why it is the solution the County should decide to implement. The Firm should also summarize their qualifications and similar experience in similar sized operations and how this experience indicates the Firm's solution is suitable for the County.

#### Organization

- A. A brief history of your organization, full corporate name and affiliate organizations, a review of ownership, current location and territory attended to, number of employees, number of years of experience providing internal audit services and anticipated changes to the existing size and location of your business.
- B. The services your firm offers which may distinguish it from other firms.
- C. A profile of the type of accounts and clients for which your firm presently provides internal auditing services.
- D. Provide your firm's audit and internal controls philosophy, in particular with respect to assets and controls of governmental organizations.

#### **Professional Staff**

- A. A biography of the primary staff that will be responsible for the work to be performed for the County.
- B. A brief biography of principals of Firm.
- C. An organizational chart for the individuals assigned to our account.

#### Information

- A. Describe your firm's experience in providing internal auditing services to local governments as well as other organizations. Describe the unique qualifications of your firm to provide internal auditing services to the County.
- B. Describe your firm's experience in auditing Electronic Data Processing (EDP) systems, to include, but not limited to, accounting software systems, PC based software applications, local area networks, etc.

- C. Describe how you will ensure that the audit team assigned will have the necessary knowledge and experience in County government internal controls.
- D. The proposal should include a pricing structure (estimated hours and blended hourly rate) for the entity-wide review of internal control and the risk assessment work to be performed. Describe how you would approach risk assessment at the County and how you would develop an internal audit schedule for the periodic review of internal controls in County departments based upon the risk assessment.
- E. Based upon internal audit work performed by your firm for entities similar to the County provide (if possible) an estimate of the hours and yearly cost to review internal controls in County departments such that each department could be reviewed once every 5 years as determined through the risk assessment process.
- F. Provide a cost estimate for assisting the County to establish a tip line (fraud hotline) where employees could anonymously report areas of concern to them.
- G. Describe your firm's professional and technical resources which are available to support the internal audit work.

#### Reporting

Detail proposed meeting availability for phone calls and face to face meetings. Presence at Board meetings may be needed from time to time.

Provide a sample internal audit report and discuss the type(s) of reports and related audit information that is provided to the client.

#### References

Please provide the name, contact person, and phone number of three existing internal audit clients, preferably local governments, whom we may contact for references. Indicate the length of time for the engagement.

#### **Exceptions to Specifications**

Although the specifications in the requirements section represent the County's anticipated needs, there may be instances in which it is in the County's best interest to permit exceptions to specifications and accept alternatives.

It is extremely important that Firms make very clear where an exception is taken to the specifications and how alternatives will be provided. Therefore, exceptions, conditions, or qualifications to the provisions of the County's specifications must be clearly identified as such, together with the reasons, and inserted in this section of the proposal. If the Firm does not make it clear that an exception is taken, the County will assume the proposal is responding to and will meet the specification as written.

## Additional Information

All additional information the Firm deems as pertinent to their proposal must be included in this section.

## Pricing

The Firm must provide detailed description of any and all costs for the services to be delivered as part of this contract.

# 5. Proposal Evaluation and Selection Criteria

#### 5.1 Evaluation and Selection

The County will conduct a comprehensive, fair and impartial evaluation of all proposals received in response to this RFP received by the proposal due date and time specified in this request.

The successful Firm will be selected on the basis of a comprehensive solution, pricing, and implementation plan as defined in this section.

#### 5.2 Evaluation Process

Each proposal received will first be reviewed in a pre-evaluation process to determine responsiveness and completeness of the proposal, and that the Firm meets the minimum requirements of the project.

Proposals that meet the minimum requirements listed below will be included in the full evaluation process. If any of the minimum RFP requirements are not met by the Firm or not stated in their proposal, the Firm's proposal will be rejected and not considered in the evaluation process.

#### 5.3 Evaluation and Selection Committee

The Evaluation and Selection Committee will determine the responsiveness and adequacy of each proposal evaluate each proposal by company organizational structure, professional staffing, internal audit experience, and implementation according to the pre-established criteria described below and develop an overall ranking.

#### 5.4 Evaluation Criteria

The criteria upon which evaluation of the proposals will be based include, but are not limited to the following:

- a. The ability of the Firm to provide excellent internal auditing services to the County
- b. References from persons knowledgeable of the Firm's ability to fulfill the terms of the contract
- c. Economic feasibility and justification of all costs

- d. General and financial stability of the company and years in business
- e. Firm willingness and ability to negotiate a contract acceptable to the County
- f. Quality of the proposal and presentations (if required)
- g. Ability for the Firm to provide quality advice and documentation

The evaluation panel reserves the right to reject any or all proposals should they be deemed unsatisfactory or to conclude that there are no satisfactory proposals and discontinue evaluations. The County reserves the right to determine the best proposal submitted in the interest of the County.

#### 5.5 **Proposal Evaluation**

Each proposal will be evaluated in each of the major categories listed above. The evaluation process will be used to determine the short list of Firms who qualify for further evaluation.

The County, in its sole discretion, may require a Firm to make a presentation of its proposal to the Selection Committee, at no cost to the County, addressing its ability to satisfy the requirements for this RFP. However, the County shall not be required to permit any Firm to make such a presentation. The information provided in the presentation will be used in addition to the information provided by the proposal to evaluate the product fit, completeness of the service, and the Firm qualifications.

Cost to the County is a material factor, but not the sole or necessarily the determining factor in Proposal evaluation. The County may, in its sole discretion, award a contract resulting from this RFP to a person or entity other than the responsible and qualified Firm submitting the lowest price. The contract will be awarded to the Firm whose proposal the County determines, in its sole discretion, is the most advantageous to the County and in the County's best interest.

Proposal evaluation will include assessment of the Firm's qualifications, technical services, cost proposals, and such other information and investigations as the County deems necessary and appropriate. The County in its sole discretion, may, but shall not be required to, reject without further consideration the proposal of any Firm that has not demonstrated, in the County's sole judgment, that it satisfies the qualifications criteria provided in the Proposal Format and Submittals section of this RFP. The County reserves the right, in its sole discretion and without notice to Firms, to modify this evaluation procedure as it may deem to be in the County's interest.

#### 5.6 Oral Presentation

Selected Firms may be invited to make an on-site presentation of their proposal. If so, the oral presentations will be considered part of the Firm's offering. Prior to the on-site presentations selected Firms will be provided with an agenda.

#### 5.7 Recommendation For Award

The Evaluation and Selection Committee will recommend that award be made to the responsible Firm whose best and final offer is determined by the County to be the most

advantageous to the County taking into consideration the relative importance of price and other evaluation factors.

# 6. Supplemental Conditions

- A. The Firm shall comply with the County's policies and procedures and any additional instructions issued from time to time by the County.
- B. During the period of contract, no change is permitted in any of its conditions and specifications unless the Firm receives written approval from the County.
- C. Should the Firm find at any time that existing conditions make modification in contract requirements desirable, it shall promptly report such matter to the County for its consideration and decision.
- D. The Firm shall comply with any and all federal, state or local laws, now in effect or hereafter promulgated which apply to the operation herein specified.
- E. The Firm's performance may be evaluated by an advisory committee of the County meeting from time-to-time during the year, or by the County Administrator, Deputy County Administrator, or Finance Director or his/her designee It will be the responsibility of the Firm to respond, in writing if so requested, to inquiries, requests for change, and recommendations.
- F. The Firm shall advise the Finance Director, or his/her designee, of the telephone numbers and addresses of management personnel and shall arrange for at least one such person to be available during the County's normal working hours by telephone. The Firm shall also provide sufficient backup in times of staff shortages due to vacations, illnesses, and inclement weather.
- G. In the event that either party shall fail to maintain or keep in force any of the terms and conditions of this Agreement, the aggrieved party may notify the other party in writing via Certified Mail of such failure and demand that the agreed upon terms and conditions of the Agreement be upheld. Failure to abide by the terms and conditions of the Agreement are grounds for termination.

# 7. Standard Provisions for Contracts

If a contract is awarded, the selected contractor will be required to adhere to a set of general contract provisions which will become a part of any formal agreement. These provisions are general principles which apply to all contractors of service to Washtenaw County such as the following:

# PROFESSIONAL SERVICE CONTRACT

AGREEMENT is made this \_\_\_\_\_ day of \_\_\_\_\_, 2010, by the COUNTY OF WASHTENAW, a municipal corporation, with offices located in the County Administration Building, 220 North Main Street, Ann Arbor, Michigan ("County") and (Name of Consultant) located at (Address).

In consideration of the promises below, the parties mutually agree as follows:

# ARTICLE I - SCOPE OF SERVICES

# The Consultant will (SPELL OUT SCOPE OF SERVICE)

#### ARTICLE II - COMPENSATION

Upon completion of the above services and submission of invoices the County will pay the Consultant an amount not to exceed *(SPELL OUT DOLLAR AMOUNT).* 

#### ARTICLE III - REPORTING OF CONSULTANT

<u>Section 1</u> - The Consultant is to report to *(DEPARTMENT HEAD TITLE)* and will cooperate and confer with him/her as necessary to insure satisfactory work progress.

<u>Section 2</u> - All reports, estimates, memoranda and documents submitted by the Consultant must be dated and bear the Consultant's name.

<u>Section 3</u> - All reports made in connection with these services are subject to review and final approval by the County Administrator.

<u>Section 4</u> - The County may review and inspect the Consultant's activities during the term of this contract.

<u>Section 5</u> - When applicable, the Consultant will submit a final, written report to the County Administrator.

<u>Section 6</u> - After reasonable notice to the Consultant, the County may review any of the Consultant's internal records, reports, or insurance policies.

#### ARTICLE IV - TERM

This contract begins on (MONTH, DAY, YEAR) and ends on (MONTH, DAY, YEAR).

#### ARTICLE V - PERSONNEL

<u>Section 1</u> - The contractor will provide the required services and will not subcontract or assign the services without the County's written approval.

<u>Section 2</u> - The Contractor will not hire any County employee for any of the required services without the County's written approval.

<u>Section 3</u> - The parties agree that the Contractor is neither an employee nor an agent of the County for any purpose.

<u>Section 4</u> - The parties agree that all work done under this contract shall be completed in the United States and that none of the work will be partially or fully completed by either an offshore subcontractor or offshore business interest either owned or affiliated with the contractor. For purposes of this contract, the term, "offshore" refers to any area outside the contiguous United States, Alaska or Hawaii.

#### ARTICLE VI - INDEMNIFICATION AGREEMENT

The contractor will protect, defend and indemnify Washtenaw County, its officers, agents, servants, volunteers and employees from any and all liabilities, claims, liens, fines, demands and costs, including legal fees, of whatsoever kind and nature which may result in injury or death to any persons, including the Contractor's own employees, and for loss or damage to any property, including property owned or in the care, custody or control of Washtenaw County in connection with or in any way incident to or arising out of the occupancy, use, service, operations, performance or non-performance of work in connection with this contract resulting in whole or in part from negligent acts or omissions of contractor, any sub-contractor, or any employee, agent or representative of the contractor or any sub-contractor.

#### ARTICLE VII - INSURANCE REQUIREMENTS

The Contractor will maintain at its own expense during the term of this Contract, the following insurance:

- 1. Workers' Compensation Insurance with Michigan statutory limits and Employers Liability Insurance with a minimum limit of \$100,000 each accident for any employee.
- 2. Commercial General Liability Insurance with a combined single limit of \$1,000,000 each occurrence for bodily injury and property damage. The County shall be added as "additional insured" on general liability policy with respect to the services provided under this contract.
- 3. Automobile Liability Insurance covering all owned, hired and non-owned vehicles with Personal Protection Insurance and Property Protection Insurance to comply with the provisions of the Michigan No Fault Insurance Law, including residual liability insurance with a minimum combined single limit of \$1,000,000 each accident for bodily injury and property damage.
- 4. Professional Liability coverage with a minimum limit of \$1,000,000 each occurrence. The County shall be added as "additional insured" on Professional liability policy with respect to the services provided under this contract. The additional insured provision does not apply to contracts with Architects, Architectural firms, Engineers or Engineering firms.

Insurance companies, named insures and policy forms may be subject to the approval of the Washtenaw County Administrator, if requested by the County Administrator. Such approval shall not be unreasonably withheld. Insurance policies shall not contain endorsements or policy conditions which reduce coverage provided to Washtenaw County. Contractor shall be responsible to Washtenaw County or insurance companies insuring Washtenaw County for all costs resulting from both financially unsound insurance companies selected by Contractor and their inadequate insurance coverage. Contractor shall furnish the Washtenaw County Administrator with satisfactory certificates of insurance or a certified copy of the policy, if requested by the County Administrator.

No payments will be made to the Contractor until the current certificates of insurance have been received and approved by the Administrator. If the insurance as evidenced by the certificates furnished by the Contractor expires or

is canceled during the term of the contract, services and related payments will be suspended. Contractor shall furnish the County Administrator's Office with certification of insurance evidencing such coverage and endorsements at least ten (10) working days prior to commencement of services under this contract. Certificates shall be addressed to the County Administrator, P. O. Box 8645, Ann Arbor, MI, 48107, and shall provide for 30 day written notice to the Certificate holder of cancellation of coverage.

#### ARTICLE VIII - COMPLIANCE WITH LAWS AND REGULATIONS

The Contractor will comply with all federal, state and local regulations, including but not limited to all applicable OSHA/MIOSHA requirements and the Americans with Disabilities Act.

#### ARTICLE IX - INTEREST OF CONTRACTOR AND COUNTY

The Contractor promises that it has no interest which would conflict with the performance of services required by this contract. The Contractor also promises that, in the performance of this contract, no officer, agent, employee of the County of Washtenaw, or member of its governing bodies, may participate in any decision relating to this contract which affects his/her personal interest or the interest of any corporation, partnership or association in which he/she is directly or indirectly interested or has any personal or pecuniary interest. However, this paragraph does not apply if there has been compliance with the provisions of Section 3 of Act No. 317 of the Public Acts of 1968 and/or Section 30 of Act No. 156 of Public Acts of 1851, as amended by Act No. 51 of the Public Acts of 1978, whichever is applicable.

#### ARTICLE X - CONTINGENT FEES

The Contractor promises that it has not employed or retained any company or person, other than bona fide employees working solely for the Contractor, to solicit or secure this contract, and that it has not paid or agreed to pay any company or person, other than bona fide employees working solely for the Contractor, any fee, commission, percentage, brokerage fee, gifts or any other consideration contingent upon or resulting from the award or making of this contract. For breach of this promise, the County may cancel this contract without liability or, at its discretion, deduct the full amount of the fee, commission, percentage, brokerage fee, gift or contingent fee from the compensation due the Contractor.

#### ARTICLE XI – DEBARMENT AND SUSPENSION

By signing this Contract, Contractor assures the County that it will comply with Federal Regulation 45 CFR Part 76 and certifies that to the best of its knowledge and belief the Contractor and any subcontractors retained by Contractor:

- 1. Are not presently debarred, suspended, proposed for debarment, declared ineligible or voluntarily excluded from covered transactions by any federal department or contractor;
- 2. Have not within a three-year period preceding this Contract been convicted of or had a civil judgment rendered against them for commission of fraud or a criminal offense in connection with obtaining, attempting to obtain, or performing a public (federal, state or local) transaction or contract under a public transaction; violation of federal or state antitrust statutes or commission of embezzlement,

theft, forgery, bribery, falsification or destruction of records, making false statements or receiving stolen property;

- 3. Are not presently indicted or otherwise criminally or civilly charged by a government entity (federal, state or local) with commission of any of the offenses enumerated in section 2, and ;
- 4. Have not within a three-year period preceding this Contract had one or more public transactions (federal, state or local) terminated for cause or default.

#### ARTICLE XII – LOBBYING

By signing this contract, Contractor assures the County that it will comply with Section 1352, Title 31 of the U.S. Code (pertaining to not using federal monies to influence federal contracting and financial transactions). The Contractor assures the County that:

- No Federal appropriated funds have been paid or will be paid, by or on behalf of the Contractor, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the making of any Federal grant, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal grant or cooperative agreement;
- 2. If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal grant or cooperative agreement, the Contractor shall complete and submit Standard Form - LLL, Disclosure of Lobbying Activities," in accordance with its instructions;
- 3. This language shall be included in the award documents for all subawards at all tiers (including subgrants, contracts under grants and cooperative agreements, and subcontracts) and that all sub-recipients shall certify and disclose accordingly.

#### ARTICLE XIII - DRUG-FREE WORKPLACE

#### Grantees Other Than Individuals

- A. As required by the Drug-Free Workplace Act of 1988, the Contractor assures the County that it will or will continue to provide a drug-free workplace by:
  - a) Publishing a statement notifying employees that the unlawful manufacture, distribution, dispensing, possession, or use of a controlled substance is prohibited in the grantee's workplace and specifying the actions that will be taken against employees for violation of such prohibition;
  - b) Establishing an on-going drug-free awareness program to inform employees about—
    - 1) The dangers of drug abuse in the workplace;
    - 2) The grantee's policy of maintaining a drug-free workplace;
    - 3) Any available drug counseling, rehabilitation, and employee assistance programs; and
    - 4) The penalties that may be imposed upon employees for drug abuse violations occurring in the workplace;

- c) Making it a requirement that each employee to be engaged in the performance of the grant be given a copy of the statement required by paragraph (a);
- d) Notifying the employee in the statement required by paragraph (a) that, as a condition of employment under the grant, the employee will—
  - 1) Abide by the terms of the statement; and
  - 2) Notify the employer in writing of his or her conviction for a violation of a criminal drug statute occurring in the workplace no later than five calendar days after such conviction;
- e) Notifying the County, in writing, within 10 calendar days after receiving notice under subparagraph (d)(2) from an employee or otherwise receiving actual notice of such conviction. Employers of convicted employees must provide notice, including position title, to the County;
- f) Taking one of the following actions, within 30 calendar days of receiving notice under subparagraph (d)(2), with respect to any employee who is so convicted—
  - 1) Taking appropriate personnel action against such an employee, up to and including termination, consistent with the requirements of the Rehabilitation Act of 1973, as amended; or
  - Requiring such employee to participate satisfactorily in a drug abuse assistance or rehabilitation program approved for such purposes by a Federal, State, or local health, law enforcement, or other appropriate agency;
- g) Making a good faith effort to continue to maintain a drug- free workplace through implementation of paragraphs (a), (b), (c), (d), (e), and (f).

#### Grantees Who Are Individuals

As required by the Drug-Free Workplace Act of 1988: As a condition of the grant, the Contractor assures the County that it will not engage in the unlawful manufacture, distribution, dispensing, possession, or use of a controlled substance in conducting any activity with the grant; and

A. If convicted of a criminal drug offense resulting from a violation occurring during the conduct of any grant activity, the Contractor agrees to report the conviction, in writing, within 10 calendar days of the conviction, to the County.

#### ARTICLE XIV - FEDERAL PROCUREMENT STANDARDS

The Contractor assures the County that it will follow federal procurement standards as described in the Code of Federal Regulations section 2 CFR Part 215.4 when procuring goods or services with federal funds to insure that procurement decisions are made ethically and with free and open competition among those providing the goods or services.

#### ARTICLE XV - EQUAL EMPLOYMENT OPPORTUNITY

The Contractor will not discriminate against any employee or applicant for employment because of race, creed, color, sex, sexual orientation, national origin, physical handicap, age, height, weight, marital status, veteran status, religion and political belief (except as it relates to a bona fide occupational qualification reasonably necessary to the normal operation of the business).

The Contractor will take affirmative action to eliminate discrimination based on sex, race, or a handicap in the hiring of applicant and the treatment of employees. Affirmative action will include, but not be limited to: Employment; upgrading, demotion

or transfer; recruitment advertisement; layoff or termination; rates of pay or other forms of compensation; selection for training, including apprenticeship.

The Contractor agrees to post notices containing this policy against discrimination in conspicuous places available to applicants for employment and employees. All solicitations or advertisements for employees, placed by or on the behalf of the Contractor, will state that all qualified applicants will receive consideration for employment without regard to race, creed, color, sex, sexual orientation, national origin, physical handicap, age, height, weight, marital status, veteran status, religion and political belief.

#### ARTICLE XVI - LIVING WAGE

The parties understand that the County has enacted a Living Wage Ordinance that requires covered vendors who execute a service or professional service contract with the County to pay their employees under that contract, a minimum of either \$10.88 per hour with benefits or \$ 12.76 per hour without benefits. Contractor agrees to comply with this Ordinance in paying its employees. Contractor understands and agrees that an adjustment of the living wage amounts, based upon the Health and Human Services poverty guidelines, will be made on or before April 30, 2011 and annually thereafter which amount shall be automatically incorporated into this contract. County agrees to give Contractor thirty (30) days written notice of such change. Contractor agrees to post a notice containing the County's Living Wage requirements at a location at its place of business accessed by its employees

#### ARTICLE XVII - EQUAL ACCESS

The Contractor shall provide the services set forth in Article I without discrimination on the basis of race, color, religion, national origin, sex, sexual orientation, marital status, physical handicap, or age.

#### ARTICLE XVIII - OWNERSHIP OF DOCUMENTS AND PUBLICATION

All documents developed as a result of this contract will be freely available to the public. None may be copyrighted by the Contractor. During the performance of the services, the Contractor will be responsible for any loss of or damage to the documents while they are in its possession and must restore the loss or damage at its expense. Any use of the information and results of this contract by the Contractor must reference the project sponsorship by the County. Any publication of the information or results must be co-authored by the County.

#### ARTICLE XIX - ASSIGNS AND SUCCESSORS

This contract is binding on the County and the Contractor, their successors and assigns. Neither the County nor the Contractor will assign or transfer its interest in this contract without the written consent of the other.

#### ARTICLE XX - TERMINATION OF CONTRACT

<u>Section 1</u> - Termination without cause. Either party may terminate the contract by giving thirty (30) days written notice to the other party.

#### ARTICLE XXI - PAYROLL TAXES

The Contractor is responsible for all applicable state and federal social security benefits and unemployment taxes and agrees to indemnify and protect the County against such liability.

#### ARTICLE XXII- PRACTICE AND ETHICS

The parties will conform to the code of ethics of their respective national professional associations.

#### ARTICLE XXIII- CHANGES IN SCOPE OR SCHEDULE OF SERVICES

Changes mutually agreed upon by the County and the Contractor, will be incorporated into this contract by written amendments signed by both parties.

#### ARTICLE XXIV - CHOICE OF LAW AND FORUM

This contract is to be interpreted by the laws of Michigan. The parties agree that the proper forum for litigation arising out of this contract is in Washtenaw County, Michigan.

#### ARTICLE XXV - EXTENT OF CONTRACT

This contract represents the entire agreement between the parties and supersedes all prior representations, negotiations or agreements whether written or oral.

#### ATTESTED TO:

WASHTENAW COUNTY

By:		By:	
Lawrence Kestenbaum County Clerk/Register	(DATE)	Verna J McDaniel County Administrator	(DATE)
APPROVED AS TO CONT	TENT:	CONSULTANT	
By:		BY:	
(Department Head)	(DATE)	(Name of Consultant)	(DATE)
APPROVED AS TO FORM	Л:		
By: Curtis N. Hedger			
ourus in ricuyer			



Comprehensive Annual Financial Report Year Ended December 31, 2009

Working together for a brighter future

Leadership Regionalism Growth Fiscal stability

# WASHTENAW COUNTY, MICHIGAN COMPREHENSIVE ANNUAL FINANCIAL REPORT

YEAR ENDED DECEMBER 31, 2009

**Prepared by the Finance Department** 

# WASHTENAW COUNTY COMPREHENSIVE ANNUAL FINANCIAL REPORT YEAR ENDED DECEMBER 31, 2009

#### **BOARD OF COMMISSIONERS**

Rolland Sizemore Jr., Chair

Barbara Levin Bergman

Leah Gunn Jeff Irwin

Kristin Judge

Mark Ouimet

Ronnie Peterson Jessica Ping Wes Prater Ken Schwartz Conan Smith

#### **COUNTY ADMINISTRATOR**

Robert E. Guenzel

#### **DEPUTY COUNTY ADMINISTRATOR**

Verna J. McDaniel

**FINANCE DIRECTOR** 

Peter Ballios

#### **INDEPENDENT AUDITORS**

Rehmann Robson

## WASHTENAW COUNTY COMPREHENSIVE ANNUAL FINANCIAL REPORT YEAR ENDED DECEMBER 31, 2009

# **TABLE OF CONTENTS**

	Page
INTRODUCTORY SECTION	
Letter of Transmittal	i-ix
GFOA Certificate of Achievement	Х
Organizational Chart	xi
List of Elected and Appointed Officials	xii
FINANCIAL SECTION	
Independent Auditors' Report	1-2
Management's Discussion and Analysis	3-16
Basic Financial Statements:	
Government-wide Financial Statements:	
Statement of Net Assets	17
Statement of Activities	18-19
Fund Financial Statements:	
Balance Sheet – Governmental Funds	20-21
Reconciliation of Fund Balances on the Balance Sheet for Governmental Funds	
to Net Assets of Governmental Activities on the Statement of Net Assets	22
Statement of Revenues, Expenditures, and Changes in Fund Balances –	
Governmental Funds	23-24
Reconciliation of the Statement of Revenues, Expenditures, and Changes	
in Fund Balances of Governmental Funds to the Statement of Activities	25
Statements of Revenues, Expenditures, and Changes in Fund Balance –	
Budget and Actual:	
General Fund	26-27
Community Support & Treatment Services Fund	28
Parks and Recreation Fund	29
Revenue Sharing Reserve Fund	30
Enhanced Emergency Communication System	31
	22
Statement of Net Assets – Proprietary Funds	32
Statement of Revenues, Expenses, and Changes in Fund Net Assets –	
Proprietary Funds	33
Statement of Cash Flows – Proprietary Funds	34-35
Statement of Fiduciew Nat Accets Fiduciew Funds	26
Statement of Fiduciary Net Assets – Fiduciary Funds	36
Statement of Changes in Fiduciary Net Assets – Pension and Other	27
Employee Benefit Trust Funds	37
Combining Statement of Net Assets – Component Units	38
Combining Statement of Activities – Component Units	38 39
Combining Statement of Activities – Component Units	37
Notes to the Basic Financial Statements	40-89

Required Supplementary Information:	
Employees Retirement System –	
Schedules of Funding Progress and Employer Contributions	90
Voluntary Employees Beneficiary Association –	
Schedules of Funding Progress and Employer Contributions	91
Municipal Employees' Retirement System of Michigan	
Schedules of Funding Progress and Employer Contributions	92
Supplementary Information:	
Combining and Individual Fund Financial Statements and Schedules:	
Combining Balance Sheet – Nonmajor Governmental Funds Combining Statement of Revenues, Expenditures, and Changes in	93-96
Fund Balances – Nonmajor Governmental Funds	97-100
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances –	
Final Budget and Actual – Nonmajor Special Revenue Funds	101-112
Combining Statement of Net Assets – Nonmajor Enterprise Funds	113
Combining Statement of Revenues, Expenses, and Changes	
in Fund Net Assets – Nonmajor Enterprise Funds	114
Combining Statement of Cash Flows – Nonmajor Enterprise Funds	115
Combining Statement of Net Assets – Internal Service Funds	116-117
Combining Statement of Revenues, Expenses, and Changes	
in Fund Net Assets – Internal Service Funds	118-119
Combining Statement of Cash Flows – Internal Service Funds	120-121
Combining Statement of Fiduciary Net Assets –	
Pension and Other Employee Benefit Trust Funds	122-123
Combining Statement of Changes in Fiduciary Net Assets –	
Pension and Other Employee Benefit Trust Funds	124-125
Combining Statement of Changes in Assets and Liabilities – Agency Funds	126

# STATISTICAL SECTION

Net Assets by Component	127-128
Changes in Net Assets	129-132
Fund Balances – Governmental Funds	133-134
Changes in Fund Balances – Governmental Funds	135-136
Changes in Fund Balances – General Fund	137-138
Changes in Fund Balances – General Fund (Expenditures by Category)	139-140
Assessed and Actual Values of Taxable Property	141
Direct and Overlapping Property Tax Rates	142
Principal Property Tax Payers	143
Property Tax Levies and Collections	144
Ratios of Outstanding Debt by Type	145
Ratios of Net General Bonded Debt Outstanding	146
Computation of Net Direct and Overlapping Debt	147
Legal Debt Margin	148
Demographic and Economic Statistics	149
Principal Employers	150
Full-Time Equivalents	151
Operating Indicators	152
Capital Asset Statistics	153
Schedule of Insurance	154-156

**Introductory Section** 

1826



# **COUNTY ADMINISTRATOR**

220 NORTH MAIN STREET, P.O. BOX 8645 ANN ARBOR, MICHIGAN 48107-8645 (734) 222-6850 FAX (734) 222-6715 http://www.ewashtenaw.org

March 15, 2010

# To the Board of Commissioners and the Citizens of Washtenaw County:



The Comprehensive Annual Financial Report (CAFR) of Washtenaw County for the year ended December 31, 2009, is submitted herewith. It was prepared by staff in the Finance Department with assistance from the accounting personnel in the Treasurer's Office, Water Resources Commissioner's Office, Public Works, Road Commission, Community Support and Treatment Services, Public Health, and other County departments. Responsibility for both the accuracy of the presented data and the completeness and fairness of the presentation, including all disclosures, rests with the County.

State law requires that every general-purpose local government publish within six months of the close of each fiscal year a complete set of audited financial statements. This report is published to fulfill that requirement for the fiscal year ended December 31, 2009.

Management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal control that it has established for this purpose. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatement.

Rehmann Robson, Certified Public Accountants, have issued an unqualified ("clean") opinion on Washtenaw County's financial statements for the year ended December 31, 2009. The independent auditor's report is located at the front of the financial section of this report.

Management's discussion and analysis (MD&A) immediately follows the independent auditors' report and provides a narrative introduction, overview, and analysis of the basic financial statements. MD&A complements this letter of transmittal and should be read in conjunction with it.

#### **PROFILE OF THE GOVERNMENT**

Washtenaw County, incorporated in 1827, is located in the southeast region of Michigan's Lower Peninsula, approximately 40 miles west of Detroit. The County encompasses 28 cities, villages and townships, settings range from urban to rural and small town to suburban. It is the sixth largest county in the State of Michigan, with an estimated 2009 population of 348,407. Sixty-two percent of the County's population resides in four main areas. Its major cities are Ann Arbor and Ypsilanti, with estimated populations of 114,024 and 22,237, respectively. The County's two largest townships are Ypsilanti and Pittsfield, with estimated populations of 49,182 and 30,167, respectively. It covers an area of approximately 710 square miles. The County seat is located in the City of Ann Arbor. Washtenaw County is empowered to levy a property tax, the primary source of funding, on both real and personal property located within its boundaries.

The governmental structure of Washtenaw County is based upon the State Constitution and the general laws of the State of Michigan. The County's legislative body, and its administrative body for many functions, is the County Board of Commissioners. The Board consists of eleven commissioners elected by direct vote from single-member districts every two years. In addition to the Board of Commissioners, there are fifteen elected officials serving the County in judicial, administrative, or staff officer roles. An organization chart depicting the County structure is shown on the page following this letter.

Washtenaw County provides a full range of services in the following community of interest areas: children's well-being, civic infrastructure, economic development, emergency preparedness and response, health and human services, land use, public safety and justice, and support services. The County is responsible for the management and financing of these operations. Other services are provided through legally separate entities. The Washtenaw County Building Authority, although legally separate, functions as a department because its sole purpose is to finance and construct the County's public buildings, and therefore has been included as an integral part of the County's financial statements. Washtenaw County is also financially accountable for five legally separate component units: Department of Public Works Projects, Water Resources Commissioner, Hazardous Material Response Team Authority, Brownfield Redevelopment Authority and Road Commission, all of which are reported separately within the County's financial statements (See Note I.A.).

The Board of Commissioners is required to adopt a final operating budget prior to the beginning of each fiscal year. This annual budget serves as the foundation for Washtenaw County's financial planning and control. The budget is approved and budgetary control is exercised at the department level. Expenditures may not exceed budgeted appropriations at the department level. Departments are authorized to make budget adjustments up to \$10,000 within established categories of their budget. The County Administrator is authorized to make budget adjustments within and between categories of budgets up to \$100,000 or 10% of the budget, whichever is less. Budget adjustments greater than this amount must be approved by the Board of Commissioners. Transfers from the Capital Reserve Fund must be approved solely by the Board of Commissioners for any amount.

#### Local Economy

Washtenaw County's vibrant economy is centered on eight business sectors. Major industries located within the government's boundaries or in close proximity include alternative energies, automotive research and development, engineering and production, homeland security and defense, imaging and vision, information technologies, life sciences, and printing and online information. In addition, many high quality educational institutions, most notably the University of Michigan and Eastern Michigan University, and healthcare facilities are located within our borders. The County also is a significant economic presence thanks to the vast array of services provided by 1,345 employees. The innovative-based economy in the County is thriving.

Because of its location in a region with a varied economic base, unemployment has been consistently below the state average, currently at 13.6 percent, and is in line with the national average, currently at 9.3 percent. During the last decade, the unemployment rate has increased from a decade low of 2.3 percent (2000). Although Washtenaw County has one of the healthiest economies in the state, manufacturing layoffs and job losses in trade, transportation, and utilities, as well as pharmaceutical research and development affected the local unemployment rate. Since 2000, the unemployment rate steadily rose to a decade high and current rate of 8.8 percent (2009).

Unemployment is expected to remain in line with the national average, but below the state average. As the State of Michigan's economic crisis adjusts to the challenges of a rapidly globalizing world, community and business leaders have come together like never before to respond. Economic development officials implemented an aggressive strategy for business growth and expansion within the region offering numerous programs and resources to match businesses with financing opportunities, incentives, location and site selection, networking and educational forums, and a talented workforce.

Not only are new businesses being recruited to the region, but existing businesses are being offered information and services to continue operating through the economic crisis. As existing businesses face the uncertainties and risks in the current recession, there is assistance available to face the challenges at hand. A number of Washtenaw County organizations (Ann Arbor SPARK, Michigan Economic Development Corporation, and Washtenaw County Employment Training and Community Services) have teamed up to provide programs that can help businesses develop, diversify, find efficiencies, locate financing, attract talent and pursue tax incentives. One of the most important things to be done to help the community is by helping employers thrive during tough economic times.

Washtenaw County has maintained strong population growth over the past two decades. This growth is expected to continue in the foreseeable future. Our 2000 Census population was 322,770. The estimated 2035 population is 380,170. The median age for the County is younger compared to the State of Michigan. In 2000, Washtenaw County had a median age of 32.9, while Michigan had a 35.5 median age. In 2010, the County is estimated to have a median age of 31.2, while Michigan is estimated to have a median age of 37.8. The low median age assures that the future will hold a broad pool from which employers can select skilled candidates for work in various business sectors.

Over 48% of our residents 25 years and older have completed four or more years of college. The median household income of our residents is over 27% higher than that of the State of Michigan and over 20% higher than the United States as a whole. Personal income figures for our citizens have risen significantly over the last decade, over 32% since 1999. This indicates a healthy local economy and a higher standard of living for our residents.

Washtenaw County's total equalized value of taxable property has increased by more than 60% over the last ten years. The equalized value of taxable property has realized an average 8.5% increase in growth per year for the period of 2000 through 2007. The County's total equalized value of taxable property for 2009 was approximately \$17.5 billion, a decrease over the prior year of \$1.2 billion, or roughly 6.6%. Even though other statistics indicate a strong local economy, the economic base of the County has decreased for the second consecutive year, and current information from the Washtenaw County Equalization Division projects that the 2010 total equalized value of taxable property will continue to decline even more, estimated to be up to an eight percent loss.

The County remains in good financial condition, as is demonstrated by the financial statements and schedules included in this report.

Total governmental activities expenses have increased 48 percent over the past nine years. From a nine year low of \$128.1 million in 2001, total expenses increased an average of 5.4 percent per year through 2008, and reached an all time high of \$192.1 million. During 2009, total expenses decreased 1.2 percent over the prior year.

Governmental activities expenses for public safety, health, social services and judicial functions have made-up over 80.0 percent of total expenses for the past six years. Public safety and judicial expenses decreased slightly (less than one percent) over the prior year. Between 2001 and 2008, expenses increased in amount, but had consistently remained within two percent of their category of total expenses (a nine-year average of 27.4 percent and 13.6 percent, respectively). Health and social services expenses have increased in amount each year since 2001, but have consistently remained within two percent of their category of total expenses (a nine-year average of 22.5 percent and 16.9 percent, respectively).

General government expenses have averaged 12.8 percent of total expenditures over the past nine years. Between 2001 and 2008 expenses fluctuated within two percent of their category of total expenses. During 2009, expenses decreased 31.5 percent over the prior year and were 8.5 percent of total governmental activities expenses. Expenses decreased due to streamlining operations through organizational structure changes and reorganizations.

The growth in culture and recreation expenses over the past nine years reflects an increase in park recreational activities and programs, as well as major land acquisitions under the Natural Areas Preservation program and development of the 35-mile Border-to-Border Trail, a non-motorized multi-use trail connecting to Livingston County in the north and Wayne County in the southeast. Even though expenses have increased each year, the category has averaged 4.6 percent of total governmental expenses.

During the past nine years, the government's interest expenses have fluctuated in amount because of the required and scheduled payment amounts due on long-term debt each year. During 2009, the expense increased 7.6 percent over the prior year and the percent of total expenses (1.9 percent) peaked to the highest level since 2001.

The remaining expenditure categories (legislative and public works activities) currently makeup approximately \$1.7 million or .8 percent (nine year average of 1.1 percent) of total revenues. The consistency from year to year in these categories is a result of consistent operational expenses and minimal changes to the program areas.

Total governmental revenues have increased 44.4 percent over the past nine years. From a decade low of \$135.3 million in 2001, total revenues increased an average of 4.8 percent per year. Revenues reached an all time high of \$195.5 million (2008) and decreased slightly (0.1 percent) during 2009. Governmental activities revenue for property taxes, operating grants and contributions, and charges for services currently makeup over ninety percent of the total revenue.

Property tax revenue not only increased in amount (\$44.8 million) between 2001 and 2006, but also as a percentage of total revenue (a five year average of 41.8 percent), to approximately 49.2 percent of the revenue collected during 2006. During 2007, property taxes decreased by approximately \$8.7 million (9.2 percent) from 2006. This decrease was attributed to being the first year, in the past four years, that no shift in property tax collections occurred. During the prior three years (2004-2006), property tax collections shifted from a December to a July levy, an additional one-third of the levy was collected each year until the transition was complete. The accelerated revenue recognition, pursuant to Public Act 357 of 2004, has and will continue to provide funding, until 2013, that serves as a substitute for state revenue sharing payments. During 2008, property taxes decreased 2.6 percent over 2007. This decline is relative to 2007 being the final year wherein the effects of the three year shift from a December 1 levy to a July 1 levy for the general operating millage of the County were felt. During 2009, property taxes decreased \$1.7 million (2.0 percent) over the prior year due to taxable values declining.

Operating grants and contributions increased in amount (a nine year increase of 81.3 percent), but have consistently been approximately 32.1 percent (average) of total revenues between 2001 and 2007. During 2008 and 2009, operating grants and contributions increased both in amount (\$8.1 million and 4.7 million, respectively) and percent of total revenues (35.3 percent and 38.3 percent, respectively) as awards and additional resources have supplemented programs in health, public safety and social services activities.

During the same nine-year period, charges for services increased in amount and decreased in the percent of total revenues. In 2001, charges for services were \$27.7 million and 20.4 percent of total revenues. In 2009, charges for services were \$30.8 million and 15.4 percent of total revenues. To explain the increase in amount further, user fees and charges may fluctuate based on usage of a service and as fee increases and/or new fees are implemented, but are not intended to recoop the full costs of providing services. The reason for the decline as a percentage of total revenues is the relative increase in expenses related to services that are not supported by fees and charges (e.g. public safety); thus, as taxes have increased to support these services, so has the proportion of total revenue generated by taxes.

The remaining revenue categories (capital grants and contributions, investment earnings, transfers and unrestricted grants and contributions) currently make up approximately just over one percent (a nine year average of 4.5 percent) of total revenues at the end of 2009. Capital grants and contributions are primarily used for public safety activities for domestic preparedness and homeland security programs. Investment income has declined to its lowest levels in a decade due the economic realities of the current recession and the stock market declines. Transfers are the net of other financing sources/uses (transfers in have exceeded transfers out for the past nine years) for governmental activities. Unrestricted grants and contributions are other revenues that are not restricted to specific programs and may be used for any purpose.

#### **Long-Term Financial Planning**

Total fund balance in the general fund (9.4 percent of total general fund expenditures and transfers out) falls within policy guidelines set by the Board of Commissioners for budgetary and planning purposes. The Board has continued its commitment to plan future budgets to meet the goal of a reserve for subsequent years representing 8.0% of general fund expenditures and transfers out.

The Board of Commissioners has committed to ensure the long-term fiscal stability of the County. The County completes long-term projections of at least two budget cycles (four years), and updates them frequently to ensure that the full impact of decisions are understood. The County has worked diligently over the years making long-term fiscal stability a top priority, which has resulted in higher bond ratings, reasonable levels of debt, reserves in line with policy and annual surpluses. However, not since the Great Depression more than 70 years ago have we experienced such profound economic loss.

The County's projections on property taxes will be tested come April of 2010 when the 2010 Equalization Report is published. The budget is a set of complex and interrelated assumptions, but nobody can predict the future. The projections for the next few years still remain with a long-term structural deficit. Projections are developed with an attempt to balance the short-term with the long-term, both from a fiscal perspective and community impact perspective.

On the revenue side, the major assumption is that property tax will continue to decline. A reduction of 5.0 percent in 2012 and 2.0 percent in 2013 have been estimated as a gradual recovery from the steeper declines projected for 2010 (7.5 percent) and 2011 (8.5 percent). Other revenues including fees and fines are estimated to remain relatively flat. The County continues to operate with a great uncertainty as the State of Michigan struggles to find solutions to balance a billion dollar deficit. An impact on the County is certain. The question becomes the timing and severity. The most pressing concern comes in 2013 when the County's Revenue Sharing Reserve fund is depleted. Long-term projections assume the State of Michigan will reinstate the County revenue sharing as originally promised when the reserve funds were established. However, the County must proceed in developing options if this does not occur.

For expenditures, the assumptions take into consideration conservative wage adjustments but with growing fringe rates based on trends. Other operating costs are projected to be relatively neutral as it is assumed the organization will continue to operate with a constant pressure to contain costs as much as possible. Next to personnel costs, the largest portion of the general fund budget comes through its appropriations to programs outside the general fund. The projections are built on a revised policy to no longer automatically provide appropriations increases for personnel cost growth except where required by statute. This is a significant policy adjustment given these economic times. It has helped to reduce the projected deficit within the general fund, and yet this shift in approach may be difficult to realize if these non-general fund programs are faced with drastic service reductions if the general fund does not provide additional support. This scenario which may be upon us in the next couple of years only highlights the necessity for clear priorities and direction for the organization.

The test for 2010 and 2011 budget and 2012 and 2013 projections will take place during the next two fiscal years themselves. The budgets are intended to first "stop the bleeding" from the economic downturn so that we can move forward in a strategic way to develop a long-term path to fiscal wellness. However, property tax revenues for each fiscal year are not known now until four months into the fiscal year. The budget is based on a set of assumptions using known information during the time of development. It will be critical to closely monitor these assumptions as new information from the emerging economy continues to become available. The challenge will continue into the future as the County is projecting sizable deficits in 2012 and 2013.

The County has already begun planning for the 2012 and 2013 budgets. The strategies for longterm fiscal stability revolve around revenue growth and reform through strategic leveraging and economic stabilization; minimizing the growth of personnel costs through innovative solutions, employee cost-sharing and partnerships with labor units; organizational restructurings for efficiency and determination of core services; community collaborations to bring forth consolidations with reduced costs of doing business; and evaluating cost allocation of indirect services and maintaining an investment in infrastructure and reserves. The desire is for 2010 to be a strategic planning year to determine that desired long-term path to fiscal stability and to redefine Washtenaw County government.

#### **Relevant Financial Policies**

As a means to save state funding, legislation (Public Act 357 of 2004) was passed that shifted the timing of property tax payments to create a revenue stream that, for the next four years or so, will offset the reduction in state revenue sharing. The measure gradually moved up property tax collections from the winter to the summer over three years. Counties annually transfer from this pool the exact amount of funding that would have been available through state revenue sharing. Each year the State publishes the allowable spending amount that can be transferred from the reserve fund. The allowable spending amount is calculated using the growth in the U.S. Consumer Price Index from the State's 2007 and 2008 fiscal years. The inflation rate used for fiscal year 2009 was 4.4% and will be -0.3% for 2010.

Many changes occurred when the State passed the law to shift the County's tax levy from December to July. One consequence was on the cash flow of the general fund, as the property tax revenue used to be received early in the year to sustain expenditures throughout the entire fiscal year. Now, costs begin to be incurred as of January 1, however the property tax revenue (over 70% of the general fund revenue) is not collected until the second half of the year. This potentially creates a negative cash balance in the general fund. The law allows for the use of the revenue sharing reserve fund cash to be moved into the general fund if such an issue arises. It was necessary for this to be the County's practice for 2009 and beyond until the revenue sharing reserve fund is depleted. Interest levels have and will continue to decline from previous levels as the level of cash declines through the use of the revenue sharing reserve fund. It is a significant long-term issue with a need to identify a permanent solution to the general fund cash flow shortage, as it is projected that the revenue sharing reserve fund will not be available after 2013.

#### Major Initiatives

The County has been in a mode of reducing the cost of doing business for many years. The magnitude of the economic downturn resulted in a focus of budget reductions for the biennial (2010 and 2011) budget. Attempts were made to be as strategic as possible rather than implementing across the board reductions. A balance was desired between the short-term and long-term needs of the community and the organization. It was desired that the County hold true to its role as the "safety net" for vulnerable citizens, while at the same time strategically invest in the community for long-term fiscal stability. This is a challenge with limited and declining resources, and with the demand for services growing.

Information sharing with the Board of Commissioners resulted in several focus areas used to manage the budget reductions. The priorities included preserve services and jobs, equity in process, review serviceability of mandate, evaluate non-mandated programs, and invest in the community. In an attempt to carry out these priorities several budget reduction principles were laid out for the organization and used during budget discussions: revenue growth and reform – pursue opportunities to maximize revenues to return to long-term fiscal stability; reduce the cost of doing business – demonstrate that we are operating programs as efficiently as possible; community collaboration – work with private, non-profit and public organizations to maintain services to our residents; organization structure by core business – determine the best organizational structure, including level of management to carry out our business; and employee compensation and benefits – work with our union partners to identify ways to reduce the County costs for personnel.

This year has been one of the most challenging. There are so many competing desires, and each decision has a real impact on both the citizens we serve and the employees who work for this organization. We must hold true to our values, focus on community need, establish clear priorities and work as a community to weather this storm. In crisis comes opportunities that may never have existed otherwise. These opportunities need to be maximized. New service models, revenue generation and cost-sharing ideas must be explored. We need to focus on making the best use of the dollars we have remaining. There is a real risk in diluting our services to the point of no longer being successful in meeting the needs of the community. This evaluation will be critical as we continue to explore alternative approaches for the future. Our relationships and collaborations have never been so important. This is where Washtenaw County can excel – maximizing existing partnerships that have been fostered over the past decade in a common desire to help our community.

#### AWARDS AND ACKNOWLEDGEMENTS

The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Washtenaw County, Michigan for its comprehensive annual financial report (CAFR) for the fiscal year ended December 31, 2008. This was the 19th consecutive year that the County has achieved this prestigious award. In order to be awarded a Certificate of Achievement, the County must publish an easily readable and efficiently organized CAFR that satisfied both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current CAFR continues to meet the Certificate of Achievement Program's requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

In addition to the Certificate of Achievement, the County also received the GFOA's Distinguished Budget Presentation Award for its budget for the biennium period beginning January 1, 2008. In order to qualify for the Distinguished Budget Presentation Award, the County's budget document was judged as a policy document, a financial plan, an operations guide, and a communication device.

Finally, Washtenaw County is the proud recipient of the GFOA award for its Popular Annual Financial Report (PAFR). The fiscal year 2008 PFAR was the County's third citation. Washtenaw County is one of four counties in the State of Michigan that holds all three of the GFOA awards simultaneously.

The preparation of this report on a timely basis was made possible by the dedicated service of Finance Department accounting staff and the accounting personnel from the Treasurer's Office, Water Resources Commissioner's Office, Public Works, Road Commission, Community Support and Treatment Services, Public Health and other County departments, as well as advice from Rehmann Robson. I wish to express my appreciation and acknowledge those who assisted and contributed to the preparation of this report:

Dan Ackerman Roberta Allen Terry Ballantyne Kelly Belknap

Don Bilbey Florice Boelter Sue Bos Jennifer Brassow Peter Collinson Tina Gavalier Janet Gilkey Marie Irwin Kirsten Osborn Stefanie Thacker Xiaohong Wu

Credit also must be given to the Board of Commissioners for their unfailing support for maintaining the highest standards of professionalism in the management of Washtenaw County's finances.

Sincerely,

Robert E. Guenzel County Administrator/Controller

Certificate of Achievement for Excellence in Financial Reporting

Presented to

# Washtenaw County Michigan

For its Comprehensive Annual Financial Report for the Fiscal Year Ended December 31, 2008

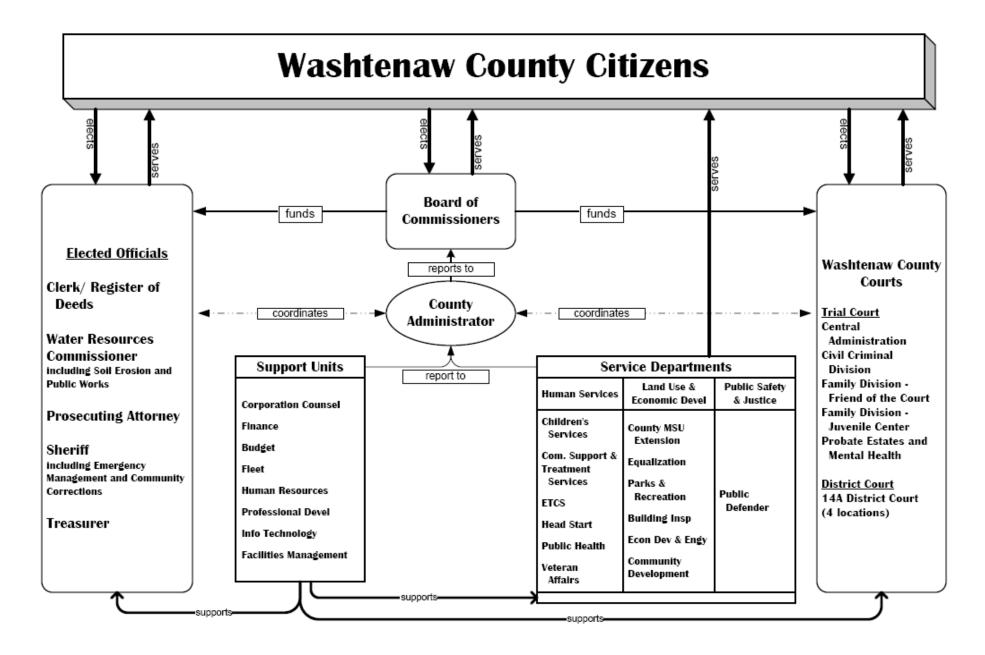
A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.



President

Suy R. Enge

Executive Director



#### **PRINCIPAL OFFICIALS**

#### At December 31, 2009

#### **Board of Commissioners**

Rolland Sizemore Jr., Chair

Barbara Levin Bergman Leah Gunn Jeff Irwin Kristin Judge Mark Ouimet

**Ronnie Peterson** Jessica Ping Wes Prater Ken Schwartz Conan Smith

#### **District Court Judges**

Richard E. Conlin

J. Cedric Simpson

Kirk W. Tabbey

Catherine McClary

#### **Trial Court Judges**

Archie C. Brown Timothy P. Connors Nancy C. Francis Melinda Morris

Darlene A. O'Brien Donald E. Shelton David S. Swartz

Clerk/Register of Deeds	Water Resources <u>Commissioner</u>	<b>Prosecuting Attorney</b>
Lawrence Kestenbaum	Janis A. Bobrin	Brian Mackie
<u>Sheriff</u>		<u>Treasurer</u>

#### Sherill

Jerry L. Clayton

#### **County Administrator**

Robert E. Guenzel

**Financial Section** 

1826

# Rehmann

**Rehmann Robson** 

675 Robinson Rd. Jackson, MI 49203 Ph: 517.787.6503 Fx: 517.788.8111 www.rehmann.com

#### INDEPENDENT AUDITORS' REPORT

March 24, 2010

To the Board of Commissioners of Washtenaw County Ann Arbor, Michigan

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of *WASHTENAW COUNTY, MICHIGAN* as of and for the year ended December 31, 2009, which collectively comprise the County's basic financial statements as listed in the table of contents. These financial statements are the responsibility of Washtenaw County's management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Employment Training and Community Services Fund, which represents 14.9% of the assets and 27.2% of the revenues of the aggregate remaining fund information and 0.1% of the assets and 7.2% of the revenues of the governmental activities. Also, we did not audit the financial statements of the Washtenaw County Road Commission, which represents 77.5% of the assets and 84.4% of the revenues of the aggregate discretely presented component units. Those financial statements were audited by other auditors whose reports were furnished to us, and our opinion, insofar as it relates to the amounts included for the Employment Training and Community Services Fund and Washtenaw County Road Commission, is based solely on the reports of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the reports of other auditors provide a reasonable basis for our opinions.



In our opinion, based on our audit and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of *Washtenaw County, Michigan*, as of December 31, 2009, and the respective changes in financial position and cash flows, where applicable, thereof and the respective budgetary comparisons for the General Fund and Major Special Revenue Funds for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated March 24, 2010, on our consideration of *Washtenaw County, Michigan's* internal controls over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The Management's Discussion and Analysis on pages 3-16 and the pension and other postemployment benefits information on pages 90-92 are not a required part of the basic financial statements but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Washtenaw County's basic financial statements. The introductory section, combining and individual fund financial statements and schedules, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining and individual fund financial statements and schedules have been subjected to the auditing procedures applied by us and the other auditors in the audit of the basic financial statements and, in our opinion, based upon our audit and the reports of other auditors, are fairly presented, in all material respects, in relation to the basic financial statements taken as a whole. The introductory and statistical sections have not been subjected to the auditing procedures applied by us and the other audit of the basic financial statements taken as a whole. The introductory and statistical sections have not been subjected to the auditing procedures applied by us and the other audit of the basic financial statements and, accordingly, we express no opinion on them.

Rehmann Johann

Management's Discussion and Analysis

1826

### MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of Washtenaw County, Michigan we offer readers of the County's financial statements this narrative overview and analysis of the financial activities of the County for the fiscal year ended December 31, 2009. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which can be found on pages i–ix of this report, and the accompanying basic financial statements.

#### **Financial Highlights**

- The assets of the County exceeded its liabilities at the close of the most recent fiscal year by \$204,694,494 (*net assets*). Of this amount, \$84,726,106 (*unrestricted net assets*) may be used to meet the government's ongoing obligations to citizens and creditors.
- The County's total net assets increased by \$9,418,447 during 2009. This increase is attributable to total revenues exceeding total expenses.
- As of the close of the current fiscal year, the County's governmental funds (this includes the general, special revenue, debt service and capital projects funds) reported combined ending fund balances of \$101,216,394, a decrease of \$37,908,930 in comparison with the prior year. Ninety-one percent of the ending fund balances are subject to the underlying limitations applicable to the particular special revenue, debt service and capital project funds. Approximately nine percent of this total amount, \$9,773,059, is *available for spending* at the government's discretion only (general fund *unreserved, undesignated fund balance*).
- The general fund had a surplus of \$584,728 for 2009. At the end of the year, total fund balance for the general fund was \$9,773,059, or approximately 9.4 percent of total general fund expenditures and transfers out.
- The County's investment in capital assets increased by \$32,208,124 during 2009.
- The County's total bonded debt, excluding delinquent tax notes, decreased by \$6,990,000 during the current fiscal year.

#### Using this Annual Report

This annual report consists of a series of financial statements. The statement of net assets and the statement of activities provide information about the activities of the County as a whole (government-wide financial statements) and present a longer-term view of the County's finances. Fund financial statements tell how these services were financed in the short-term as well as what remains for future spending. Fund financial statements also report the County's operations in more detail than the government-wide statements by providing information about the County's most significant funds.

The remaining statements provide financial information about activities for which the County acts solely as a trustee or agent for the benefit of those outside of the government. The notes to the financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

In addition to the basic financial statements and accompanying notes, this report also presents required supplementary information. This is limited to schedules concerning the County's progress in funding its obligation to provide pension and other postemployment benefits to certain employees.

#### **Reporting the County as a Whole**

The Statement of Net Assets and the Statement of Activities. One of the most important questions asked about the County's finances is, "Is the County as a whole better off or worse off as a result of this year's activities?" The statement of net assets and the statement of activities report information about the County as a whole and about its activities in a way that helps answer this question. These statements include *all* assets and liabilities using the *accrual basis of accounting*, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report the County's *net assets* and changes in them. One can think of the County's net assets – the difference between assets and liabilities – as one way to measure the County's financial health, or *financial position*. Over time, *increases or decreases* in the County's net assets are one indicator of whether its *financial health* is improving or deteriorating. During 2009, the net assets of the County increased by \$9.4 million.

The statement of net assets and the statement of activities present information about the following:

**Governmental Activities**. All of the County's basic services are considered to be governmental activities, including legislative, judicial, general government, public safety, public works, health, social services, culture and recreation, and interest on debt. Property taxes, intergovernmental revenue for operating grants and contributions, and charges for services finance most of these activities.

**Business-type Activities.** Other functions of the County that are intended to recover all or a significant portion of their costs through user fees and charges are considered to be business-type activities. These include delinquent tax collections and property foreclosures.

**Component Units.** The County includes five legally separate entities in its financial statements: the Washtenaw County Department of Public Works Projects, the Washtenaw County Water Resources Commissioner, the Washtenaw County Hazardous Materials Response Authority, the Washtenaw County Road Commission and the Washtenaw County Brownfield Redevelopment Authority. Although legally separate, these *component units* are important because the County is financially accountable for them.

Financial information for these *component units* are reported separately from the financial information presented for the primary government itself. The Washtenaw County Building Authority, although also legally separate, functions for all practical purposes as a department of the County, and therefore has been included as an integral part of the primary government.

The government-wide financial statements can be found on pages 17-19 of this report.

#### **Reporting the County's Most Significant Funds**

**Fund Financial Statements.** The fund financial statements provide detailed information about the most significant funds, not the County as a whole. Some funds are required to be established by State law and by bond covenants. However, the County establishes many other funds to help it control and manage money for particular purposes or to show that it is meeting legal responsibilities for using certain taxes, grants, and other money. The County's two primary kinds of funds – *governmental* and *proprietary* – use different accounting approaches.

*Governmental funds.* Most of the County's basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using an accounting method called the *modified accrual* basis of accounting, which measures cash and all other *financial* assets that can readily be converted to cash. The governmental fund statements provide a detailed *short-term view* of the County's general governmental operations and the basic services it provides.

Governmental fund information helps one determine whether there are more or fewer financial resources that can be spent in the near future to finance the County's programs. Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions.

Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The County maintains 34 individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general, community support and treatment services, parks and recreation, revenue sharing reserve, enhanced emergency communication system millage, and county capital project funds, each of which are considered to be major funds. Data from the other 28 governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of *combining statements* elsewhere in this report.

The basic governmental fund financial statements can be found on pages 20-31 of this report.

**Proprietary funds.** The County maintains two different types of proprietary funds. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The County uses enterprise funds to account for delinquent tax operations and property foreclosures. *Internal service funds* are an accounting device used to accumulate and allocate costs internally among the County's various functions. The County uses internal service funds to account for support services provided to other departments, which includes phone services, fleet, facilities management, insurance, duplicating and copier replacement, mail services and payroll fringe benefits. Because these services predominantly benefit governmental rather than business-type functions, they have been included within *governmental activities* in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the delinquent tax operations and other enterprise funds. Conversely, all internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for the internal service funds is provided in the form of *combining statements* elsewhere in this report.

The basic proprietary fund financial statements can be found on pages 32-35 of this report.

#### **Reporting the County's Fiduciary Responsibilities**

The County is the trustee, or *fiduciary*, for certain amounts held on behalf of others. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statements because the resources of those funds are *not* available to support the County's own programs. The County's fiduciary activities are reported in separate statements of fiduciary net assets and changes in fiduciary net assets. The accounting used for fiduciary funds is much like that used for proprietary funds. The County is responsible for ensuring that the assets reported in these funds are used for their intended purposes.

The basic fiduciary fund financial statements can be found on pages 36-37 of this report.

#### **Additional Information**

**Notes to the Financial Statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 40-89 of this report.

**Other Information.** In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information*. This is limited to schedules concerning the County's progress in funding its obligation to provide pension and other postemployment benefits to certain employees. Required supplementary information can be found on pages 90-92 of this report.

The combining statements referred to earlier in connection with nonmajor governmental funds and internal service funds are presented immediately following the required supplementary information. Combining and individual fund statements and schedules can be found on pages 93-126 of this report.

#### Financial Analysis of the County as a Whole

The government-wide financial analysis focuses on the net assets and changes in net assets of the County's governmental and business-type activities. As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. As the following table demonstrates, the County's assets exceeded its liabilities by \$204,694,494 at December 31, 2009.

	 Governmental activities			 Business-ty	pe acti	ivities	Total			
	 2009		2008	 2009		2008		2009		2008
Current and other assets	\$ 145,863,226	\$	182,153,640	\$ 41,877,466	\$	41,683,702	\$	187,740,692	\$	223,837,342
Capital assets	 179,094,407		146,877,628	 28,435		37,090		179,122,842		146,914,718
Total assets	 324,957,633		329,031,268	 41,905,901		41,720,792		366,863,534		370,752,060
Long-term liabilities	97,435,978		104,291,327	25,021,714		28,020,607		122,457,692		132,311,934
Other liabilities	 39,661,772		41,969,260	 49,576		717,975		39,711,348		42,687,235
Total liabilities	 137,097,750		146,260,587	 25,071,290		28,738,582		162,169,040		174,999,169
Net assets:										
Invested in capital assets,										
net of related debt	113,135,214		110,931,643	28,435		37,090		113,163,649		110,968,733
Restricted	6,804,739		8,152,803	-		-		6,804,739		8,152,803
Unrestricted	 67,919,930		63,686,235	 16,806,176		12,945,120		84,726,106		76,631,355
Total net assets	\$ 187,859,883	\$	182,770,681	\$ 16,834,611	\$	12,982,210	\$	204,694,494	\$	195,752,891

#### Washtenaw County's Net Assets

By far, the largest portion of the County's net assets, \$113,163,649 (55.3 percent), is its investment in capital assets (i.e., land, buildings, vehicles and equipment), net of any related debt used to acquire those assets that is still outstanding. The County uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the County's net assets, \$84,726,106 (41.4 percent), *unrestricted net assets*, may be used to meet the government's ongoing obligations to citizens and creditors. The remaining balance of \$6,804,739 (3.3 percent) represents resources that are subject to external restrictions on how they may be used.

At the end of the current fiscal year, the County is able to report positive balances in all three categories of net assets (unrestricted, restricted and invested in capital assets, net of related debt), both for the government as a whole, as well as for its separate governmental and business-type activities. The same situation held true for the prior year.

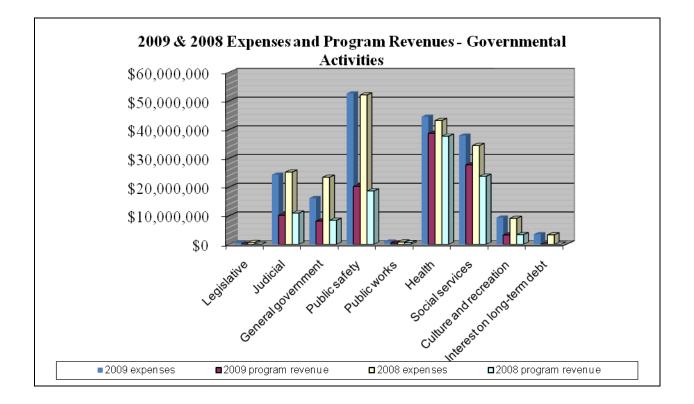
	Gove	rnment	tal act	ivities	Business-ty	pe act	ivities	Total			
	2009			2008	 2009		2008		2009		2008
Revenue											
Program revenue:											
Charges for services	\$ 30,821	.038	\$	30,802,011	\$ 7,393,803	\$	5,616,984	\$	38,214,841	\$	36,418,995
Operating grants and contributions	76,525	,122		71,866,285	-		-		76,525,122		71,866,285
Capital grants and contributions	1,118	,781		562,620	-		-		1,118,781		562,620
General revenue:											
Property taxes	82,635	,161		84,291,171	-		-		82,635,161		84,291,171
Grants and contributions not											
restricted to specific programs	428	,646		1,050,991	-		-		428,646		1,050,991
Other	898	,316		4,332,145	 84,974		603,510		983,290		4,935,655
Total revenue	192,427	,064		192,905,223	 7,478,777		6,220,494		199,905,841		199,125,717
Expenses											
Legislative	593	,756		606,763	-		-		593,756		606,763
Judicial	24,261	,496		25,161,986	-		-		24,261,496		25,161,986
General government	16,115	,722		23,391,700	-		-		16,115,722		23,391,700
Public safety	52,567	,442		52,060,983	-		-		52,567,442		52,060,983
Public works	982	,745		789,934	-		-		982,745		789,934
Health	44,486	,741		43,139,351	-		-		44,486,741		43,139,351
Social services	37,914	,200		34,412,727	-		-		37,914,200		34,412,727
Culture and recreation	9,312	,142		9,057,274	-		-		9,312,142		9,057,274
Interest on long-term debt	3,544	,774		3,295,572	-		-		3,544,774		3,295,572
Delinquent tax collections											
and related activities		-		-	 1,417,752		1,612,267		1,417,752		1,612,267
Total expenses	189,779	,018		191,916,290	 1,417,752		1,612,267		191,196,770		193,528,557
Increase in net assets before transfers	2,648	,046		988,933	6,061,025		4,608,227		8,709,071		5,597,160
Transfers	2,918	,000		2,553,846	 (2,208,624)		(3,254,859)		709,376		(701,013)
Increase in net assets	5,566	,046		3,542,779	 3,852,401		1,353,368		9,418,447		4,896,147
Net assets - beginning	182,293	,837		178,751,058	 12,982,210		11,628,842		195,276,047		190,379,900
Net assets - ending	\$ 187,859	,883	\$	182,293,837	\$ 16,834,611	\$	12,982,210	\$	204,694,494	\$	195,276,047

#### Washtenaw County's Changes in Net Assets

The County's net assets increased by \$9.4 million during the current fiscal year; approximately \$5.6 million increase for governmental activities and \$3.8 million increase for business-type activities.

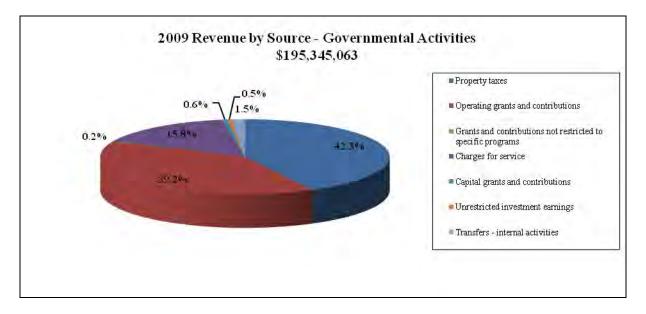
**Governmental Activities**. Overall, total revenues and transfers exceeded total expenses by over \$5.5 million, thereby accounting for 59.1 percent of the total growth in the net assets during 2009. Total revenues for governmental activities were \$478,159 less than the prior year. Key elements of the increase are as follows:

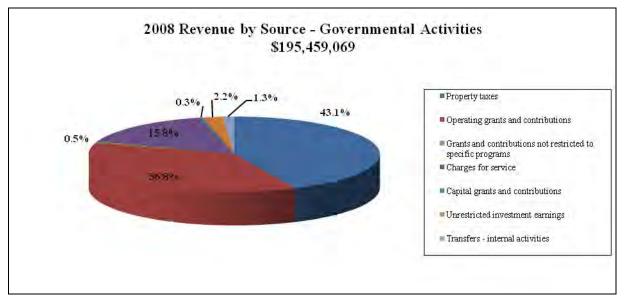
- Operating grants and contributions for governmental activities increased by \$4.7 million (6.5 percent) during the year. Grant awards and contributions furnished additional resources to supplement programs in the area of health and social services activities.
- Capital grants and contributions increased by \$0.6 million (98.9 percent) as compared to 2008 primarily for public safety activities for emergency management and domestic preparedness initiatives.
- The other general revenue category decreased by \$3.4 million (79.3 percent) due to a decline in unrestricted investment earnings.
- Property taxes in 2009 decreased by approximately \$1.7 million (2.0 percent) compared to 2008. This decrease resulted from the economic downturn and housing market decline.
- Grants and contributions not restricted to specific programs decreased by \$0.6 million (59.2 percent) for lower revenue reimbursements for servicers provided for general government, judicial and public safety activities.



Overall, total expenses for governmental activities decreased \$2.1 million during the year. The functional areas that comprise this decrease are general government (\$7.3 million), judicial (\$0.9 million) for court activities and prosecuting attorney operations, and other nominal decreases in legislative for Board of Commissioner activities. These reductions were in response to changes implemented during 2009 to address the budget shortfall projected for 2010 and 2011. Major organizational structure changes and reorganizations were implemented to streamline operations and reduce costs.

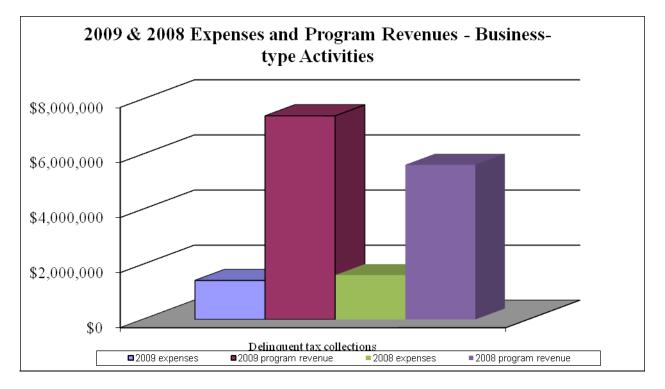
Costs increased in social services area (10.2 percent) for children services, community development, employment training and community services, housing and homelessness, and workplace development initiatives. Cost increases in health activities (3.1 percent) for community support and treatment services for adults, developmental disabilities, project outreach and youth and family services, public health functions for disease control and prevention, family health programs and medical examiner programs. Other increases for public works projects (24.4 percent), interest on long-term debt (7.6 percent), culture and recreation (2.8 percent) for County park activities and operations, and public safety (1.0 percent) for emergency management emergency preparedness initiatives.





**Business-type Activities.** Business-type activities increased the County's net assets by approximately \$3.9 million. Key elements of the current year increase are as follows:

- Charges for services revenue for business-type activities increased \$1.8 million in comparison to the prior year due to higher delinquent tax and property foreclosure activity during 2009. Expenditures decreased by \$194,515 due to expenditure reductions for collection operations.
- The other general revenue category decreased by \$518,536 (85.9 percent) during the year due to a decline in investment earnings.



#### **Financial Analysis of the County's Funds**

As noted earlier, Washtenaw County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

*Governmental funds*. The focus of the County's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the County's financing requirements. In particular, *unreserved fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the County's governmental funds reported combined ending fund balances of \$101,216,394, a decrease of \$37,908,930 in comparison with the prior year. Ninety-one percent of the ending fund balances are subject to the underlying limitations applicable to the particular special revenue, debt service and capital project funds. The other nine percent of this total amount, \$9,773,059, is *available for spending* at the government's discretion only (general fund *unreserved, undesignated fund balance*). The remainder of fund balance is *reserved* to indicate that it is not available for new spending because it has already been committed for community support and treatment services' activities, land acquisition under the natural area preservation program, parks and recreation activities, replacement for state revenue sharing, enhancements to emergency communication systems and for improvements to existing assets and new construction for capital projects, as well as for long-term advances and prepaid items.

The general fund is the chief operating fund of the County. At the end of the current fiscal year, unreserved and total fund balance of the general fund was \$9,773,059. As a measure of the general fund's liquidity, it may be useful to compare fund balance to total fund expenditures. Fund balance represents 9.4 percent of total general fund expenditures and transfers out. This level of fund balance in the general fund meets the Board of Commissioners formal adopted policy. The fund balance of the general fund increased by \$584,728 during the current fiscal year because revenues and other sources were higher than expenditures and other uses.

During 2009 the financial position of the community support and treatment services fund remained the same as the prior year. Total fund balance at the end of the year is \$346,465.

The parks and recreation fund had a total fund balance of \$27,034,511, which increased \$3.5 million in the current year. This increase was due to a voter-approved millage to fund parks and recreation program and activities. Fund balance will be used in subsequent years for park and recreation operations and as the land acquisitions are completed under the natural areas preservation program.

The revenue sharing reserve fund had a total fund balance of \$24,037,898, a decrease of \$6.6 million during 2009. This fund is mandated by the State of Michigan and accounts for accelerated property tax collections that substitute state revenue sharing payments. Annual tax payments, each equal to 1/3 of the annual property tax levy, were placed in this fund over three years, 2004-2006. Beginning in 2004 the County started withdrawing monies from this fund equal to the fiscal 2004 state revenue sharing payments adjusted for inflation. The County will continue drawing down revenue sharing from the reserve fund using an inflationary factor over the prior year amount. This fund will decline just over \$6.5 million per year in the future until the fund balance is exhausted.

The enhanced emergency communication system millage fund had a fund balance of \$2,111,365, an increase of \$551,043 for the year. This fund accounts for the resources, including a voter-approved millage beginning in 2007, accumulated and payments made for principal and interest on long-term general obligation debt that will finance acquisition, construction, renovation, maintenance and operation of an upgrade to the County's communication system.

The county capital projects fund accounts for renovations and modifications of existing facilities, new capital construction projects and the purchase of capital equipment. The county capital projects fund has a total fund balance of \$31,331,629. In addition, maintenance to existing facilities such as replacement of roof systems, carpeting, and other interior finishes are also funded by the county capital projects fund. The net decrease in fund balance during the current year in the county capital projects fund was \$36,151,718 and is attributable to expenditures for the construction of two new buildings, a new district court in Saline and a new facility for the humane society, as well as jail and district court construction and improvements at the County Service Center.

*Proprietary funds*. The County's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Unrestricted net assets of the delinquent tax, other enterprise activities and internal service funds at the end of the year amounted to \$15,922,298, \$883,878 and \$3,595,869, respectively. The delinquent tax fund had an increase in net assets for the year of \$4,027,318, whereas the other enterprise activities had a decrease of \$174,917 and the internal service funds had an increase of \$1,290,535. Other factors concerning the finances of the delinquent tax fund have already been addressed in the discussion of the County's business-type activities.

#### **General Fund Budgetary Highlights**

There was a net increase of \$160,078 (.15%) to general fund revenues (including transfers in) from the original to the final budget. Other revenue increased \$806,308 (94.2%) for sheriff overtime reimbursements from local entities for special events and equalization services. The budget for transfers in increased \$679,083 (8.7%) for anticipated E-911 revenues, reimbursement for personnel services for delinquent tax activities and adjusted revenue sharing transfers. Intergovernmental revenues increased \$412,704 (8.1%). Most of this (\$311,044) was for contributions from local entities in support of Medicaid ICA (Indigent Care Arrangements) - based DSH (Disproportionate Share Hospital) payments to area hospitals. These funds are leveraged to increase indigent health care funding in the community. A corresponding adjustment was also made to transfers out for the Medicaid disproportionate share hospital (DSH) payments. The remaining \$101,660 was for local revenue for reimbursements for human resources and water resources commissioner services provided to local entities.

There were also decreases to some general fund revenue categories primarily due to the economic downturn and housing market declines. Taxes decreased by \$715,000 (1.0%) to prepare for a reduction of revenue in property taxes over 2008. Investment income decreased \$400,000 (53.0%) due to interest earnings revenue declining. Charges for services decreased \$343,017 (1.8%) for real estate transfers and fees and services in the clerk/register's office. Fines and forfeits were decreased \$280,000 (22.2%) for declining district court and juvenile court ordinance fines and costs revenue.

There was a corresponding \$160,078 net increase (.15%) between the original and final amended expenditure budget (including transfers out). The budget amount for public safety activities increased \$1.5 million (3.4%) for the sheriff department because of jail overcrowding, prosecuting attorney activities for personnel services, witness fees and dues, and a nominal increase for emergency management activities.

There was a net budget decrease of \$1.1 million (11.8%) for general government activities. Decreases were in the areas of planning (\$265,955), clerk/register (\$121,455), information and technology (\$106,074) for major organizational structure changes and reorganizations implemented to streamline operations and reduce costs, as well as other nominal decreases and increases for other general government activities. The balance of the decrease was handled through an adjustment allocating costs in the amount of \$623,226 to other non-general government departments. There was a \$485,580 (7.5%) budget increase in the other unallocated expenditure category because of cost allocation adjustments. There was also a net budget increase of \$199,151 (1.2%) for judicial activities for court functions. In addition, public works budget increased \$138,423 (70.3%) due to a budget categorization change during 2009. A portion of the original budget was included as planning functions under general government activities and therefore, a portion of the decrease referenced above was moved to cover public works expenditures.

Also, there was a \$1.0 million (4.4%) decrease in the other financial uses budget for transfers out which partially offset the needed budget increases discussed above. The reduction in the level of general fund support to non-general fund departments through appropriation decreases were absorbed through position vacancies, revenue adjustments or other budget savings primarily in community support and treatment services, employment training and community services, and public health. Other small increases and decreases in expenditures also took place.

Overall, actual general fund revenues, including other financing sources, were more than the final budget. Actual general fund expenditures, including other financing uses, were less than the final budget. Actual revenues were higher than actual expenditures. This resulted in an increase in the actual fund balance of \$584,728, which was \$334,728 more than the final amended budget amount of \$250,000.

#### **Capital Asset and Debt Administration**

**Capital Assets.** The County's investment in capital assets for its governmental activities as of December 31, 2009, amounted to \$179,094,407 (net of accumulated depreciation). This investment in capital assets includes land, buildings, easement property, improvements, and machinery and equipment. The total increase in the County's investment in capital assets for the current fiscal year was 21.9 percent. The County's business-type activities have a nominal investment in capital assets in the amount of \$28,435 (net of accumulated depreciation) as of December 31, 2009.

Major capital asset events during the current fiscal year included the following:

- Construction in progress at year end amounted to \$42.8 million. The County has active capital projects that include construction of a new district court building, enhancements to the emergency communications system, fiber network project, and jail and district court construction and improvements at the Washtenaw County Service Center.
- Parks and recreation acquired land in the amount of \$1.7 million under the Natural Areas Preservation Program.
- Other capital improvements, including landscaping and parking lot improvements, increased capital assets by \$1.2 million.
- Various building and easements additions/improvements were completed during the year resulting in a net increase to capital assets of \$797,672.
- Machinery and equipment as of the close of the fiscal year had a balance of approximately \$4.6 million. The decrease of \$326,189 from the prior year is a result of a higher amount of asset retirements/disposals (primarily consisting of information and technology equipment, copiers and vehicles) than purchases.

	Governmen	Governmental activities			ype a	ctivities	Total			
	2009	2008	2009		2008		2009	2008		
Land	\$ 35,994,778	\$ 34,311,516	\$	-	\$	-	\$ 35,994,778	\$ 34,311,516		
Construction in progress	42,810,188	13,915,765		-		-	42,810,188	13,915,765		
Buildings and easements	82,915,667	82,117,995		-		-	82,915,667	82,117,995		
Improvements other than buildings	12,782,711	11,615,100		-		-	12,782,711	11,615,100		
Machinery and equipment	4,591,063	4,917,252		28,435		37,090	4,619,498	4,954,342		
Total	\$ 179,094,407	\$ 146,877,628	\$	28,435	\$	37,090	\$ 179,122,842	\$ 146,914,718		

# Washtenaw County's Capital Assets

(net of depreciation)

Additional information on the County's capital assets can be found in note III.C on pages 61-64 of this report.

**Long-term Debt.** At the end of the current fiscal year, the County had total bonded debt outstanding of \$108,125,000. This entire amount comprises debt backed by the full faith and credit of the County.

	<b>Governmental activities</b>		Business-t	ype activities	Total			
	2009	2008	2009	2008	2009	2008		
General obligation bonds	\$ 83,125,000	\$ 90,115,000	\$ -	\$ -	\$ 83,125,000	\$ 90,115,000		
Delinquent tax notes			25,000,000	28,000,000	25,000,000	\$ 28,000,000		
	\$ 83,125,000	\$ 90,115,000	\$ 25,000,000	\$ 28,000,000	\$ 108,125,000	\$ 118,115,000		

#### Washtenaw County's Outstanding Debt General Obligation

The County's total debt decreased by \$9,990,000 (8.5 percent) during the current fiscal year. The County retired debt of \$6,990,000 in general obligation bonds and \$37,000,000 in delinquent tax notes during 2009. The only new borrowing during the year was \$29,000,000 in delinquent tax notes for business-type activities. Debt service requirements for general obligation bonds of \$6,485,000 and interest of \$2,689,662 are payable during 2010. The principal payment for delinquent tax notes of \$25,000,000 and an interest payment of \$289,350 are due during 2010.

The County has an "Aa2" rating for both general obligation bonds and tax notes from Moody's. The County has an "AA+" rating for both general obligation bonds and tax notes from Standard & Poor's. Finally, the County has a "F1+" rating for general obligation tax notes and AA- for general obligation bonds from Fitch.

State statutes limit the amount of general obligation debt a governmental entity may issue to 10 percent of its total assessed valuation (i.e., State Equalized Value). The current debt limitation for the County is \$1,752,949,726 which is significantly in excess of the County's outstanding general obligation debt.

Additional information on the County's long-term debt can be found in note III.G on pages 68-72 of this report.

#### **Economic Factors and Next Year's Budget and Rates**

The Michigan economic downturn, housing market and stock market declines have a continuing impact on the County's fiscal operations. The following factors were considered in preparing the County's budget for 2010 and 2011 fiscal years:

• The County completed labor negotiations regarding economic concessions for wage and benefit modifications for 2010 and 2011. The partnership agreements cancelled across-theboard salary increases, eliminated pay for performance, implemented eight furlough days each year, and some of the union bargaining units and nonunion employees have accepted premium sharing and increased co-pays for medical benefits. In addition, to limit the County's liability to the defined benefit retirement system, a cost-sharing model was negotiated capping the employer rate at 10%. This assisted with the potential cost increases within the pension system for 2010 and 2011.

- The unemployment rate for the County is currently 8.8%, three percent higher than a year ago. This compares favorably to the state's average unemployment rate of 13.6% and is more in line with the national average rate of 9.3%, increasing to that level for the first time in over a decade.
- Michigan has two constitutional laws that limit property tax growth to the rate of inflation or a maximum allowable increase in an assessment of 5.0%, whichever is smaller. For the 2010 budget the applicable inflation rate is -0.3%. Therefore, due to the laws that limit growth, the economy and housing market decline, as well as the shutdown of operations by two of the largest taxpayers in the County, property tax revenues are budgeted to decline by 7.5% in 2010 and 8.5% in 2011.
- The State of Michigan has been dealing with projected budgetary shortfalls for the past six years and is projected to continue into the future. The State has passed legislation that provides a funding mechanism to serve as a substitute for state revenue sharing payments. Annually, the County may make use of amounts equal to 2008/09 State revenue sharing payments adjusted for inflation. The budget assumes a flat level of revenue for 2010 and 2011.
- The County has committed to maintaining a general fund balance that is at least 8.0% of operating expenditures.
- Financial trends in the region compare favorably to national indices. Analysis of revenue, expenditure, operating position, debt structure, unfunded liabilities, condition of capital plant, and community needs and resources indicators are examined across time to provide a framework for objective investigation.

#### **Contacting the County's Financial Management**

This financial report is designed to provide a general overview of the County's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to Washtenaw County Finance Department, 220 North Main Street, P.O. Box 8645, Ann Arbor, Michigan 48107-8645.

**Basic Financial Statements** 

1826

**Government-wide Financial Statements** 

1826

## WASHTENAW COUNTY Statement of Net Assets December 31, 2009

	I	nt		
	Governmental	Business-type		Component
	Activities	Activities	Total	Units
Assets				
Cash and pooled investments	\$ 105,032,410	\$ 10,577,030	\$ 115,609,440	\$ 18,719,974
Receivables, net	38,276,296	31,300,436	69,576,732	44,362,971
Prepaid items and other assets	2,554,520	51,500,150	2,554,520	1,971,172
Capital assets not being depreciated	78,804,966	_	78,804,966	30,017,995
Capital assets being depreciated, net	100,289,441	28,435	100,317,876	237,391,452
Total assets	324,957,633	41,905,901	366,863,534	332,463,564
Liabilities				
Accounts payable and accrued expenses	18,001,278	9,809	18,011,087	8,638,080
Accrued interest payable	731,362	39,767	771,129	360,962
Unearned revenue	15,513,956	-	15,513,956	3,089
Long-term liabilities:				-,
Due within one year	8,281,913	18,003,146	26,285,059	5,473,868
Due in more than one year	89,154,065	7,018,568	96,172,633	38,815,876
Other noncurrent liability - net other	0,10,000	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	00,010,070
postemployment benefit liability	5,415,176		5,415,176	262,556
Total liabilities	137,097,750	25,071,290	162,169,040	53,554,431
Net assets				
Invested in capital assets, net of related debt	113,135,214	28,435	113,163,649	256,239,315
Restricted for:	113,133,214	20,155	113,103,047	200,200,010
Debt service	2,125,569	-	2,125,569	19,972
Capital projects	4,303,384	-	4,303,384	2,701,598
Other purposes	375,786	-	375,786	-
Unrestricted	67,919,930	16,806,176	84,726,106	19,948,248
Total net assets	\$ 187,859,883	\$ 16,834,611	\$ 204,694,494	\$ 278,909,133

#### WASHTENAW COUNTY Statement of Activities Year Ended December 31, 2009

			es			
			Operating	Capital		
		Charges for	Grants and	Grants and	Net (Expense)	
Functions/Programs	Expenses	Services	Contributions	Contributions	Revenue	
Primary government						
Governmental activities:						
Legislative	\$ 593,756	\$ -	\$ -	\$ -	\$ (593,756)	
Judicial	24,261,496	3,583,580	6,555,472	-	(14,122,444)	
General government	16,115,722	4,859,331	3,255,447	-	(8,000,944)	
Public safety	52,567,442	15,680,018	3,455,588	1,023,796	(32,408,040)	
Public works	982,745	46,464	414,317	-	(521,964)	
Health	44,486,741	3,084,865	35,495,549	94,985	(5,811,342)	
Social services	37,914,200	590,521	27,087,161	-	(10,236,518)	
Culture and recreation	9,312,142	2,976,259	261,588	-	(6,074,295)	
Interest on long-term debt	3,544,774				(3,544,774)	
Total governmental activities	189,779,018	30,821,038	76,525,122	1,118,781	(81,314,077)	
Business-type activities:						
Delinquent tax collection	605,375	6,764,664	-	-	6,159,289	
Property foreclosure	801,048	616,929	-	-	(184,119)	
Principal residence exemption	11,329	12,210			881	
Total business-type activities	1,417,752	7,393,803			5,976,051	
Total primary government	\$ 191,196,770	\$ 38,214,841	\$ 76,525,122	\$ 1,118,781	\$ (75,338,026)	
Component units						
Department of Public Works Projects	\$ 2,848,970	\$ -	\$ -	\$ 1,529,414	\$ (1,319,556)	
Water Resources Commissioner	1,857,352	196,177	-	3,109,255	1,448,080	
Hazardous Materials Response Authority	74,194	23,265	27,930	-	(22,999)	
Road Commission	29,183,600	-	43,112,150	-	13,928,550	
Brownfield Redevelopment Authority	602,203		-		(602,203)	
Total component units	\$ 34,566,319	\$ 219,442	\$ 43,140,080	\$ 4,638,669	\$ 13,431,872	

Continued...

# WASHTENAW COUNTY Statement of Activities (concluded) Year Ended December 31, 2009

	P	nt		
	Governmental Activities	51		Component Units
Changes in net assets				
Net (expense) revenue	\$ (81,314,077)	\$ 5,976,051	\$ (75,338,026)	\$ 13,431,872
General revenues:				
Property taxes	82,635,161	-	82,635,161	122,188
Grants and contributions not				
restricted to specific programs	428,646	-	428,646	-
Unrestricted investment earnings	898,316	84,974	983,290	175,552
Transfers - internal activities	2,918,000	(2,208,624)	709,376	
Total gaparal revenues				
Total general revenues	06 000 102	(2, 122, (50))	94 756 472	207 740
and transfers	86,880,123	(2,123,650)	84,756,473	297,740
Change in net assets	5,566,046	3,852,401	9,418,447	13,729,612
Net assets, beginning of year, as restated	182,293,837	12,982,210	195,276,047	265,179,521
Net assets, end of year	\$ 187,859,883	\$ 16,834,611	\$ 204,694,494	\$ 278,909,133

**Fund Financial Statements** 

1826

# WASHTENAW COUNTY Balance Sheet - Governmental Funds December 31, 2009

	General		Su Tr		unity rt & nent Parks and ces Recreation		Revenue Sharing Reserve		Enhanced Emergency Communication System Millage	
ASSETS										
Assets										
Cash and pooled investments	\$	4,849,515	\$	1,775,072	\$	28,198,666	\$	24,037,898	\$	2,315,020
Receivables:										
Taxes - current		4,741,549		-		9,931,604		-		2,786,255
Taxes - delinquent		251,793		-		-		-		-
Accounts		984,241		767,832		-		-		-
Interfund receivable		-		-		-		-		-
Due from other governments		2,250,038		47,212		6,462		-		-
Notes receivable		-		-		-		-		-
Advances to other funds		-		-		-		-		-
Prepaid items		-		1,827		-		-		-
TOTAL ASSETS	\$	13,077,136	\$	2,591,943	\$	38,136,732	\$	24,037,898	\$	5,101,275
LIABILITIES AND FUND BALANCES										
Liabilities										
Accounts payable	\$	1,218,234	\$	993,096	\$	340,932	\$	-	\$	-
Retainages payable		-		-		-		-		-
Accrued liabilities		1,805,537		1,189,260		98,226		-		-
Due to other governments		-		61,523		-		-		-
Interfund payable		-		-		-		-		-
Deferred revenue		280,306		1,600		10,663,063		-		2,989,910
Advances from other governments		-		-				-		
Total liabilities		3,304,077		2,245,479		11,102,221				2,989,910
Fund balances										
Reserved:										
Reserved for land acquisition		-		-		4,296,076		-		-
Reserved for long-term advances		-		-		-		-		-
Reserved for prepaid items		-		1,827		-		-		-
Unreserved:										
Undesignated		9,773,059		344,637		22,738,435		24,037,898		2,111,365
Undesignated, reported in nonmajor:										
Special revenue funds		-		-		-		-		-
Debt service funds		-		-		-		-		-
Capital projects funds		-		-		-		-		-
Total fund balances		9,773,059		346,464		27,034,511		24,037,898		2,111,365
LIABILITIES AND										
FUND BALANCES	\$	13,077,136	\$	2,591,943	\$	38,136,732	\$	24,037,898	\$	5,101,275

 County Capital Projects	G	Other overnmental Funds	G	Total Governmental Funds			
\$ 30,736,805	\$	4,585,306	\$	96,498,282			
-		904,258		18,363,666			
- 149,027		- 1,121,221		251,793 3,022,321			
3,127,124		- 7,768,033		3,127,124 10,071,745			
-		89,503		89,503			
81,466		-		81,466			
 -		48,034		49,861			
\$ 34,094,422	\$	14,516,355	\$	131,555,761			
\$ 2,753,307 9,486 - -	\$	1,319,148 5,000 987,551 834,987 3,127,124 1,579,077 82,000	\$	6,624,717 5,000 4,090,060 896,510 3,127,124 15,513,956 82,000			
 2,762,793		7,934,887		30,339,367			
- 81,466 -		- - 48,034		4,296,076 81,466 49,861			
31,250,163		-		90,255,557			
-		6,510,982		6,510,982			
-		15,144		15,144			
 -		7,308		7,308			
 31,331,629		6,581,468		101,216,394			
\$ 34,094,422	\$	14,516,355	\$	131,555,761			

#### Reconciliation of Fund Balances on the Balance Sheet for Governmental Funds to Net Assets of Governmental Activities on the Statement of Net Assets December 31, 2009

Fund balances - total governmental funds	\$ 101,216,394
Amounts reported for <i>governmental activities</i> in the statement of net assets are different because:	
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.	
Add - capital assets Deduct - accumulated depreciation	227,365,516 (50,969,799)
Other long-term assets are not available to pay for current-period expenditures and therefore are not recorded in the funds.	5,919,208
Discounts and premiums on bonds are reported as other financing uses or sources in the governmental funds, whereas they are capitalized and amortized for net assets (and netted against bonds payable).	
Add - bond discounts Deduct - bond premiums	50,834 (407,733)
Deferred charges for bond issuance costs are currently expended in the governmental funds, whereas they are capitalized and amortized for net assets.	1,260,861
Losses on refunding are not reported in the governmental funds, whereas they are capitalized and amortized for net assets (and netted against bonds payable).	796,527
Internal service funds are used by management to charge the costs of certain activities such as insurance, worker's compensation, and building occupancy and maintenance. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net assets.	6,294,559
Certain liabilities, such as bonds payable, are not due and payable in the current period and therefore are not reported in the funds.	
Deduct - bonds, notes and capital leases payable Deduct - accrued interest on bonds payable Deduct - other postemployment benefit obligation Deduct - accrued compensated absences and other long-term liabilities	(83,992,236) (731,362) (5,415,176) (13,527,710)
Net assets of governmental activities	\$ 187,859,883

#### Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds Year Ended December 31, 2009

	General	Community Support & Treatment Parks General Services Recrea		Revenue Sharing Reserve	Enhanced Emergency Communication System Millage	
Revenues						
Taxes	\$ 68,211,292	\$ -	\$ 10,992,258	\$ -	\$ 3,049,304	
Licenses and permits	173,367	-	-	-	-	
Intergovernmental	5,743,226	26,122,451	-	-	-	
Charges for services	18,581,479	818,045	2,976,259	-	-	
Fines and forfeits	983,940	-	-	-	-	
Investment income	185,483	-	211,272	246	23,344	
Other	1,668,811	537,594	87,951			
Total revenues	95,547,598	27,478,090	14,267,740	246	3,072,648	
Expenditures						
Current:						
Legislative	592,975	-	-	-	-	
Judicial	17,229,218	-	-	-	-	
General government	7,878,754	-	-	-	-	
Public safety	45,095,753	-	-	-	-	
Public works	326,863	-	-	_	-	
Health	-	28,823,945	-	-	-	
Social services	1,525,431	-	-	-	-	
Culture and recreation	819,549	-	10,814,490	-	-	
Other	7,141,652	-		-	-	
Debt service:	.,					
Principal	225,709	-	-	-	-	
Interest and fiscal charges	26,129	-	-	-	-	
Capital outlay						
Total expenditures	80,862,033	28,823,945	10,814,490			
Revenues over (under)						
expenditures	14,685,565	(1,345,855)	3,453,250	246	3,072,648	
Other financing sources (uses)						
Capital leases	430,117	-	-	-	-	
Transfers in	8,401,218	1,345,855	-	-	-	
Transfers out	(22,932,172)			(6,557,642)	(2,521,605)	
Total other sources (uses)	(14,100,837)	1,345,855		(6,557,642)	(2,521,605)	
Net change in fund balances	584,728	-	3,453,250	(6,557,396)	551,043	
Fund balances:						
Beginning of year, as restated	9,188,331	346,464	23,581,261	30,595,294	1,560,322	
End of year	\$ 9,773,059	\$ 346,464	\$ 27,034,511	\$ 24,037,898	\$ 2,111,365	

County Capital Projects	Other Governmental Funds	Total Governmental Funds	
\$ -	\$ 382,307	\$ 82,635,161	
Ψ	1,964,395	2,137,762	
271,410	41,788,318	73,925,405	
941,955	3,706,478	27,024,216	
-	84,599	1,068,539	
381,230	27,335	828,910	
571,782	3,129,104	5,995,242	
2,166,377	51,082,536	193,615,235	
-	-	592,975	
-	6,345,473	23,574,691	
-	178,018	8,056,772	
-	7,017,006	52,112,759	
-	582,129	908,992	
-	15,371,483	44,195,428	
-	34,619,436	36,144,867	
-	174,519	11,808,558	
-	-	7,141,652	
-	7,009,476	7,235,185	
-	3,410,466	3,436,595	
38,235,803	1,428,005	39,663,808	
38,235,803	76,136,011	234,872,282	
(36,069,426)	(25,053,475)	(41,257,047)	
-	-	430,117	
8,612,745	26,837,592	45,197,410	
(8,695,037)	(1,572,954)	(42,279,410)	
(82,292)	25,264,638	3,348,117	
(36,151,718)	211,163	(37,908,930)	
67,483,347	6,370,305	139,125,324	
\$ 31,331,629	\$ 6,581,468	\$ 101,216,394	

#### **Reconciliation of the Statement of Revenues, Expenditures** and Changes in Fund Balances of Governmental Funds to the Statement of Activities Year Ended December 31, 2009

t change in fund balances - total governmental funds	\$ (37,908,930)
nounts reported for governmental activities in the statement of activities are	
ferent because:	
Governmental funds report capital outlays as expenditures. However, in the statement	
of activities the cost of those assets is allocated over their estimated useful lives and	
reported as depreciation expense.	
Add - capital outlay	41,658,294
Deduct - depreciation expense	(4,343,311
Deduct - loss on disposal of capital assets	(11,704
Revenues in the statement of activities that do not provide current resources are not	
reported as revenues in the funds.	(1,254,478)
•	
Bond proceeds provide current financial resources to governmental funds in the period	
issued, but issuing bonds increases long-term liabilities in the statement of net assets.	
Repayment of bond principal is an expenditure in the governmental funds, but the	
repayment reduces long-term liabilities in the statement of net assets.	
Add - principal payments on long-term liabilities	7,009,476
Add - principal payments on capital leases	225,709
Deduct - capital lease proceeds	(430,117
Accrued interest expense on bonds and the amortization of bond issuance costs,	
discounts, premiums and deferred losses are not recorded by governmental funds,	
but are reported under interest and fiscal charges for purposes of net assets:	
Add - accrued interest expense	56,408
Deduct - amortization of bond issuance costs	(120,940
Deduct - amortization of discount on bonds	(4,760
Add - amortization of premium on bonds	55,443
Deduct - amortization of deferred loss on refunding	(120,459
Internal service funds are used by management to charge the costs of certain activities	
such as insurance, workers' compensation, and building occupancy and maintenance	
to individual governmental funds. The net revenue (expense) attributable to those funds	
is reported with governmental activities.	
Add - net operating income from governmental activities in internal service funds	1,262,255
Add - interest revenue from governmental internal service funds	69,405
Deduct - net loss on disposal of capital assets in governmental internal service funds	(41,125
Some expenses reported in the statement of activities do not require the use of current	
financial resources and therefore are not reported as expenditures in the funds.	
Deduct - increase in other postemployment benefit obligation	(678,717
Add - decrease in accrual for accrued compensated absences	143,597
ange in net assets of governmental activities	\$ 5,566,046

The accompanying notes are an integral part of these financial statements.

#### Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual General Fund Year Ended December 31, 2009

	Budget			Variance with Final Budget - Positive
	Original	Final	Actual	(Negative)
				(= + = <b>B</b> ()
Revenues				
Taxes	\$ 68,911,997	\$ 68,196,997	\$ 68,211,292	\$ 14,295
Licenses and permits	136,200	136,200	173,367	37,167
Intergovernmental	5,119,562	5,532,266	5,743,226	210,960
Charges for services	19,337,380	18,994,363	18,581,479	(412,884)
Fines and forfeits	1,262,100	982,100	983,940	1,840
Investment income	754,400	354,400	185,483	(168,917)
Other	856,186	1,662,494	1,668,811	6,317
Total revenues	96,377,825	95,858,820	95,547,598	(311,222)
Expenditures				
Legislative -				
Board of commissioners	600,926	600,926	592,975	7,951
Judicial:				
Circuit court	4,393,343	4,619,846	4,532,153	87,693
District court	5,281,226	5,415,732	5,352,795	62,937
Probate court	1,273,281	1,323,226	1,301,319	21,907
Probate court - juvenile	3,266,644	3,144,662	3,047,363	97,299
Probation department	220,966	220,966	200,371	20,595
Public defender	2,894,959	2,805,138	2,795,217	9,921
Total judicial	17,330,419	17,529,570	17,229,218	300,352
General government:				
Information technology	6,797,248	6,691,174	6,655,457	35,717
Building authority	7,325	7,325	5,425	1,900
Clerk / Register	4,843,734	4,722,279	4,435,520	286,759
Human resources	1,562,180	1,588,064	1,516,862	71,202
Drain commissioner	2,658,256	2,620,678	2,520,264	100,414
Equalization	1,437,051	1,452,103	1,438,876	13,227
Planning	1,325,390	1,059,435	1,001,179	58,256
Finance	2,599,036	2,642,099	2,579,861	62,238
Corporation counsel	278,005	225,798	246,396	(20,598)
Treasurer	1,357,194	1,325,891	1,349,418	(23,527)
Administrator	1,059,665	1,070,894	1,000,406	70,488
Allocated to other departments	(14,230,808)	(14,854,034)	(14,870,910)	16,876
Total general government	9,694,276	8,551,706	7,878,754	672,952

Continued...

### Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Concluded) General Fund

#### Year Ended December 31, 2009

		Budget					Fina	iance with al Budget - Positive
	Origi		igei	Final		Actual		lositive)
	¥							
Public safety:								
Emergency management		62,272	\$	470,066	\$	474,318	\$	(4,252)
Sheriff		75,885		39,457,902		39,193,366		264,536
Prosecuting attorney	5,3	19,119		5,503,551		5,428,069		75,482
Total public safety	43,9	57,276		45,431,519		45,095,753		335,766
Public works	1	96,969		335,392		326,863		8,529
Social services:								
Children's services	1,1	05,322		1,088,659		1,045,824		42,835
Veterans counselor	4	68,035		482,512		479,607		2,905
Total social services	1,5	73,357		1,571,171		1,525,431		45,740
Culture - county extension	8	38,179		845,665		819,549		26,116
Other unallocated expenditures	6,4	38,644		6,924,184		7,141,652		(217,468)
Debt service:								
Principal		_		_		225,709		(225,709)
Interest and fiscal charges		_		-		26,129		(225,705)
Total debt service						251,838		(251,838)
Total expenditures	80,6	30,046		81,790,133		80,862,033		928,100
Revenues over expenditures	15,7	47,779		14,068,687		14,685,565		616,878
Other financing sources (uses)								
Capital leases		-		-		430,117		430,117
Transfers in	7,7	71,636		8,450,719		8,401,218		(49,501)
Transfers out	(23,2	69,415)		(22,269,406)		(22,932,172)		(662,766)
Total other (uses)	(15,4	97,779)		(13,818,687)		(14,100,837)		(282,150)
Net change in fund balance	2	50,000		250,000		584,728		334,728
Fund balance, beginning of year	9,1	88,331		9,188,331		9,188,331	. <u> </u>	
Fund balance, end of year	\$ 9,4	38,331	\$	9,438,331	\$	9,773,059	\$	334,728

## Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual Community Support & Treatment Services Special Revenue Fund Year Ended September 30, 2009

	Budget						Fin	riance with al Budget - Positive	
		Original		Final		Actual	(Negative)		
Revenues									
Intergovernmental	\$	26,351,075	\$	26,407,942	\$	26,122,451	\$	(285,491)	
Charges for services		1,013,077		803,010		818,045		15,035	
Other		524,480		524,480		537,594		13,114	
Total revenues		27,888,632		27,735,432		27,478,090		(257,342)	
Expenditures									
Health		30,065,116		29,575,072		28,823,945		751,127	
Revenues under expenditures		(2,176,484)		(1,839,640)		(1,345,855)		493,785	
Other financing sources									
Transfers in		2,176,484		1,839,640		1,345,855		(493,785)	
Net change in fund balance		-		-		-		-	
Fund balance, beginning of year		346,464		346,464		346,464			
Fund balance, end of year	\$	346,464	\$	346,464	\$	346,464	\$	-	

# WASHTENAW COUNTY Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual Parks and Recreation Special Revenue Fund Year Ended December 31, 2009

		Bud	lget				Variance with Final Budget - Positive		
		Original		Final		Actual	(Negative)		
Revenues									
Taxes	\$	10,326,412	\$	10,326,412	\$	10,992,258	\$	665,846	
Charges for services		3,130,000		3,130,000		2,976,259		(153,741)	
Investment income		300,000		300,000		211,272		(88,728)	
Other		4,000		4,000		87,951		83,951	
Total revenues	13,760,412			13,760,412 14,267,740		14,267,740		507,328	
Expenditures									
Culture and recreation		23,187,019		23,187,019		10,814,490		12,372,529	
Net change in fund balance		(9,426,607)		(9,426,607)		3,453,250		12,879,857	
Fund balance, beginning of year		23,581,261		23,581,261		23,581,261		-	
Fund balance, end of year	\$	14,154,654	\$	14,154,654	\$	27,034,511	\$	12,879,857	

# WASHTENAW COUNTY Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual Revenue Sharing Reserve Special Revenue Fund Year Ended December 31, 2009

		lget				Variance with Final Budget - Positive		
	 Original		Final	Actual		(Negative)		
Revenues								
Investment income (loss)	\$ -	\$	-	\$	246	\$	246	
<b>Other financing (uses)</b> Transfers out	 (6,444,579)		(6,444,579)		(6,557,642)		(113,063)	
Net change in fund balance	(6,444,579)		(6,444,579)		(6,557,396)		(112,817)	
Fund balance, beginning of year	 30,595,294		30,595,294		30,595,294			
Fund balance, end of year	\$ 24,150,715	\$	24,150,715	\$	24,037,898	\$	(112,817)	

## Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual Enhanced Emergency Communication System Millage Special Revenue Fund Year Ended December 31, 2009

	 Buc Original	lget	Pinel	A step 1	Variance with Final Budget - Positive (Negative)		
	 Original		Final	 Actual	()	Negative)	
Revenues							
Taxes	\$ -	\$	3,071,984	\$ 3,049,304	\$	(22,680)	
Investment income	 -		-	 23,344		23,344	
Total revenues	-		3,071,984	3,072,648		664	
Other financing (uses) Transfers out	 		(2,206,198)	 (2,521,605)		(315,407)	
Net change in fund balance	-		865,786	551,043		(314,743)	
Fund balance, beginning of year	 1,560,322		1,560,322	 1,560,322			
Fund balance, end of year	\$ 1,560,322	\$	2,426,108	\$ 2,111,365	\$	(314,743)	

### WASHTENAW COUNTY Statement of Net Assets Proprietary Funds December 31, 2009

	Business-ty	Business-type Activities - Enterprise Funds						
	Delinquent Tax Revolving	Other Enterprise Funds	Total	Activities - Internal Service Funds				
Assets								
Current assets:								
Cash and pooled investments	\$ 9,661,629	\$ 915,401	\$ 10,577,030	\$ 8,534,128				
Receivables:								
Delinquent taxes	24,882,667	-	24,882,667	-				
Interest and collection fees	6,242,769	-	6,242,769	-				
Accounts	-	-	-	169,237				
Due from other governments	-	-	-	388,825				
Due from component units	175,000	-	175,000	-				
Inventories	-	-	-	39,142				
Prepaid items	-	-	-	1,204,654				
Total current assets	40,962,065	915,401	41,877,466	10,335,986				
Noncurrent assets -								
Capital assets, net		28,435	28,435	2,698,690				
Total assets	40,962,065	943,836	41,905,901	13,034,676				
Liabilities								
Current liabilities:								
Accounts payable	-	-	-	3,262,308				
Accrued liabilities	-	9,809	9,809	3,040,683				
Interest payable	39,767	-	39,767	-				
Accrued compensated absences,								
current portion	-	3,146	3,146	-				
General obligation notes payable,								
current portion	18,000,000	-	18,000,000	-				
Total current liabilities	18,039,767	12,955	18,052,722	6,302,991				
Long-term liabilities:								
Accrued compensated absences	-	18,568	18,568	355,660				
General obligation notes payable	7,000,000	-	7,000,000	-				
Advances from other funds			-	81,466				
Total long-term liabilities	7,000,000	18,568	7,018,568	437,126				
Total liabilities	25,039,767	31,523	25,071,290	6,740,117				
Net assets								
Invested in capital assets		28,435	28,435	2,698,690				
Unrestricted	15,922,298	883,878	16,806,176	3,595,869				
Total net assets	\$ 15,922,298	\$ 912,313	\$ 16,834,611	\$ 6,294,559				

### Statement of Revenues, Expenses and Changes in Net Assets Proprietary Funds Year Ended December 31, 2009

	<b>Business-ty</b>	prise Funds	Governmental	
	Delinquent Tax Revolving	Other Enterprise Funds	Total	Activities - Internal Service Funds
Operating revenues				
Charges for services	\$ -	\$ 616,929	\$ 616,929	\$ 43,334,892
Interest charges	4,856,623	12,210	4,868,833	-
Collection fees on taxes	1,908,041		1,908,041	
Total operating revenues	6,764,664	629,139	7,393,803	43,334,892
Operating expenses				
Personnel services	-	331,103	331,103	2,256,371
Contractual services	94,287	114,163	208,450	625,560
Supplies	65	62,240	62,305	1,265,398
Occupancy	-	-	-	2,556,415
Telephone	-	638	638	911,620
Equipment repair and rental	-	1,677	1,677	616,692
Building repair and rental	-	-	-	220,173
Benefits and insurance premiums	-	-	-	28,650,415
Other	-	293,900	293,900	3,937,405
Depreciation		8,656	8,656	1,032,588
Total operating expenses	94,352	812,377	906,729	42,072,637
Operating income (loss)	6,670,312	(183,238)	6,487,074	1,262,255
Nonoperating income (expense)				
Investment earnings	76,653	8,321	84,974	69,405
Interest expense and fiscal charges	(511,023)	- ,-	(511,023)	-
Loss on disposal of equipment	-			(41,125)
Total nonoperating income (expense)	(434,370)	8,321	(426,049)	28,280
Income before transfers	6,235,942	(174,917)	6,061,025	1,290,535
Transfers in	-	159,514	159,514	-
Transfers out	(2,208,624)	(159,514)	(2,368,138)	
Change in net assets	4,027,318	(174,917)	3,852,401	1,290,535
Net assets, beginning of year	11,894,980	1,087,230	12,982,210	5,004,024
Net assets, end of year	\$ 15,922,298	\$ 912,313	\$ 16,834,611	\$ 6,294,559

## WASHTENAW COUNTY Statement of Cash Flows Proprietary Funds Year Ended December 31, 2009

	Business-ty	Governmental		
	Delinquent Tax Revolving	Other Enterprise Funds	Total	Activities - Internal Service Funds
Cash flows from operating activities				
Cash received from customers	\$ 36,613,884	\$ 629,139	\$ 37,243,023	\$ 151,422
Cash received from interfund services	-	-	-	43,282,442
Cash payments for delinquent taxes	(38,257,897)	-	(38,257,897)	-
Cash payments to employees	-	(326,763)	(326,763)	(2,304,984)
Cash payments to suppliers	(94,352)	(472,619)	(566,971)	(42,904,627)
Cash payments for interfund services				(349,207)
Net cash used by operating activities	(1,738,365)	(170,243)	(1,908,608)	(2,124,954)
Cash flows from noncapital financing activities				
Transfers in	-	159,514	159,514	-
Transfers out	(2,208,624)	(159,514)	(2,368,138)	-
Advances from other funds	-	-	-	(49,335)
Proceeds from issuing long term debt	34,000,000	-	34,000,000	-
Principal paid on long term debt	(37,000,000)	-	(37,000,000)	-
Interest paid on long term debt	(1,182,655)		(1,182,655)	
Net cash used by noncapital				
financing activities	(6,391,279)	_	(6,391,279)	(49,335)
	(0,3)1,27)		(0,371,277)	(+),333)
Cash flows from capital and related financing activities				
Proceeds from sale of equipment	-	-	-	120,561
Payments for equipment acquisitions				(1,062,228)
Net cash used by capital and				
related financing activities				(941,667)
Cash flows from investing activities				
Investment income	76,653	8,321	84,974	69,406
Net decrease in cash and cash equivalents	(8,052,991)	(161,922)	(8,214,913)	(3,046,550)
Cash and cash equivalents, beginning of year	17,714,620	1,077,323	18,791,943	11,580,678
Cash and cash equivalents, end of year	\$ 9,661,629	\$ 915,401	\$ 10,577,030	\$ 8,534,128

Continued...

## WASHTENAW COUNTY Statement of Cash Flows (concluded) Proprietary Funds Year Ended December 31, 2009

	<b>Business-type Activities - Enterprise Funds</b>						Governmental	
		Delinquent Tax Revolving	Other Enterprise Funds		Total		Activities - Internal Service Funds	
Reconciliation of operating income to net cash provided (used) by operating activities:								
Operating income (loss)	\$	6,670,312	\$	(183,238)	\$	6,487,074	\$	1,262,255
Adjustments to reconcile operating income (loss)								
to net cash provided by operating activities: Depreciation				8,656		8,656		1,032,588
Changes in assets and liabilities:		-		8,050		8,030		1,032,388
Receivables		(5,860,561)		_		(5,860,561)		(103,615)
Due from other governments		(25,000)		-		(25,000)		58,343
Inventories		-		-		-		24,687
Prepaid items		-		-		-		22,912
Accounts payable		-		-		-		(4,595,794)
Accrued liabilities		-		3,232		3,232		154,968
Due to other funds		(2,523,116)		-		(2,523,116)		-
Accrued compensated absences		-		1,107		1,107		18,702
Net cash provided (used) by operating activities	\$	(1,738,365)	\$	(170,243)	\$	(1,908,608)	\$	(2,124,954)

# WASHTENAW COUNTY Statement of Fiduciary Net Assets Fiduciary Funds December 31, 2009

	Othe	nsion and er Employee Benefit ust Funds	 Agency Fund
Assets			
Cash and pooled investments	\$	941,614	\$ 16,431,556
Investments, at fair value:			
Equities		116,911,639	-
United States treasuries		2,621,455	-
United States treasury strips		10,529,604	-
United States agencies		27,808,470	-
Corporate securities		18,677,247	-
Multi-strategy limited partnership		4,262,128	-
Real estate securities		6,696,745	-
Mutual funds		37,359,754	-
Money market funds		13,739,345	-
Accounts receivable		82,715	-
Contributions receivable		2,758,670	-
Accrued interest and dividends		419,599	 
Total assets		242,808,985	\$ 16,431,556
Liabilities			
Accounts payable		208,979	\$ -
Accrued liabilities		402,461	-
Undistributed receipts		-	 16,431,556
Total liabilities		611,440	\$ 16,431,556
<b>Net assets</b> Held in trust for pension and other employee benefits	\$ 2	242,197,545	

#### Statement of Changes in Fiduciary Net Assets Pension and Other Employee Benefit Trust Funds Year Ended December 31, 2009

Additions		
Investment income (loss)		
From investing activities:		* *****
Net appreciation in fair value of investments		\$ 28,387,038
Interest and dividends		5,573,338
Investment management fees		(728,973)
Net income from investing activities		33,231,403
From securities lending activities:		
Gross earnings		78,846
Borrower rebates		125
Securities fees		(32,682)
Net income from securities lending activities		46,289
Total net investment income		33,277,692
Contributions:		
Employer		18,227,770
Employees		5,926,650
On behalf - federal Medicare Part D subsidy		
Total contributions		312,747 24,467,167
Total contributions		24,407,107
Other additions:		
Transfers from defined contribution plan		14,218,601
Other		21,228
Total other additions		14,239,829
Total additions		71,984,688
Deductions		
Participant benefits		25,524,013
Payments to terminated participants		3,360,251
Transfers to defined benefit plan		14,218,601
Administrative expenses		597,844
Participant refunds		460,937
Total deductions		44,161,646
Net additions (deductions) to net assets held in trust		
Employees' pension benefits	\$ 19,449,233	
Postemployment healthcare benefits	8,905,270	
Other employee benefits	(531,461)	
Total net additions to net assets held in trust		27,823,042
Net assets held in trust for benefits, beginning of year		214,374,503
Net assets held in trust for benefits, end of year		
Restricted for employees' pension benefits	190,441,054	
Restricted for employees' postemployment healthcare benefits	51,169,419	
Restricted for other employees' benefits	587,072	
Total net assets held in trust for benefits, end of year		\$ 242,197,545

#### Combining Statement of Net Assets Component Units

December 31, 2009

	Department of Public Works Projects	Water Resources Commissioner	Hazardous Materials Response Authority	Road Commission	Brownfield Redevelopment Authority	Total
Assets						
Cash and pooled investments	\$ 1,449,991	\$ 9,812,591	\$ 68,455	\$ 7,388,430	\$ 507	\$ 18,719,974
Receivables, net	33,195,661	7,070,969	-	4,096,341	-	44,362,971
Prepaid items and other assets	295,450	137,119	-	1,538,603	-	1,971,172
Capital assets not being depreciated Capital assets being depreciated, net	-	3,888,171 18,921,760	-	26,129,824 218,469,692	-	30,017,995
Capital assets being depreciated, net		18,921,700		218,409,092		237,391,452
Total assets	34,941,102	39,830,610	68,455	257,622,890	507	332,463,564
Liabilities						
Accounts payable / accrued expenses	416,637	4,830,593	-	3,390,850	-	8,638,080
Accrued interest payable	222,525	101,680	-	36,757	-	360,962
Deferred revenue	-	-	-	3,089	-	3,089
Long-term liabilities:						
Due within one year	2,910,000	1,801,399	-	762,469	-	5,473,868
Due in more than one year	28,670,370	7,119,045	-	3,026,461	-	38,815,876
Other noncurrent liability - net other postemployment benefit liability				262,556		262,556
Total liabilities	32,219,532	13,852,717		7,482,182		53,554,431
Net assets						
Invested in capital assets, net						
of related debt	-	13,889,487	-	241,981,378	-	255,870,865
Restricted for:						
Debt service	19,972	1,697,729	-	-	-	1,717,701
Capital projects	2,701,598	5,570,359	-	-	-	8,271,957
Unrestricted	-	4,820,318	68,455	8,159,330	507	13,048,610
Total net assets	\$ 2,721,570	\$ 25,977,893	\$ 68,455	\$ 250,140,708	\$ 507	\$ 278,909,133

#### **Combining Statement of Activities**

**Component Units** 

Year Ended December 31, 2009

	Department of Public Works Projects	Water Resources Commissioner	Hazardous Materials Response Authority	Road Commission	Brownfield Redevelopment Authority	Total
Expenses	•	<u>^</u>	<b>•</b>	<u>^</u>	<u>,</u>	• <b>-</b>
Public safety Public works	\$ -	\$ - 1,857,352	\$ 74,194	\$ -	\$ - 602,203	\$ 74,194 5 208 525
	2,848,970	1,857,352	-	- 29,183,600	602,203	5,308,525
Highways and streets				29,185,000		29,183,600
Total expenses	2,848,970	1,857,352	74,194	29,183,600	602,203	34,566,319
Program revenues						
Charges for services	-	196,177	23,265	-	-	219,442
Operating grants and contributions	-	-	27,930	43,112,150	-	43,140,080
Capital grants and contributions	1,529,414	3,109,255				4,638,669
Total program revenues	1,529,414	3,305,432	51,195	43,112,150		47,998,191
Net program (expense) revenue	(1,319,556)	1,448,080	(22,999)	13,928,550	(602,203)	13,431,872
General revenue						
Property taxes	-	-	-	-	122,188	122,188
Unrestricted investment earnings	15,386	62,286	548	93,652	3,680	175,552
Total general revenues	15,386	62,286	548	93,652	125,868	297,740
Change in net assets	(1,304,170)	1,510,366	(22,451)	14,022,202	(476,335)	13,729,612
Net assets, beginning of year,						
as restated	4,025,740	24,467,527	90,906	236,118,506	476,842	265,179,521
Net assets, end of year	\$ 2,721,570	\$ 25,977,893	\$ 68,455	\$ 250,140,708	\$ 507	\$ 278,909,133

Notes to the Basic Financial Statements

1826

### NOTES TO FINANCIAL STATEMENTS

### INDEX

## PAGE

## I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A.	Reporting Entity	41
	Government-wide and Fund Financial Statements	43
C.	Measurement Focus, Basis of Accounting and Financial	
	Statement Presentation	43
D.	Assets, Liabilities and Net Assets or Equity	46

## II. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

А.	Budgetary Information	49
В.	Excess of Expenditures over Appropriations	49

### III. DETAILED NOTES ON ALL FUNDS

A.	Deposits, Investments and Securities Lending	51
	Receivables	60
C.	Capital Assets	61
	Payables	65
	Interfund Receivables, Payables and Transfers	65
F.	Leases	66
G.	Long-term Debt	68

## IV. OTHER INFORMATION

Risk Management	72
	73
	74
Joint Venture	74
Jointly Governed Organizations	75
Restatements	89
Subsequent Event	89
	Jointly Governed Organizations Pension and Other Postemployment Benefits

## NOTES TO FINANCIAL STATEMENTS

## I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements of Washtenaw County, Michigan (the "County" or "government") have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the County's accounting policies are described below.

### A. Reporting Entity

Washtenaw County is a municipal corporation governed by an 11-member commission and administered by an appointed county administrator. The accompanying financial statements present the government and its component units, entities for which the government is considered to be financially accountable. Blended component units, although legally separate entities, are in substance, part of the government's operations. Discretely presented component units are reported in a separate column in the government-wide financial statements to emphasize that they are legally separate from the government. The blended and discretely presented component units have December 31 year ends.

#### **Blended Component Unit**

The *Washtenaw County Building Authority* is governed by a five-member board appointed by the Board of Commissioners. The Building Authority is reported as if it was part of the primary government because its sole purpose is to finance and construct the County's public buildings.

#### **Discretely Presented Component Units**

The *Washtenaw County Department of Public Works Projects* is managed by the Board of Public Works, a seven-member board appointed by the County Board of Commissioners. The Board of Public Works is responsible for administering various public works construction projects and the associated debt service funds on behalf of local units of government within the County under the provisions of Act 185, Public Acts of 1957, as amended. All of the Board of Public Works' contractual agreements including bond issuances require County Board of Commissioners approval. The full faith and credit of the County is given for the long-term debt of these projects.

Each of the drainage districts included in the financial statements of the *Washtenaw County Water Resources Commissioner* are separate legal entities with the power to contract; to sue and to be sued; and to hold, manage and dispose of real and personal property. The Statutory Drain Board consists of the Water Resources Commissioner, the Chair of the County Board of Commissioners, and one other member of the Board of Commissioners. The Water Resources Commissioner is responsible for the construction and maintenance of storm drains within the County. The full faith and credit of the County is often given for the long-term debt of the drainage districts.

### NOTES TO FINANCIAL STATEMENTS

The *Washtenaw County Hazardous Materials Response Team Authority (WCHMRTA)* is managed by an 11-member board composed of a representative from each of the five enabling jurisdictions (Washtenaw County, City of Ann Arbor, City of Ypsilanti, Pittsfield Township and Ypsilanti Township) appointed by their governing bodies, three representatives appointed by the Mutual Aid Association, and one member each from the Criminal Justice Association, Washtenaw County Public Health Department, and Huron Valley Ambulance. A Technical Advisory Committee supports the Board. The WCHMRTA was formed to develop and manage a county wide hazardous material response team. The Washtenaw County Board of Commissioners approves the operating budget and the Authority has delegated fiscal powers to the County.

The *Washtenaw County Brownfield Redevelopment Authority (WCBRA)* is governed by a ninemember board appointed by the Washtenaw County Board of Commissioners. Its purpose is to encourage and support the redevelopment of under-utilized and environmentally contaminated properties in partnership with member communities in Washtenaw County. The WCBRA is currently administered and funded through the Office of Strategic Planning (formerly Department of Planning and Environment). The County Board of Commissioners approves the Office of Strategic Planning's budget. The WCBRA had minimal financial activity during 2009; therefore, no separate financial report was issued.

The *Washtenaw County Road Commission* is responsible for the maintenance and construction of the county road system in Washtenaw County. It is governed by a three-member board appointed by the County Board of Commissioners. The Road Commission may not issue debt or levy a tax without the approval of the County Board of Commissioners. The Road Commission deposits its receipts with and has investments through the County.

Complete financial statements for each of the discretely presented component units can be obtained directly from their respective administrative offices, as follows:

Department of Public Works or Water Resources Commissioner 705 North Zeeb Road Ann Arbor, MI 48107

WCHMRTA 220 North Main Street Ann Arbor, MI 48107

Road Commission 555 North Zeeb Road Ann Arbor, MI 48106

### Funds with Another Year End

The Community Support & Treatment Services Fund and Public Health Fund (special revenue funds of the County) are reported on a September 30 year end in order to enhance the value of this document to certain readers and users.

## NOTES TO FINANCIAL STATEMENTS

### **B.** Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support. Likewise, the *primary government* is reported separately from certain legally separate *component units* for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

#### C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. Agency funds, a type of fiduciary fund, are unlike all other types of funds, reporting only assets and liabilities. So agency funds cannot be said to have a measurement focus. They do, however, use the accrual basis of accounting to recognize receivables and payables.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period, except for reimbursement-based grants which use one year. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

## NOTES TO FINANCIAL STATEMENTS

Property taxes, state revenue, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the government.

The County reports the following major governmental funds:

The *general fund* is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The *community support and treatment services fund* accounts for the activities of delivering an array of mental health services to residents.

The *parks and recreation fund* accounts for the operations of the County-owned parks and recreational facilities and for the millage approved by County voters for the purchase of natural areas within the County.

The *revenue sharing reserve fund* is mandated by the State of Michigan and accounts for property tax collections to serve as a substitute to state revenue sharing payments. This substitute funding mechanism involves a gradual shift of County property tax millage from a winter tax levy to a summer tax levy. The collections shift was completed during 2007 when the entire tax levy was assessed in July.

The *enhanced emergency communication system millage fund* accounts for the resources, including a voter-approved millage that began in 2007, accumulated and payments made for principal and interest on long-term general obligation debt that finances acquisition, construction, renovation, maintenance and operation of an upgrade to the County's communication system.

The *county capital projects fund* accounts for renovation/small construction projects performed on County facilities and the purchase of capital equipment.

The government reports the following major proprietary fund:

The *delinquent tax revolving fund* accounts for the County's annual purchase of delinquent real property taxes from each of the local taxing units within the County and the ultimate collection from the property owners of the delinquent taxes with penalty and interest. The fund also accounts for the County's issuance of debt (to provide cash flow for the purchase of the taxes) and for the resulting debt service payments.

## NOTES TO FINANCIAL STATEMENTS

Additionally, the government reports the following fund types:

The *special revenue funds* account for revenue sources that are legally restricted to expenditures for specific purposes not including major capital projects.

The *debt service fund* accounts for the resources accumulated and payments made for principal and interest on long-term general obligation debt of governmental funds not being financed by proprietary funds.

The *capital projects fund* accounts for financial resources to be used for the acquisition of capital equipment or construction of major capital facilities.

The *enterprise funds* account for those operations that are financed and operated in a manner similar to private business or where the County has decided that the determination of revenues earned, costs incurred and/or net income is necessary for management accountability.

The *internal service funds* account for operations that provide services (such as the County's telephone system, building repair and maintenance, self-insurance, fleet and equipment management) to other departments or agencies of the County, or to other governments, on a cost-reimbursement basis.

The *agency fund* accounts for assets held by the County in agency capacity for other governments and entities. Primarily this includes undistributed collections and withholdings such as state education taxes, hotel/motel accommodation taxes, current property taxes, state jail booking fees, state real estate transfer taxes, soil erosion inspections, library penal fines and state payroll withholding taxes.

The pension and other employee benefit trust funds account for the activities of the Employees Retirement System, Money Purchase Pension Plan, and Voluntary Employees Beneficiary Association, which accumulate resources for pension and health benefit payments for qualified employees. The trust funds also include the Unemployment and Severance funds, which accumulate resources for unemployment and severance benefit payments, respectively, to qualified employees.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the *option* of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The government has elected not to follow subsequent private-sector guidance.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments-in-lieu of taxes and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

## NOTES TO FINANCIAL STATEMENTS

Amounts reported as *program revenues* include: 1) charges to customers or applicants for goods, services, or privileges provided; 2) operating grants and contributions; and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish *operating* revenues and expenses from *non-operating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the delinquent tax fund and of the government's internal service funds are charges to customers for sales and services. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, then unrestricted resources as they are needed.

### **D.** Assets, Liabilities and Net Assets or Equity

#### **1.** Deposits and Investments

The County Treasurer maintains a cash management pool that is used by all funds and component units of the government, except for the pension and other employee benefit trust funds. In addition to their participation in the cash management pool, certain funds and component units also have separate checking accounts. The cash management pool has the general characteristics of a demand deposit account in that deposits and withdrawals may be made at any time without prior notice or penalty. Accordingly, each fund's portion of this pool, along with any amounts in separate demand deposit accounts, is reported as "cash and pooled investments."

The government's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less.

Investments are stated at fair value, which is determined as follows: (a) short-term investments are reported at cost, which approximates fair value; (b) securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates; (c) investments that do not have established market values are reported at estimated fair value; and (d) cash deposits are reported at carrying amounts which reasonably approximates fair value.

State statutes authorize the County to deposit in the accounts of federally insured banks, credit unions, and savings and loan associations, and to invest in obligations of the U.S. Treasury, certain commercial paper, repurchase agreements, bankers acceptances, and mutual funds composed of otherwise legal investments (except those with a fluctuating per share value). State statutes authorize pension and other employee benefit plans to invest in stocks, government and corporate securities, mortgages, real estate, and various other investment instruments, subject to certain limitations.

## NOTES TO FINANCIAL STATEMENTS

### 2. Receivables and Payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "interfund receivables/payables" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Advances between funds, as reported in the fund financial statements, are offset by a fund balance reserve account in applicable governmental funds to indicate they are not available for appropriation and are not expendable available financial resources.

All trade receivables are shown net of an allowance for uncollectibles.

### 3. Inventories and Prepaid Items

Inventories in the proprietary funds are stated at the lower of cost or market. Cost is determined by the first-in, first-out method. Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. For the Road Commission component unit, inventory is valued at average cost.

### 4. Capital Assets

Capital assets, which include property, plant, equipment and infrastructure assets (e.g., roads, bridges, sidewalks and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. For the County, infrastructure exists in the Water Resources Commissioner and Road Commission component units. Capital assets are defined by the County as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years. Capital assets are defined by the Road Commission as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years. Capital assets are defined by the Road Commission as assets with an initial, individual cost of more than \$500 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Capital assets of the primary government and component units, except for the Road Commission, are depreciated using the straight-line method over the useful life of the assets as follows:

Buildings and improvements	50 years
Drain infrastructure	50 years
Equipment (computer, office and vehicles)	2.5 to 10 years

### NOTES TO FINANCIAL STATEMENTS

For the Road Commission component unit, capital assets are depreciated using the straight-line method over the following useful lives:

Buildings	40 to 60 years
Machinery and equipment	5 to 20 years
Roads	5 to 30 years
Other Infrastructure	12 to 50 years

#### 5. Compensated Absences

The County's policy is to permit employees to accumulate earned but unused vacation and sick pay benefits. All vacation pay and 50 percent of sick pay are accrued when incurred in the government-wide and proprietary funds financial statements. A liability is reported in governmental funds only if these amounts have matured, for example, as a result of employee resignations or retirements.

#### 6. Long-Term Obligations

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### 7. Fund Equity

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

## NOTES TO FINANCIAL STATEMENTS

## II. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### A. Budgetary Information

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for the general and special revenue funds. Budgets are not required for debt service and capital projects funds. All annual appropriations lapse at year-end.

The County utilizes a biennial budget to improve the efficiency of the overall budgeting process. The first year of the biennial budget is prepared for approval and adoption, and the second year is based on information currently available. The second year budget is amended during the first year to reflect necessary revisions as economic conditions warrant. Necessary changes are brought back to the Board of Commissioners prior to the beginning of the fiscal year for final adoption.

The County Administrator submits a proposed budget to the Board of Commissioners before September 15. The budget includes proposed expenditures and the means of financing them. Public hearings are held to obtain taxpayer comments. The budget is adopted no later than December 31 through a Board of Commissioners resolution.

The appropriated budget is prepared by fund, function and department. The County's department heads may make limited transfers of appropriations within a department. Transfers of appropriations between departments require approval by the Board of Commissioners or County Administrator, depending on the dollar value of the transfers. The legal level of budgetary control (i.e., the level at which expenditures may not legally exceed appropriations) is the department level for the General Fund and the function level for special revenue funds. Supplemental budgetary appropriations were made during the year, but were not material for purposes of these disclosures.

Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of funds are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration in the governmental funds. Encumbrances are recorded in the amount of the outstanding purchase orders and contracts at the time the purchase orders and contracts are issued. The encumbrances are liquidated when the goods or services are received. Unliquidated encumbrances at the end of the year are not carried forward to the next year.

#### **B.** Excess of Expenditures over Appropriations

State statutes provide that a local unit shall not incur expenditures in excess of the amount appropriated. The approved budgets of the County were adopted on a department level basis for the general fund and the function level for the special revenue funds.

### NOTES TO FINANCIAL STATEMENTS

Excess of expenditures over appropriations in individual funds are as follows:

	Final Budget	Actual	Excess
General fund	Duaget	Actual	Excess
General government:			
Corporation counsel	\$ 225,798	\$ 246,396	\$ 20,598
Treasurer	1,325,891	\$ 240,390 1,349,418	\$ 20,398 23,527
	470,066	474,318	4,252
Public safety - emergency management	6,924,184	7,141,652	
Other unallocated expenditures Debt service:	0,924,164	7,141,032	217,468
Principal		225 700	225 700
-	-	225,709 26,129	225,709
Interest and fiscal charges Transfers out	-		26,129
Transfers out	22,269,406	22,932,172	662,766
Revenue sharing reserve fund - transfer out	6,444,579	6,557,642	113,063
Enhanced emergency communication system fund -			
transfer out	2,206,198	2,521,605	315,407
Nonmajor special revenue funds			
Building services - public safety	791,770	853,294	61,524
Community corrections - public safety	890,361	893,192	2,831
Community development - social services	3,537,901	3,751,697	213,796
Community development - transfer out	-	39,031	39,031
County library - culture and recreation	-	4,067	4,067
Water resources commission grants - transfer out	-	22,000	22,000
E-911 - public safety	1,264,989	1,344,877	79,888
E-911 - transfer out	1,008,054	1,167,048	158,994
Friend of the court - judicial	5,953,892	6,330,448	376,556
Inmate concessions - public safety	270,972	292,930	21,958
Juvenile grants - social services	62,094	147,581	85,487
Other special revenue:	- ,	- 7	,
Culture and recreation	-	170,452	170,452
Transfers out	140,000	203,572	63,572
Sheriff's grants - public safety	431,214	516,003	84,789

These over-expenditures were funded by available fund balance.

### NOTES TO FINANCIAL STATEMENTS

### **III. DETAILED NOTES ON ALL FUNDS**

#### A. Deposits, Investments and Securities Lending

Following is a reconciliation of deposits and investments as of December 31, 2009:

	Primary <u>Government</u>	Component <u>Units</u>	<u>Total</u>
Statement of Net Assets: Cash and pooled investments	\$115,609,440	\$ 18,719,974	\$134,329,414
Statement of Fiduciary Net Assets: Cash and pooled investments Investments	17,373,170 238,606,387		17,373,170 238,606,387
Total	<u>\$371,588,997</u>	<u>\$ 18,719,974</u>	<u>\$390,308,971</u>
Deposits and Investments: Bank deposits (checking accounts a Investments in securities, mutual fur Treasurer's investment pool Employees retirement system Money purchase pension plan Voluntary employees beneficiary Cash on hand Net effect of funds with different fis	nds and similar vehi	L /	\$ 11,151,371 136,847,667 188,332,968 1,897,802 48,375,617 40,731 3,662,815
Total			<u>\$390,308,971</u>

#### **Bank Deposits and Treasurer's Investment Pool**

*Custodial Credit Risk - Deposits.* Deposits are exposed to custodial credit risk if they are not covered by depository insurance. The Federal Government provides \$250,000 of FDIC insurance per customer and the County had \$4,289,496 of insured deposits through this coverage. At December 31, 2009, of the County's total bank balance of \$9,201,475 (total book balance was \$11,151,371), \$4,911,979 was exposed to custodial credit risk as it was uninsured and uncollateralized.

In accordance with the County's investment policy and State law, all deposits are uncollateralized, held in the County's name, and evidenced by a safekeeping receipt. Due to the dollar amounts of cash deposits and the limits of FDIC insurance, the County believes it is impractical to obtain FDIC insurance for all bank deposits. The County evaluates each financial institution and assesses the level of risk of each institution; only those institutions with an acceptable estimated risk level are used as depositories.

### NOTES TO FINANCIAL STATEMENTS

*Custodial Credit Risk - Investments.* Following is a summary of the County's investments as of December 31, 2009:

Total	<u>\$</u> 1	<u>36,847,667</u>
Money market		<u>97,982,078</u>
Commercial paper		6,983,600
Washtenaw County tax notes		5,000,000
U.S. agencies		22,852,909
U.S. treasuries	\$	4,029,080
U.S. treasuries	\$	4,029,0

Investments are exposed to custodial credit risk if the securities are uninsured, unregistered or held by a counterparty or its agent but not in the government's name. In accordance with the County's investment policy, all investments are held in the name of the County and are evidenced by a safekeeping receipt confirmation, and thus not exposed to custodial credit risk.

*Credit Risk.* Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The County's investment policy and State law require that commercial paper be rated in the top two ratings by at least two nationally recognized statistical rating organizations (NRSRO); investments in local government tax notes must be rated in the top two ratings by one NRSRO. Ratings are not required for U.S. treasuries or certain money market funds.

As of December 31, 2009, all of the County's investments in securities of U.S. agencies were rated AAA by Standard & Poor's (S&P) and Aaa by Moody's. The County's holdings in commercial paper were rated A1 by S&P and P1 by Moody's. Of the County's investments in money market funds, \$89,169,982 was rated AAAm by S&P, and the remaining \$8,812,096 was not rated. The County's investment in its own general obligation limited tax notes was rated F1+ by Fitch.

*Concentration of Credit Risk.* Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The County's investment policy requires diversification by security type and institution, but does not place a fixed percentage limit for any one issuer. At December 31, 2009, the County had greater than 5% of its total investment portfolio concentrated as follows:

Investment Type	Issuer	% of Portfolio
U.S. agencies	Federal Home Loan Bank	12.1%

### NOTES TO FINANCIAL STATEMENTS

*Interest Rate Risk.* Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of investments. The County's investment policy does not limit investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. However, it is the practice of the County to manage this risk by purchasing a mix of short and long term investments. This laddering approach also matches investment maturities to projected cash flow needs.

As of December 31, 2009, maturities of the County's debt securities were as follows:

	Investment Maturities				
		Less Than			More
Investment Type	Fair Value	1	1-5	6-10	Than 10
U.S treasuries	\$ 4,029,080	\$ 4,029,080	\$ -	\$ -	\$ -
U.S. agencies	22,852,909	5,150,360	17,702,549		
Tax notes	5,000,000	5,000,000			
Commercial paper	6,983,600	6,983,600			
	<u>\$38,865,589</u>	<u>\$21,163,040</u>	<u>\$17,702,549</u>	<u>\$ -</u>	<u>\$</u> -

#### **Employees' Retirement System Investments**

The Michigan Public Employees' Retirement Systems' Investment Act, Public Act 314 of 1965, as amended, authorizes the Employees' Retirement System to invest in stocks, government and corporate securities, mortgages, real estate, and various other investment instruments, subject to certain limitations.

The System's investments are primarily held in a bank-administered trust fund. Following is a summary of the System's investments as of December 31, 2009:

Investments at fair value, as determined by quoted market price:

Total investments	\$ 188,332,968
Money market funds	11,135,369
Mutual funds	18,879,620
Real estate securities	6,156,966
Corporate securities	18,313,105
On securities loan	1,463,373
Not on securities loan	26,229,684
U.S. agencies:	
U.S. treasury strips	10,529,604
U.S. treasuries	2,621,455
On securities loan	10,646,958
Not on securities loan	\$ 82,356,834
Equities:	

### NOTES TO FINANCIAL STATEMENTS

Total realized and unrealized gains and losses for the year ended December 31, 2009, were as follows:

	Realized Gain (Loss)	Unrealized <u>Gain (Loss)</u>	Net Appreciation <u>(Depreciation</u> )
Equities	\$ 7,930,183	\$ 14,533,601	\$ 22,463,784
Corporate, real estate, and U.S. securities	183,091	(585,311)	(402,220)
Total	<u>\$ 8,113,274</u>	<u>\$ 13,948,290</u>	<u>\$ 22,061,564</u>

**N**T 4

The calculation of realized gains and losses is independent of the calculation of net appreciation (depreciation) in the fair value of System investments. Unrealized gains and losses on investments sold in the current year that had been held for more than one year were included in the net appreciation (depreciation) reported in prior years and the current year.

*Credit Risk.* Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The System's investment policy provides that 90% of its investments in fixed income securities be limited to those rated BAA or better by a nationally recognized statistical rating organization, except for United States treasury securities which are explicitly guaranteed by the U.S. government and not considered to have credit risk.

As of December 31, the System's investments in securities of U.S. agencies that are implicitly guaranteed (\$3,102,167 and \$2,868,599 of U.S. agencies are explicitly guaranteed during 2009 and 2008, respectively) by the U.S. government were rated AAA by Standard & Poor's, except for \$157,585 and \$158,946 which were rated AA.

The System's investments in corporate securities were rated by Standard & Poor's as follows:

AAA	\$ 5,797,526
AA	2,309,016
А	5,378,299
BBB	3,199,715
BB	315,908
В	94,370
CCC	156,910
Not rated	1,061,361
	\$18,313,105

### NOTES TO FINANCIAL STATEMENTS

The System's investments in money market funds and real estate were not rated. The System does not invest in bond mutual funds.

*Custodial Credit Risk.* For investments, custodial credit risk is the risk that, in the event of the failure of the counterparty to a transaction, the System will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The System's investment policy requires that securities be held in trust by a third-party institution in the System's name or its nominee custodian's name or in bearer form. Although uninsured and unregistered, the System's investments are not exposed to custodial credit risk since the securities are held by the counterparty's trust department or agent in the System's name. Short-term investments in money market funds and openend mutual funds are not exposed to custodial credit risk because their existence is not evidenced by securities that exist in physical or book form.

*Concentration of Credit Risk.* Concentration of credit risk is the risk of loss attributed to the magnitude of the System's investment in a single issuer. The System's investment policy requires that no more than 5% of equity securities be invested in any one issuer, no more than 20% be invested in any one industry, and no more than 8% of each manager's large cap equities fund be invested in any one company. The policy also provides that no more than 10% of fixed income securities may be invested in any one company and no more than 8% may be invested in any single issue.

At December 31, 2009, the System's investment portfolio was concentrated as follows:

Investment Type	Issuer	% of <u>Portfolio</u>
Equities	D. E. Shaw Group Limited Partnership	30.6%
U.S. agencies	Federal National Mortgage Association	6.3%

*Interest Rate Risk.* Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The System's investment policy requires a maximum term to maturity of 30 years for any single fixed income security. The System's investment policy does not address weighted average portfolio maturities.

### NOTES TO FINANCIAL STATEMENTS

As of December 31, 2009, maturities of the System's debt securities were as follows:

		Investment Maturities (fair value by years)						
		Less			More			
	Fair Value	ir Value Than 1 1-5 6		lue Than 1 1-5 6-10		6-10	Than 10	
U.S. treasuries	\$ 2,621,455	\$-	\$ 49,855	\$ 1,495,809	\$ 1,075,791			
U.S. treasury strips	10,529,604	-	4,900,889	5,490,132	138,583			
U.S. agencies	27,693,057	168	848,750	6,322,973	20,521,166			
Corporate securities	18,313,105	1,543,641	6,250,365	4,055,214	6,463,885			
	\$59,157,221	\$ 1,543,809	\$12,049,859	\$17,364,128	\$28,199,425			

Of the above balances, \$10,374,554 of the U.S. agencies and \$13,237,573 of corporate securities are callable.

The System's portfolio of U.S. agencies and corporate securities includes certain collateralized mortgage obligations (with interest-only and principal-only strips), mortgage pass-through assetbacked securities, variable-rate securities, and inverse variable-rate securities. The fair value of these investments was summarized as follows at December 31:

Collateralized mortgage obligations:	
Interest-only strips	\$ 2,477,273
Principal-only strips	2,837,788
Mortgage pass-through asset-backed securities	7,379,451
Variable-rate securities	2,673,088
Inverse variable-rate securities	3,271,282

The System invests in interest-only strips, in part, to maximize yields and as protection against a rise in interest rates. These securities are based on cash flows from interest payments on underlying mortgages. Therefore, they are sensitive to increased prepayments by mortgagees, which may result from a decline in interest rates. If interest rates decline, the value of interest-only strips declines. If interest rates increase, the value of interest-only strips increases.

The System invests in principal-only strips to reduce the price sensitivity of its fixed-income portfolio to changes in interest rates. These principal-only strips are sensitive to decreased mortgage prepayments that may result from rising interest rates. If interest rates increase, the value of principal-only strips declines. If interest rates decrease, the value of principal-only strips increases.

## NOTES TO FINANCIAL STATEMENTS

The System invests in mortgage pass-through asset-backed securities issued by Fannie Mae (Federal National Mortgage Association), Ginnie Mae (Government National Mortgage Association), and Freddie Mac (Federal Home Loan Mortgage Corporation), in order to reduce the fair value sensitivity of its fixed-income portfolio to changes in interest rates. These securities are sensitive to increased mortgage prepayments that may result from declining interest rates, thus decreasing the fair value of these investments.

A variable-rate investment's coupon amount enhances or amplifies the effects of interest rate changes by greater than a one-to-one basis. The multiplier makes the fair value of these investments highly sensitive to interest rate changes. As of December 31, 2009, the System holds 31 variable-rate investments with a fair value of \$2,673,088. The coupon rates for these investments range from 0.0% to 18.675%; the benchmark indexes include one-month, six-month, and twelve-month LIBOR, 11<sup>th</sup> District Monthly Weighted Average Cost of Funds Index (San Francisco), and Federal Reserve US H.15 Treasury Note Constant Maturity One Year; and the coupon payment frequency is monthly.

As of December 31, 2009, the System holds 78 inverse variable-rate investments with a fair value of \$3,271,282. With inverse variable-rate securities, coupon payments decline as interest rates increase. The coupon rates for these investments range from 4.82% to 99.99%; the benchmark indexes include one-month LIBOR, 11<sup>th</sup> District Monthly Weighted Average Cost of Funds Index (San Francisco), and three-month treasury rate; and the coupon payment frequency is monthly.

*Securities Lending.* A contract approved by the System's Board of Directors, permits the System to lend its securities to broker-dealers and other entities (borrowers) for collateral that will be returned for the same securities in the future. The System's custodial bank manages the securities lending program and receives securities or irrevocable bank letters of credit as collateral. The collateral securities cannot be pledged or sold by the System unless the borrower defaults. Collateral securities and letters of credit are initially pledged at 102 percent of the market value of the securities lent, and may not fall below 100 percent during the term of the loan. There are no restrictions on the amount of securities that can be loaned.

Securities on loan at year-end are classified in the preceding schedule of custodial credit risk according to the category for the collateral received on the securities lent. At year end, the System has no credit risk exposure to borrowers because the amounts the System owes the borrowers exceed the amounts the borrowers owe the System. The contract with the System's custodian requires it to indemnify the System if the borrowers fail to return the securities (and if the collateral is inadequate to replace the securities lent) or fail to pay the System for income distributions by the securities' issuers while the securities are on loan.

## NOTES TO FINANCIAL STATEMENTS

#### **Money Purchase Pension Plan Investments**

The Michigan Public Employees' Retirement Systems' Investment Act, Public Act 314 of 1965, as amended, authorizes the Money Purchase Pension Plan to invest in stocks, government and corporate securities, mortgages, real estate, and various other investment instruments, subject to certain limitations.

The Plan's investments are held by its trustee, a third-party financial institution. The management agreement between the Plan and the trustee requires 13 separate mutual funds, including ten stock funds, one balanced fund, one bond fund, and one guaranteed interest fund. Participants select the particular funds into which their contributions and the related County matching contributions are made. All of the Plan's investments totaling \$1,897,802 are in mutual funds.

*Credit Risk.* Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. At December 31, 2009 the Plan's bond mutual fund was not rated by a nationally recognized statistical rating organization. The Plan's investment policy does not address credit risk.

*Custodial Credit Risk.* For investments, custodial credit risk is the risk that, in the event of the failure of the counterparty to a transaction, the Plan will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. Short-term investments in money market funds and open-end mutual funds are not exposed to custodial credit risk because their existence is not evidenced by securities that exist in physical or book form. At year end, the Plan's bond mutual fund was an open-end mutual fund. Accordingly, the Plan's investments were not exposed to custodial credit risk. The Plan's investment policy does not address custodial credit risk.

*Interest Rate Risk.* Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. At December 31, 2009, the weighted average maturity of the Plan's bond mutual fund was 5.97 years. The Plan's investment policy does not address interest rate risk.

#### Voluntary Employees Beneficiary Association (VEBA) Investments

The Michigan Public Employees' Retirement Systems' Investment Act, Public Act 314 of 1965, as amended, authorizes the VEBA to invest in stocks, government and corporate securities, mortgages, real estate, and various other investment instruments, subject to certain limitations.

### NOTES TO FINANCIAL STATEMENTS

The VEBA's investments are held by an independent investment management company. Following is a summary of its investments as of December 31, 2009:

Investments at fair value, as determined	
by quoted market prices:	
Equities	\$ 23,907,847
United States agencies	115,413
Corporate securities	364,142
Multi-strategy limited partnership	4,262,128
Real estate limited partnership	539,779
Bond mutual fund	16,582,332
Money market funds	2,603,976
Total investments	<u>\$ 48,375,617</u>

*Credit Risk.* Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The VEBA's investment policy provides that all of its investments in fixed income securities be rated A+ or better by a nationally recognized statistical rating organization, except for United States treasury securities which are explicitly guaranteed by the U.S. government and not considered to have credit risk.

As of December 31, 2009, the VEBA's investments in money market funds and securities of U.S. agencies were rated AAA by Standard & Poor's. The VEBA's investment in its bond mutual fund was not rated at December 31, 2009. The VEBA's investments in corporate securities were rated by Standard & Poor's as follows:

B+	\$ 41,501
B-	115,930
CCC-	54,714
Not rated	 151,997
	\$ 364,142

*Custodial Credit Risk.* The VEBA's investment policy does not address custodial credit risk. Although uninsured and unregistered, the VEBA's investments are not exposed to custodial credit risk since the securities are held by the counterparty's trust department in the VEBA's name. Short-term investments in money market funds and open-end mutual funds are not exposed to custodial credit risk because their existence is not evidenced by securities that exist in physical or book form.

### NOTES TO FINANCIAL STATEMENTS

*Concentration of Credit Risk.* Concentration of credit risk is the risk of loss attributed to the magnitude of the VEBA's investment in a single issuer. The VEBA's investment policy requires that no more than ten percent of its assets be invested in money market funds or short-term U.S. treasuries, no more than five percent in any one issuer, and no more than 20% in any one industry. At December 31, 2009, the VEBA's investment portfolio was not exposed to concentration credit risk.

*Interest Rate Risk.* Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The investment policy provides that the weighted average maturity of its fixed income portfolio may not exceed 10 years. At year-end, maturities of debt securities are as follows:

			Investment Maturities (fair value by years)						years)	
			Le	ess						More
	Fa	air Value	Tha	n 1		1-5	6-	10	<u> </u>	Fhan 10
U.S. agencies	\$	115,413	\$	-	\$	-	\$	-	\$	115,413
Corporate securities		364,142		-		149,455		-		214,687
	\$	479,555	\$	-	\$	149,455	\$	-	\$	330,100

Money market funds had a rolling maturity date of less than 60 days as of December 31, 2009. The bond mutual fund had a weighted average maturity of 4.98 years as of December 31, 2009. Of the above balances, \$44,190 of the U.S. agencies and \$214,688 of the corporate securities were callable as of December 31, 2009.

#### **B.** Receivables

Receivables in the governmental activities, of which \$1,456,571 of leases receivable are not expected to be collected within one year, are as follows:

Taxes	\$ 18,615,459
Accounts	3,818,657
Leases	6,008,710
Intergovernmental	10,548,570
Less: allowance for uncollectible accounts	 (715,100)
	\$ 38,276,296

Receivables for the business-type activities are composed entirely of amounts due from taxpayers for delinquent taxes and related interest and collection fees. Component unit receivables totaling \$44.4 million are comprised of leases receivable (71.62 percent), special assessments receivable (17.43 percent), accounts receivable (10.91 percent) and due from other governments (.04 percent).

#### NOTES TO FINANCIAL STATEMENTS

Governmental funds report deferred revenue in connection with receivables that are not available to liquidate liabilities of the current period (unavailable) and/or for resources that have been received, but not earned or that are intended to finance a future period (unearned). At year-end, the components of deferred revenue and unearned revenue reported in the governmental funds were as follows:

	<b>Unearned</b>	<u>Unavailable</u>
Property taxes receivable: General fund	¢ 200.20¢	¢.
Parks and recreation fund	\$ 280,306 10,663,063	\$ - -
Enhanced emergency communication system	2,989,910	-
Nonmajor governmental funds	373,739	-
Grant drawdowns prior to meeting all eligibility requirements	1,206,938	
	\$ 15,513,956	<u>\$</u>

## C. Capital Assets

Primary Government - Capital asset activity for the year ended December 31, 2009 was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
Governmental activities				
Capital assets, not being depreciated:				
Land	\$ 34,311,516	\$ 1,683,262	\$ -	\$ 35,994,778
Construction in progress	13,915,765	29,908,909	(1,014,486)	42,810,188
Total capital assets, not being depreciated	48,227,281	31,592,171	(1,014,486)	78,804,966
Capital assets, being depreciated:				
Buildings and easements	118,076,612	3,499,983	-	121,576,595
Improvement other than buildings	16,451,755	1,753,989	-	18,205,744
Machinery and equipment	14,640,691	1,934,414	(1,582,286)	14,992,819
Total capital assets being depreciated	149,169,058	7,188,386	(1,582,286)	154,775,158
Less accumulated depreciation for:				
Buildings and easements	(35,958,617)	(2,702,311)	-	(38,660,928)
Improvements other than buildings	(4,836,655)	(586,378)	-	(5,423,033)
Machinery and equipment	(9,723,439)	(2,087,212)	1,408,895	(10,401,756)
Total accumulated depreciation	(50,518,711)	(5,375,901)	1,408,895	(54,485,717)
Total capital assets being depreciated, net	98,650,347	1,812,485	(173,391)	100,289,441
Governmental activities capital assets, net	\$ 146,877,628	\$ 33,404,656	\$ (1,187,877)	\$ 179,094,407

### NOTES TO FINANCIAL STATEMENTS

	ginning <u>alance</u>	Inc	<u>reases</u>	Deci	reases	nding alance
<b>Business type activities</b> Capital assets, being depreciated: Machinery and equipment	\$ 46,643	\$	-	\$	-	\$ 46,643
Less accumulated depreciation for: Machinery and equipment	 (9,553)		(8,655)		<u> </u>	(18,208)
Business type activities capital assets, net	\$ 37,090	\$	8,655	\$	<u> </u>	\$ 28,435

Depreciation and amortization expenses were charged to activities of the primary government as follows:

Governmental activities	
Legislative	\$ 5,645
Judicial	727,994
General government	1,219,356
Public safety	784,281
Health	307,325
Social services	401,990
Culture and recreation	896,722
Capital assets held by the government's internal service funds are charged	
to the various functions based on their usage of the assets	 1,032,588
Total depreciation expense - governmental activities	\$ 5,375,901
Business type activities	\$ 8,655

#### **Construction Commitments**

The County has three active construction projects as of December 31, 2009. The enhanced emergency communications system, fiber network project, and the jail and 14A District Court construction and improvements projects include costs for architecture and design services, and construction. The commitments for these projects are financed by general obligation bonds and reserves.

### NOTES TO FINANCIAL STATEMENTS

<u>Project</u>	Spent-to-Date	Remaining <u>Commitment</u>
Enhanced emergency communications system	\$ 17,029,270	\$ 6,956,734
Fiber network project	1,684,016	1,111,527
Jail and 14A district court construction and improvements	25,588,936	9,024,850
Total	\$ 44,302,222	\$ 17,093,111

## **Discretely Presented Component Units**

**Water Resources Commissioner.** Capital asset activity for the Water Resources Commissioner for the year ended December 31, 2009 was as follows:

	Beginning			Ending
	<b>Balance</b>	<u>Increases</u>	Decreases	<b>Balance</b>
Capital assets, not being depreciated -				
Construction in progress	\$ 2,478,624	\$ 1,945,638	\$ (536,091)	\$ 3,888,171
Capital assets, being depreciated:				
Infrastructure	25,939,355	536,091	-	26,475,446
Machinery and equipment	329,407	34,242	-	363,649
Total capital assets being depreciated	26,268,762	570,333	-	26,839,095
Less accumulated depreciation for:				
Infrastructure	(7,328,024)	(518,785)	-	(7,846,809)
Machinery and equipment	(25,404)	(45,122)	-	(70,526)
Total accumulated depreciation	(7,353,428)	(563,907)	-	(7,917,335)
Total capital assets being depreciated, net	18,915,334	6,426		18,921,760
Water Resources Commissioner capital assets, net	<u>\$ 21,393,958</u>	\$ 1,952,064	\$ (536,091)	\$ 22,809,931

### NOTES TO FINANCIAL STATEMENTS

**Road Commission.** Capital asset activity for the Road Commission for the year ended December 31, 2009 was as follows:

	Beginning <u>Balance</u>	Increases	Decreases	Ending Balance
	Dalance	<u>Inci eases</u>	Decreases	Dalance
Capital assets, not being depreciated -				
Land and land improvements	\$ 24,546,606	\$ 1,583,218	\$ -	\$ 26,129,824
Capital assets, being depreciated:				
Buildings and storage bins	13,162,279	349,363	-	13,511,642
Road equipment	12,436,140	578,021	(33,737)	12,980,424
Other equipment	2,006,690	29,603	-	2,036,293
Brine wells and gravel pits	136,386	-	-	136,386
Infrastructure	313,641,811	24,205,777		337,847,588
Total capital assets being depreciated	341,383,306	25,162,764	(33,737)	366,512,333
Less accumulated depreciation for:				
Buildings and storage bins	(4,173,089)	(327,342)	-	(4,500,431)
Road equipment	(10,684,730)	(581,934)	31,601	(11,235,063)
Other equipment	(1,694,575)	(100,390)	-	(1,794,965)
Brine wells and gravel pits	(136,386)	-	-	(136,386)
Infrastructure	(117,796,594)	(12,579,202)		(130,375,796)
Total accumulated depreciation	(134,485,374)	(13,588,868)	31,601	(148,042,641)
Total capital assets being depreciated,				
net	206,897,932	11,573,896	(2,136)	218,469,692
Road Commission capital assets, net	\$231,444,538	\$13,157,114	\$ (2,136)	\$244,599,516

### NOTES TO FINANCIAL STATEMENTS

### **D.** Payables

Accounts payable and accrued liabilities in the governmental activities are as follows:

	\$ 18,001,278
Intergovernmental	 978,510
Wages, fringe benefits and other accrued liabilities	7,130,744
Accounts	\$ 9,892,024

#### E. Interfund Receivables, Payables and Transfers

The composition of interfund balances as of December 31, 2009, is as follows:

Advances to/from other funds				
County capital projects fund	\$	81,466	\$	-
Internal service funds		-		81,466
Total	\$	81,466	\$	81,466
Interfund receivable/payable				
County capital projects fund	\$ 3	3,127,124	\$	_
Nonmajor governmental funds		_	3	,127,124
Total	\$ 3	,127,124	\$ 3	,127,124

Outstanding advances between funds relate to working capital loans made to certain internal service funds, none of which is scheduled to be repaid in the subsequent year. Interfund receivables/payables represent short-term working capital loans for funds with negative cash balances in the County's cash and investment pool as of year end.

## NOTES TO FINANCIAL STATEMENTS

A summary of interfund transfers for the year ended December 31, 2009, is as follows:

Interfund tranfers	Transfer In	Transfer Out
General fund	\$ 8,401,218	\$ 22,932,172
Community support & treatment services fund	1,345,855	-
Revenue sharing reserve fund	-	6,557,642
Enhanced emergency communication system fund	-	2,521,605
County capital projects fund	8,612,745	8,695,037
Delinquent tax revolving fund	-	2,208,624
Property tax foreclosure fund	159,514	159,514
Nonmajor governmental funds	26,837,592	1,572,954
Total per financial statements	45,356,924	44,647,548
Adjustments for September 30 year end		709,376
Total	\$ 45,356,924	\$ 45,356,924

Transfers are used to: (1) move unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations; (2) move revenues from the fund that is required to collect them to the fund that is required or allowed to expend them; and (3) move receipts restricted to or allowed for debt service from the funds collecting the receipts to the debt service funds as debt service payments become due.

Total transfers in for the primary government as shown in the accompanying financial statements were \$45,356,924 and total transfers out were \$44,647,548. The difference between these amounts, \$709,376, is attributable to transactions with the public health and community support & treatment services funds, which are reported on a September 30 year-end. As such, this is reported as an uneliminated internal balance in the statement of activities.

#### F. Leases

**Capital Leases** – During 2009 and prior years, the County entered into lease agreements as lessee for financing the acquisition of information and technology computer equipment. These lease agreements qualify as capital leases for accounting purposes and, therefore, have been recorded at the present value of their future minimum lease payments as of the inception date.

### NOTES TO FINANCIAL STATEMENTS

The assets acquired through capital leases in governmental activities are as follows:

Machinery and equipment	\$ 1,125,239
Less accumulated depreciation	 (555,369)
Total	\$ 569,870

The net present value of future minimum lease payments as of December 31, 2009, were as follows:

2010	\$ 326,613
2011	208,380
2012	 208,380
Total minimum lease payments	743,373
Less: amount representing interest	 (70,893)
Present value of minimum lease payments	\$ 672,480

**Operating Leases** - The County has commitments under operating lease agreements which provide for minimum annual lease payments as follows:

2010	\$ 1,184,665
2011	1,081,744
2012	666,038
2013	627,322
2014	560,739
2015	360,322
2016	367,822
2017	367,822
Total	\$ 5,216,474

Rental expense for all operating leases aggregated \$729,416 for the year ended December 31, 2009. In addition, for the year ended December 31, 2009, the County leased 350 spaces for employee parking that cost \$350,000; this is not included above or in the aforementioned cost for the year since the County is reimbursed by the employees through payroll deductions.

**Lessor Leases** – The County has leased certain land to Huron Valley Ambulance, Inc. (HVA) under a capital lease agreement. HVA had commitments under the lease which provided for annual minimum lease payments of \$51,802 through 2009. The County quit claimed the deed to the land to HVA during 2009.

### NOTES TO FINANCIAL STATEMENTS

The County has leased the building located at 750 Towner Street to the Washtenaw Community Health Organization (WCHO). WCHO has commitments under the lease which provides for annual minimum lease payments of \$67,591 during 2009 and continuing for the next 11 years.

#### G. Long-term Debt

#### **Primary Government**

The County issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds have been issued for governmental activities. The original amount of general obligation bonds issued in prior years was \$104.9 million. The County issues general obligation notes to provide monies for the purchase of the delinquent taxes receivable from local units of government. The original amount of general obligation notes was \$29.0 million.

General obligation bonds and notes are direct obligations and pledge the full faith and credit of the government. Bonds are generally issued as 15 to 20-year serial bonds with varying amounts of principal maturing each year. Notes are generally issued with a nine-month due maturity. General obligation bonds and notes currently outstanding are as follows:

<u>Purpose</u>	<b>Interest Rates</b>	<u>Amount</u>
Governmental activities	2.0 - 4.75%	\$ 66,310,000
Governmental activities - refunding	1.75 - 4.75%	16,815,000
Business-type activities	1.5 - 3.68%	25,000,000
		\$ 108,125,000

Annual debt service requirements to maturity for general obligation bonds and notes are as follows:

Year Ending	Governmenta	Governmental Activities		e Activities
December 31	Principal	Interest	Principal	Interest
2010	\$ 6,485,000	\$ 2,689,662	\$ 18,000,000	\$ 289,350
2011	7,710,000	2,965,540	7,000,000	70,000
2012	8,295,000	2,696,378	-	-
2013	8,760,000	2,397,784	-	-
2014	7,220,000	2,077,435	-	-
2015-2019	25,200,000	6,634,808	-	-
2020-2024	12,090,000	3,115,771	-	-
2025-2028	7,365,000	663,251		_
Total	\$ 83,125,000	\$ 23,240,629	\$ 25,000,000	\$ 359,350

### NOTES TO FINANCIAL STATEMENTS

In addition to general obligation bonds and notes, the County has an interest-free loan from the Michigan Economic Development Corporation in the original amount of \$292,133. The borrowed monies were used in conjunction with funds received under a federal Community Development Block Grant to fund renovation work in Hanger 1 at Willow Run Airport. The loan will be repaid in 60 quarterly installments of \$4,869 beginning in the first quarter of 2005 and ending in the fourth quarter of 2019. The total remaining amount outstanding at December 31, 2009 is \$194,756. Willow Run Airport Authority will be reimbursing the County for the debt service payments made by the County.

#### **Component Units**

**Department of Public Works Projects.** General obligation bonds are issued by the County to finance construction projects managed and administered by the Department of Public Works for governmental activities. The original amount of general obligation bonds issued in prior years was \$45,598,452.

These bonds are direct obligations, and pledge the full faith and credit, of the County and the associated municipalities and/or authorities. The bonds are issued as 10 to 20-year serial bonds with varying amounts of principal maturing each year through June 1, 2028 and bear interest at varying rates from 1.625% to 6.75%. Such bonds currently outstanding are summarized as follows:

Purpose	<b>Interest Rates</b>	<u>Amount</u>
Governmental activities	1.625 - 6.75%	\$ 24,122,279
Governmental activities - refunding	3.75 - 4.8%	7,650,000
		<u>\$ 31,772,279</u>

Annual debt service requirements to maturity for general obligation bonds are as follows:

Year Ending	Governmenta	<b>Governmental Activities</b>		
December 31	Principal	Interest		
2010	\$ 2,910,000	\$ 1,223,133		
2011	2,830,000	1,110,484		
2012	2,865,000	998,608		
2013	2,860,000	884,038		
2014	3,040,000	763,921		
2015-2019	11,440,000	2,189,157		
2020-2024	5,007,279	371,008		
2025-2028	820,000	26,894		
Total	\$ 31,772,279	\$ 7,576,243		

#### NOTES TO FINANCIAL STATEMENTS

**Water Resources Commissioner.** General obligation drain improvement bonds and notes are issued by the County to finance certain drainage district construction projects. The original amount of general obligation bonds and notes issued in prior years was \$12,966,887. During the year, general obligation bonds of \$2,593,827 and notes totaling \$50,000 were issued. Installment obligations of \$283,328 outstanding (for drain maintenance equipment) due in annual installments of \$46,079 to \$150,000 through June 1, 2013 with interest of 4.75%.

These direct obligations pledge the full faith and credit of the County and the respective drainage districts. The bonds are generally issued as 10 to 20-year serial bonds with varying amounts of principal maturing each year. General obligations currently outstanding are as follows:

<b>Purpose</b>	Interest Rates	<u>Amount</u>
Governmental activities	1.625 - 6.5%	\$8,974,675

Annual debt service requirements to maturity for general obligation bonds, notes and installment obligations are as follows:

Year Ending	<b>Governmental Activities</b>		
December 31	Principal	Interest	
2010	\$ 1,801,399	\$ 432,872	
2011	707,804	289,413	
2012	689,104	262,700	
2013	799,054	238,645	
2014	563,600	209,747	
2015-2019	2,145,000	829,533	
2020-2024	2,255,000	513,418	
2025-2029	1,665,464	175,182	
2030-2031	330,000	8,251	
	10,956,425	2,959,761	
Less available amount to draw	(1,981,750)	-	
Total	\$ 8,974,675	\$ 2,959,761	

**Road Commission.** The Road Commission has a lease payable to the Washtenaw County Building Authority for the debt service costs related to bonds that were sold for the construction of Yard 2. The lease agreement terminates with the retirement of the bond issue in September 2013. The annual lease payment is equal to the related bond principal and interest. In addition, transportation fund notes were issued in accordance with the statutory requirements of Michigan Public Act 143 of 1943, as amended. The monies from these notes were used to fund improvements on county highways in Scio Township and Ypsilanti Township.

### NOTES TO FINANCIAL STATEMENTS

Following is a summary of debt currently outstanding:

<u>Purpose</u>	<b>Interest Rates</b>	<u>Amount</u>
Governmental activities	2.0 - 7.0%	\$ 2,840,000

Annual principal and interest maturities as of December 31, 2009 are as follows:

Year Ending	Governmental Activities		
December 31	Principal Inter		
2010	\$ 693,000	\$ 98,984	
2011	728,000	75,732	
2012	744,000	49,308	
2013	474,000	20,948	
2014	34,000	4,928	
2015-2019	167,000	12,250	
Total	\$ 2,840,000	\$ 262,150	

## **Changes in Long-Term Debt**

Long-term liability activity for the year ended December 31, 2009, was as follows:

	Beginning			Ending	Due Within
	Balance	Additions	Deductions	Balance	One Year
Primary Government					
Governmental activities:					
Loan from State of Michigan	\$ 214,231	\$ -	\$ (19,475)	\$ 194,756	\$ 19,476
Capital leases	468,072	430,117	(225,709)	672,480	298,320
General obligation bonds	90,115,000	-	(6,990,000)	83,125,000	6,485,000
Less deferred amounts for:					
Issuance discounts	(55,594)	-	4,760	(50,834)	-
Issuance premiums	463,175	-	(55,443)	407,732	-
Refunding loss	(916,986)	-	120,457	(796,529)	-
Compensated absences	14,003,429	9,185,690	(9,305,748)	13,883,371	1,479,117
	\$ 104,291,327	\$ 9,615,807	\$ (16,471,158)	\$ 97,435,976	\$ 8,218,913
Business-type activities:					
Delinquent tax revolving -					
General obligation notes	\$ 28,000,000	\$ 34,000,000	\$ (37,000,000)	\$ 25,000,000	\$18,000,000
Compensated absences	20,607	16,157	(15,050)	21,714	3,146
	\$ 28,020,607	\$ 34,016,157	\$ (37,015,050)	\$ 25,021,714	\$18,003,146

### NOTES TO FINANCIAL STATEMENTS

	n · · ·				D W'41
	Beginning	A J J:4:	Deductions	Ending	Due Within
	Balance	Additions	Deductions	Balance	One Year
Component Units					
Department of Public Works Projects:					
General obligation bonds	\$ 34,617,279	\$ -	\$ (2,845,000)	\$ 31,772,279	\$ 2,910,000
Less deferred amounts for:					
Issuance discounts	(151,810)	-	11,473	(140,337)	-
Issuance premiums	57,721	-	(6,413)	51,308	-
Refunding loss	(115,740)		12,860	(102,880)	
	\$ 34,407,450	\$-	\$ (2,827,080)	\$ 31,580,370	\$ 2,910,000
Water Resources Commissioner:					
General obligation bonds	\$ 4,845,887	\$ 2,593,827	\$ (545,000)	\$ 6,894,714	\$ 560,000
Notes payable	2,029,967	50,000	(250,700)	1,829,267	1,207,217
Installment obligation	283,328	-	(32,634)	250,694	34,182
Less deferred amounts for					
issuance discounts	(23,161)	(34,400)	3,330	(53,831)	
	\$ 7,136,021	\$ 2,609,427	\$ (825,004)	\$ 8,920,444	\$ 1,801,399
Road Commission:					
Michigan transportation fund notes	\$ 1,295,000	\$ -	\$ (395,000)	\$ 900,000	\$ 300,000
Special assessment	-	320,000	-	320,000	18,000
Lease payable	2,005,000	-	(385,000)	1,620,000	375,000
Less deferred amounts for refunding loss	(67,735)	-	13,547	(54,188)	-
Compensated absences	890,359	750,823	(710,202)	930,980	69,469
_	\$ 4,122,624	\$ 1,070,823	\$ (1,476,655)	\$ 3,716,792	\$ 762,469

Internal service funds predominantly serve the governmental funds. Accordingly, long-term liabilities for them are included as part of the above totals for governmental activities. At year end, \$355,660 of internal service funds compensated absences are included in the above amounts. Also, for the governmental activities, compensated absences are generally liquidated by the general fund.

### **IV. OTHER INFORMATION**

#### A. Risk Management

The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The County has established internal service funds to account for and finance its uninsured risks of loss. Under this program, the internal service funds provide coverage up to a maximum of \$350,000 for each general liability, police liability or property claim, with no loss fund. The internal service funds also provide coverage up to \$350,000 for any settlement, with all attorney fees being covered under the insurance policy for public officials and employee liability claims, up to \$400,000 for each worker's compensation claim, and up to \$350,000 for each professional liability claim. The County purchases commercial insurance for claims in excess of coverage provided by the funds and for all other risks of loss. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years.

### NOTES TO FINANCIAL STATEMENTS

All funds of the County participate in the program and make payments to the internal service funds based on rates established to fund estimated actual liabilities. The total claims liability of \$2,958,000 reported in the funds at December 31, 2009, is based on the requirements of Governmental Accounting Standards Board Statement No. 10, as amended, which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. The County has estimated its ultimate liability based upon estimates of known claims and actuarial based computations of incurred but not reported claims. The claims liability is presented at its net present value using an annual discount rate of 6%.

Changes in the funds' claims liability amount for the past two years were:

	<u>2009</u>	<u>2008</u>
Balance at beginning of year	\$ 2,813,000	\$ 2,751,000
Current year claims and changes		
in estimates	25,333,500	19,541,699
Claims paid	(25,188,500)	(19,479,699)
Balance at end of year	\$ 2,958,000	\$ 2,813,000

Component units participate in the County's self-insurance program, except for the Road Commission, which purchases commercial insurance for health care claims and participates in the Michigan County Road Commission Self-Insurance Pool for claims relating to property loss, torts, and errors and omissions. The Michigan County Road Commission Self-Insurance Pool program operates as a common risk-sharing management program for local units of government in Michigan; member premiums are used to purchase commercial excess insurance coverage and to pay member claims in excess of deductible amounts. Settled claims relating to commercial insurance have not exceeded the amount of insurance coverage in any of the past three fiscal years.

### **B.** Contingent Liabilities

Amounts received or receivable from grantor agencies are subject to audit and adjustment by those agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by grantor agencies cannot be determined at this time although the County expects such amounts, if any, to be immaterial.

The County is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, it is the opinion of the County's counsel that resolution of these matters will not have a material adverse effect on the financial condition of the County.

## NOTES TO FINANCIAL STATEMENTS

## C. Property Taxes

County property taxes are levied annually on July 1 (the lien date) to fund operations for the current year. The property taxes are due in full within nine months (prior to March 1), at which time uncollected taxes became delinquent.

The assessed value of real and personal property is established by the local units, accepted by the County and equalized under State statute at approximately 50% of the current estimated market value. In March 1994, Michigan voters approved Proposal A, which limits annual increases in assessed values to the lesser of 5% or the rate of inflation with assessed value reverting to 50% of true cash value when the property is sold. Property taxes are levied based on the *taxable value* of the property (as defined under Proposal A). Taxable value is determined by using such factors as equalized value, assessed value, and capped value, along with a value change multiplier.

The taxable value of real and personal property for the July 1, 2009 general operating levy was \$15.3 billion. The general operating tax rate for this levy was at the maximum rate of 4.5493 mills, as adjusted by the Headlee Amendment to the State of Michigan Constitution. The County also had voter approved taxes of 0.4720 mills for parks and recreation purposes, 0.2409 mills for purchase of selected natural areas in the County, 0.2000 mills for enhancements to emergency communications system, 0.0250 mills for veterans relief purposes and .0400 mills to promote the agricultural, industrial and tourist advantages of Washtenaw County pursuant to Public Act 88 of 1913 (MCLA 46.161), on the December 1, 2008 voter-approved levy.

By agreement with various taxing authorities, the County purchases at face value the real property taxes returned delinquent each March 1 and records a corresponding delinquent taxes receivable. These receivables (\$24.9 million at December 31, 2009, not including accrued interest and collection fees) are pledged to a bank for payment of the notes payable and subsequent collection of the receivables, interest and collection fees thereon, and investment earnings are used to extinguish the debt.

### **D.** Joint Venture

In 1999, the County entered into an agreement with the University of Michigan (the "University") to form the *Washtenaw Community Health Organization (WCHO)* for the purpose of establishing an integrated health care delivery system to provide mental health, substance abuse, and primary and specialty health care to Medicaid, low income and indigent consumers as defined by the Michigan Mental Health Code and Medicaid eligibility guidelines.

WCHO is governed by a 12-member board; both the County and University appoint six members each. Under the agreement, WCHO replaced the County as the contractor for the mental health and substance abuse managed care contracts with the State of Michigan. This change was effective October 1, 2000, and currently provides the primary source of funding for WCHO.

## NOTES TO FINANCIAL STATEMENTS

The agreement also provides that the County and University will share equally in any gains or losses generated by WCHO, subject to certain limitations. However, because the agreement prohibits the distribution of any assets until WCHO is terminated and/or dissolved (and there are specific restrictions on the use of gains under the managed care contracts with the State of Michigan), WCHO is deemed to be a "joint venture with no equity interest." Accordingly, no amounts are reported in the accompanying financial statements for the County's equity in WCHO.

WCHO has a September 30 fiscal year end. Financial information may be obtained by writing to WCHO at P.O. Box 917, Ypsilanti, Michigan 48197.

### E. Jointly Governed Organizations

The *Aerotropolis Development Corporation (ADC)* was created by an intergovernmental agreement under the Urban Cooperation Act (P.A. 7 of 1967). The creation of the ADC is an exciting initiative being implemented by Washtenaw County, Detroit Renaissance, Wayne County, Wayne County Airport Authority, leading business executives in Michigan, and the following seven local communities surrounding Detroit Metropolitan and Willow Run airports: the cities of Belleville, Romulus and Ypsilanti, and the townships of Huron, Taylor, Van Buren and Ypsilanti. The Aerotropolis is a proposed airport city encompassing approximately 60,000 acres of land in Wayne and Washtenaw counties. The airport city concept involves the clustering of air-commerce linked business adjacent to and surrounding the airports. As vested stakeholders, all participating entities have embraced the regional collaboration necessary for member governments to work as partners to attract businesses, to create jobs, to master plan, and to work cooperatively to build a better future for the region and the State of Michigan.

The County has no significant influence over the management of the ADC. The agreement includes financial support from local governments and businesses. Therefore, the ADC is not included in the County's financial report. Separate financial statements for the ADC may be obtained by writing to the Aerotropolis Development Corporation, 600 Randolph, Third Floor, Detroit, Michigan 48226.

The *Livingston and Washtenaw Narcotics Enforcement Team* (LAWNET) was organized to create a cooperative team of narcotics investigators made up of personnel from municipal, county, state, and federal law enforcement agencies within Livingston and Washtenaw counties for the purpose of combining their efforts toward the enforcement of narcotic and controlled substance laws in the State of Michigan. The participating entities include the Michigan Department of State Police, Washtenaw County, City of Ann Arbor, City of Brighton, City of Fowlerville, City of Howell, City of Milan, City of Saline, City of Ypsilanti, Eastern Michigan University, Green Oak Township, Northfield Township and Pittsfield Township. Participating entities are required to make an annual contribution or else assign a qualified law enforcement officer to LAWNET. Washtenaw County serves as the fiduciary for LAWNET monies. The LAWNET Command Board is made up of the administrative heads, or their representatives, of the police agencies of the participating entities and the prosecuting attorneys from Washtenaw and Livingston counties.

### NOTES TO FINANCIAL STATEMENTS

Separate financial statements for LAWNET may be obtained by writing to the Washtenaw County Finance Department, 220 North Main Street, Ann Arbor, Michigan 48104 or by calling (734) 222-6750.

The *Washtenaw Central Dispatch and Technology Authority (WCDTA)* was originally established to provide centralized public safety dispatching for law enforcement, fire and emergency medical services to the Sheriff's Department, the Michigan State Police, Northfield Township Police, Huron Valley Ambulance, the townships of Ann Arbor, Augusta, Manchester, Northfield, Salem, Scio and Superior, and Dexter Area Fire Department. The organization is governed by a 12-member board. There was no financial activity for the Authority for the year ended December 31, 2009. Public safety dispatching services for the Sheriff's Department, Northfield Township Police and the Michigan State Police were provided by the County during 2009.

The County has no significant influence over the management of WCDTA. Therefore, WCDTA is not included in the County's financial report.

The *Washtenaw County 800 MHz Communications Consortium* (the Consortium) was formed to provide for the ownership, governance and management of a public safety/public service communications system that delivers reliable, interoperable wireless communications throughout Washtenaw County. The County and the cities of Ann Arbor, Saline, and Milan are charter members of the Consortium. The Consortium is governed by an executive board.

The County has no significant influence over the management of the Consortium. Financial accountability is limited to the extent of any appropriated operating grant. Therefore, the Consortium is not included in the County's financial report. Separate financial statements for the Consortium may be obtained by writing to the Washtenaw County Finance Department, 220 North Main Street, Ann Arbor, Michigan 48107 or by calling (734) 222-6750.

The *Washtenaw Educational Telecommunications System Consortium* (the Consortium) was formed by an agreement between Washtenaw County, Eastern Michigan University, Merit Networks and Fiber Link LLC. The purpose of the Consortium is to share telecommunications resources related to the County's fiber network construction and the sharing of recurring costs related to the ongoing maintenance and repair of the County's fiber network. The Consortium agreement is for a period of five years with the option to renew, and also permits other governmental partners to be included in the future, which will further reduce operating and maintenance costs. The Consortium agreement holds no monetary value. However, this agreement will enable the County and its partners to recognize reductions in operational costs for shared and common areas.

## NOTES TO FINANCIAL STATEMENTS

The *Washtenaw Urban County* was created by a formal cooperation agreement between the County, City of Ann Arbor, City of Ypsilanti and the following townships: Ann Arbor, Bridgewater, Northfield, Pittsfield, Salem, Scio, Superior, York and Ypsilanti. The Urban County jurisdictions receive HOME (Home Investment Partnership Program) funds, CDBG (Community Development Block Grant), CDBG NSP (Neighborhood Stabilization Program), and CDBG-R (Community Development Block Grant – Recovery) funds for use in those jurisdictions to address community development, human services, housing and homelessness needs. The chairperson of the Washtenaw County Board of Commissioners and the chief elected officials of the eleven jurisdictions participating in the Urban County have joined together to form the Urban County Executive Committee. The Urban County Executive Committee serves as the decision-making body for those funds. As a recipient of HOME and CDBG funds, the Washtenaw Urban County is required to submit a 5-year Consolidated Plan as well as an Annual Action Plan to the U.S. Department of Housing and Urban Development.

Financial information may be obtained by writing to the Washtenaw County Finance Department, 220 North Main Street, Ann Arbor, Michigan 48107 or by calling (734) 222-6750.

### F. Pension and Other Postemployment Benefits

The County provides pension and postemployment health care benefits to eligible employees through the following plans:

- County administered: Employees' Retirement System (ERS), Money Purchase Pension Plan (MPPP), and Voluntary Employees' Beneficiary Association (VEBA)
- Municipal Employees' Retirement System of Michigan (MERS)

The County issues publicly available financial reports for ERS, MPPP and VEBA that include financial statements and required supplementary information, as applicable. These financial reports may be obtained by writing to Washtenaw County Finance Department, 220 North Main Street, Ann Arbor, Michigan 48107 or by calling (734) 222-6750. Information regarding the aforementioned plans is presented below.

#### **County Administered Plans – Plan Descriptions, Funding Policies and Other Disclosures**

*Employees' Retirement System (ERS).* The County has a single-employer defined benefit retirement plan which provides pension benefits to all full-time, regular employees. County Ordinances assign the authority to establish and amend benefit provisions and contribution requirements to the County Board of Commissioners, subject to the terms of collective bargaining agreements. Sheriff and non-Sheriff department Plan members are required to contribute 7% and 7.5%, respectively, of their annual compensation to the System for pension benefits. The County's contribution for the Sheriff and non-Sheriff department Plan members for the year ended December 31, 2009, represents 480.50% and 8.57%, respectively, of annual covered payroll.

### NOTES TO FINANCIAL STATEMENTS

The County's annual pension cost and net pension obligation for the current year are as follows:

Annual required contribution / retirement benefit cost	\$ 6,752,093
Contributions made	6,752,093
Increase (decrease) in net retirement benefit obligation	-
Net retirement benefit obligation, beginning of year	
Net retirement benefit obligation, end of year	<u>\$</u> -

The annual required contribution for the current year was determined as part of the December 31, 2007, actuarial valuation using the aggregate cost actuarial funding method, which does not identify or separately amortize unfunded actuarial liabilities.

### **Three-Year Trend Information**

	Annual		
	Pension	Percentage	Net
	Cost	of APC	Pension
Year Ended	<u>(APC)</u>	<u>Contributed</u>	<b>Obligation</b>
12/31/07	\$ 4,827,249	100%	¢
12/31/07	\$ 4,827,249 5,359,824		\$ -
		100	-
12/31/09	6,752,093	100	-

*Funded Status and Funding Progress.* The funded status of the System as of December 31, 2008, the date of the most recent actuarial valuation, is as follows:

Actuarial accrued liability (AAL) Actuarial value of assets	(1) (2)	\$270,299,282 209,556,482	
Unfunded AAL (UAAL)	(3)	\$ 60,742,800	(1) - (2)
Funded ratio	(4)	77.5%	(2)/(1)
Covered payroll	(5)	\$ 61,746,106	
UAAL as % of covered payroll	(6)	98.4%	(3) / (5)

### NOTES TO FINANCIAL STATEMENTS

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment and mortality. Actuarially determined amounts are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multiyear trend information about whether the actuarial values of trust assets are increasing or decreasing over time relative to the actuarial accrued liabilities for benefits. For purposes of the schedule of funding progress, the actuarial accrued liability value as shown above is determined using the entry age actuarial cost method. However, for purposes of calculating the annual required contribution (ARC), the System uses the aggregate cost actuarial funding method, which does not identify or separately amortize unfunded actuarial liabilities.

The accompanying schedule of employer contributions presents trend information about the amounts contributed to the System by the employer in comparison to the ARC (annual required contribution), an amount that is actuarially determined in accordance with the parameters of GASB Statement No. 27. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost for each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed 30 years.

Actuarial Methods and Assumptions. Projections of benefits for financial reporting purposes are based on the substantive plan (the plan understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

Additional information as of the latest actuarial valuation includes:

Valuation date	12/31/08
Actuarial cost method	Aggregate cost method for Sheriff's division Entry-age normal cost for General division
Amortization method	General Division liabilities funded as a level percent of payroll over 30 years. Sheriff's division liabilities were amortized over ten years using level dollar method.
Asset valuation method	Market value with 5-year smoothing of gains and losses
Actuarial assumptions: Investment rate of return Projected salary increases Cost-of-Living Adjustments	7.75% 4.5% to 11.9% (including inflation of 4.5%) None

## NOTES TO FINANCIAL STATEMENTS

*Money Purchase Pension Plan (MPPP)*. The Washtenaw County Money Purchase Pension Plan (MPPP; the "Plan") is a defined contribution pension plan established and administered by Washtenaw County to provide benefits at retirement to all regular County employees hired on or after January 1, 1989; however, most Plan members were required to withdraw from MPPP during 2008 and 2009 and enroll in ERS. Accordingly, MPPP member account balances were transferred to ERS. Plan members are required to contribute 6% or 7.5% of covered salary depending on the particular collective bargaining unit to which they belong. The County is required to match the plan member contributions. Plan provisions and contribution requirements are established and may be amended by the Washtenaw County Board of Commissioners, subject to the County's various collective bargaining agreements. The employer and employee contributions totaled \$81,098 and \$84,181, respectively, for the year ended December 31, 2009. At December 31, 2009, there were twelve members.

*Voluntary Employees' Beneficiary Association (VEBA).* The Washtenaw County Voluntary Employees' Beneficiary Association (VEBA; the "Plan") is a single-employer defined benefit post-employment healthcare plan established and administered by Washtenaw County to provide medical and healthcare benefits for retirees and their beneficiaries. Eligible participants include any retirees who receive pension benefits under one of the County's pension plans. Plan provisions are established and may be amended by the Washtenaw County Board of Commissioners, subject to the County's various collective bargaining agreements. The Plan is funded by a trust agreement established pursuant to Section 501(c)(9) of the Internal Revenue Code which allows for the formation of a VEBA.

Subject to certain age and length of service requirements, eligible participants receive the same or comparable medical insurance coverage under the Plan as was in effect at the time of their employment. At such time that participants become Medicare eligible, the benefits under the Plan change to Medicare Supplemental coverage.

Employer contributions to fund the Plan are currently on a pay-as-you-go basis with additional contributions intended to build the fund for purposes of paying future benefits. Employer contributions for the year ended December 31, 2009 were \$10,267,862. Although an actuarial valuation of the Plan was completed during 2008, the County has determined that it will establish an annual employer contribution rate using the actuarial valuation as a reference, but not as a definitive requirement. Employees were not required to contribute to the Plan. As of December 31, 2009, 697 members received healthcare benefits under the Plan, and the cost of those benefits amounted to \$7,926,905.

Annual OPEB Cost and Net OPEB Obligation. The County's annual other postemployment benefits (OPEB) cost (expense) is calculated based on the annual required contribution (ARC) of the employer, an amount actuarially determined in accordance with the parameters of GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed 30 years.

### NOTES TO FINANCIAL STATEMENTS

The following table shows the components of the County's annual OPEB cost for the year, the amount actually contributed to the Plan, and changes in the County's net OPEB obligation to the Plan:

Annual required contribution	\$ 10,807,274
Interest on net OPEB obligation	378,917
Adjustment to annual required contribution	 (239,609)
Annual OPEB cost (expense)	\$ 10,946,582
Contributions made	 (10,267,862)
Increase in net OPEB obligation	 678,720
Net OPEB obligation, beginning of year	 4,736,456
Net OPEB obligation, end of year	\$ 5,415,176

The County's annual OPEB cost, the percentage of annual OPEB cost contributed to the Plan, and the net OPEB obligation as of December 31, 2009, and the two preceding years, were as follows:

Fiscal		Percentage of	Net
Year	Annual	Annual OPEB	OPEB
Ended	<b>OPEB</b> Cost	Cost Contributed	Obligation
12/31/07	\$ 11,952,578	80.7%	\$ 2,311,907
12/31/08	13,387,907	81.9%	4,736,456
12/31/09	10,946,582	93.8%	5,415,176

*Funded Status and Funding Progress.* The funded status of the Plan as of December 31, 2008, the date of the most recent actuarial valuation, is as follows:

Actuarial accrued liability (AAL)	. ,	\$ 194,580,255	
Actuarial value of assets	(2)	48,980,535	
Unfunded AAL (UAAL)	(3)	\$ 145,599,720	(1) - (2)
Funded ratio	(4)	25.2%	(2)/(1)
Covered payroll	(5)	\$ 79,802,651	
covered payron	(0)	¢ //,00 <b>2</b> ,001	
UAAL as % of covered payroll	(6)	182.4%	(3) / (5)
UAAL as 70 of covered payton	(0)	102.470	(3)/(3)

### NOTES TO FINANCIAL STATEMENTS

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the trust and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multiyear trend information about whether the actuarial values of trust assets are increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

The accompanying schedule of employer contributions presents trend information about the amounts contributed to the Plan by the employer in comparison to the ARC (annual required contribution), an amount that is actuarially determined in accordance with the parameters of GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost for each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed 30 years.

Actuarial Methods and Assumptions. Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations. Additional information as of the latest actuarial valuation includes:

Valuation date	12/31/08
Actuarial cost method	Entry age
Amortization method	Level percentage of pay, closed
Remaining amortization period	29 years
Asset valuation method	5-year smoothed market
Actuarial assumptions: Investment rate of return Projected salary increases Healthcare cost trend rate	7.5% 5.0% 10% initial; 5% ultimate

### NOTES TO FINANCIAL STATEMENTS

A publicly available financial report that includes financial statements and required supplementary information for the VEBA may be obtained by writing to the Washtenaw County Human Resources Department, 220 North Main Street, Ann Arbor, Michigan 48107 or by calling (734) 222-6800.

#### **County Administered Plans – Summary of Significant Accounting Policies**

The financial statements of ERS, MPPP and VEBA are prepared using the accrual basis of accounting. Plan member contributions are recognized in the period in which the contributions are due. The County's contributions are recognized when due and a formal commitment to provide the contributions has been made. Benefits and refunds are recognized when due and payable in accordance with the terms of the plans.

Plan investments are reported at fair value. Short-term investments are reported at cost, which approximates fair value. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates. Investments that do not have an established market are reported at estimated fair values.

#### Municipal Employees' Retirement System of Michigan

The County participates in the Municipal Employees' Retirement System of Michigan (MERS), an agent multiple-employer defined benefit pension plan providing retirement, death and disability benefits for certain full-time Washtenaw County Sheriff Department employees. The System is administered by the MERS Retirement Board. Act No. 427 of the Public Acts of 1984, as amended, establishes and amends the benefit provisions of the participants in MERS. A publicly available financial report that includes financial statements and required supplementary information for MERS may be obtained by writing to the Municipal Employees Retirement System of Michigan, 1134 Municipal Way, Lansing, Michigan 48917 or by calling (800) 767-6377.

The County is required to contribute at an actuarially determined rate; the current rates are 7.17% for the Police Officers Association of Michigan (POAM) and 8.99% for the Command Officers Association of Michigan (COAM), of their annual covered payrolls. The POAM and COAM employees are required to contribute 9.32% and 10.49%, respectively, of their annual covered payrolls. The contribution requirements of the County are established and may be amended by the MERS Retirement Board. The contribution requirements of plan members are established and may be amended by the County, subject to collective bargaining agreements and depending on the MERS contribution program adopted by the County.

The County's annual pension cost and net pension obligation for the current year are as follows:

Annual required contribution / retirement benefit cost	\$ 1,546,281
Contributions made	1,546,281
Increase (decrease) in net retirement benefit obligation	-
Net retirement benefit obligation, beginning of year	
Net retirement benefit obligation, end of year	\$ -

#### NOTES TO FINANCIAL STATEMENTS

The required contribution was determined as part of the December 31, 2007 actuarial valuation using the entry age normal cost method. The actuarial assumptions included: (a) a rate of return on the investment of present and future assets of 8.0%; (b) projected salary increases of 4.5% per year compounded annually, attributable to inflation; and (c) additional projected salary increases of 0.0% to 8.4% per year, depending on age, attributable to seniority/merit. The actuarial value of MERS assets was determined on the basis of a valuation method that assumes the fund earns the expected rate of return and includes an adjustment to reflect fair value. The County's unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll on an open basis. The remaining amortization period is 28 years.

#### **Three-Year Trend Information**

<u>Year Ended</u>	Annual Pension Cost <u>(APC)</u>	Percentage of APC <u>Contributed</u>	Net Pension <u>Obligation</u>
12/31/07	\$ 1,264,818	100%	-
12/31/08	1,317,421	100	-
12/31/09	1,546,281	100	-

*Funded Status and Funding Progress.* The funded status of the MERS as of December 31, 2008, the date of the most recent actuarial valuation, is as follows:

Actuarial accrued liability (AAL) Actuarial value of assets	<ul> <li>(1) \$ 45,653,463</li> <li>(2) 32,923,716</li> </ul>
Unfunded AAL (UAAL)	$(3) \underbrace{\$ 12,729,747}_{(1)} (1) - (2)$
Funded ratio	(4) 72.1% (2)/(1)
Covered payroll	(5) <u>\$ 18,192,992</u>
UAAL as % of covered payroll	(6) 70.0% (3) / (5)

### NOTES TO FINANCIAL STATEMENTS

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment and mortality. Actuarially determined amounts are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress presents multiyear trend information about whether the actuarial values of trust assets are increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

The accompanying schedule of employer contributions presents trend information about the amounts contributed to the System by the employer in comparison to the ARC (annual required contribution), an amount that is actuarially determined in accordance with the parameters of GASB Statement No. 27. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost for each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed 30 years.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations. Additional information as of the latest actuarial valuation includes:

Valuation date	12/31/08
Actuarial cost method	Entry age normal cost
Amortization method	Level percent of pay (open); for divisions that are closed, a 30-year level dollar method is used
Asset valuation method	10-year smoothed market
Actuarial assumptions: Investment rate of return Projected salary increases Cost-of-living adjustments	8.0% 4.5% to 12.9% (including 4.5% inflation) None

### NOTES TO FINANCIAL STATEMENTS

### **Component Unit – Pension Plan**

The Road Commission participates in MERS, an agent multiple-employer defined benefit pension plan that covers nearly all employees of the Road Commission. The Road Commission's MERS plan is separate from that of the County's. The system provides retirement, disability, and death benefits to plan members and their beneficiaries. MERS issues a publicly available financial report that includes financial statements and required supplementary information for the system. That report may be obtained by writing to the system at 1134 Municipal Way, Lansing, Michigan 48917.

The obligation to contribute to and maintain the system for these employees was established by resolution of the Road Commission Board.

For the year ended December 31, 2009, the Road Commission's annual pension cost of \$999,677 for the plan was equal to the Road Commission's actual contribution. The annual required contribution of \$1,071,815 was determined as part of an actuarial valuation at December 31, 2008, using the entry age normal cost method. Significant actuarial assumptions used include: (a) an 8.0% investment rate of return; (b) projected salary increases of 4.5% to 12.9% per year, which includes an inflation component of 4.5%; and (c) no post retirement benefit increases. The actuarial value of assets was determined using techniques that smooth the effects of short-term volatility over a four-year period. The unfunded actuarial liability is being amortized as a level percentage of payroll on a closed basis. The amortization period is 28 years. Employees are required to contribute 5.0% of their annual covered payroll.

The valuation's computed contributions and actual funding are summarized as follows:

Annual required contribution	\$ 1,071,815
Amounts contributed/pension cost	 999,677
Increase (decrease) in net pension obligation	72,138
Net pension obligation, beginning of year	 -
Net pension obligation, end of year	\$ 72,138

### NOTES TO FINANCIAL STATEMENTS

*Funded Status and Funding Progress.* The funded status of the MERS as of December 31, 2008, the date of the most recent actuarial valuation, is as follows:

Actuarial accrued liability (AAL) Actuarial value of assets Unfunded AAL (UAAL)	(1) $\$$ 44,643,807 (2) 31,424,357 (3) $\$$ 13,219,450 (1) - (2)
Funded ratio	(4) 70.4% (2)/(1)
Covered payroll	(5) <u>\$ 7,723,727</u>
UAAL as % of covered payroll	(6) 171.2% (3) / (5)

Complete disclosures regarding the Road commissioner's MERS plan are presented in the Road Commissioner's financial report (see page 42 for contact information).

#### **Component Unit – Other Postemployment Benefit Plan**

The Road Commission also participates in an agent multiple-employer defined benefit health care plan through MERS that covers all full time employees of the Road Commission. The Road Commission's MERS health care plan is separate from that of the County's. The system provides health care, dental, and death benefits to all full time employees upon retirement. MERS issues a publicly available financial report that includes financial statements and required supplementary information for the system. That report may be obtained by writing to the system at 1134 Municipal Way, Lansing, Michigan 48917.

The Road Commission has no obligation to make contributions in advance of when the insurance premiums are due for payment (in other words, this may be financed on a "pay-as-you-go" basis). However, as shown below, the Road Commission has made contributions to advance-fund these benefits, as determined by the Board of Commissioners through annual budget resolutions.

Annual OPEB Cost and Net OPEB Obligation. The Road Commission's annual other postemployment benefits (OPEB) cost (expense) is calculated based on the annual required contribution (ARC) of the employer, an amount actuarially determined in accordance with the parameters of GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed 30 years.

#### NOTES TO FINANCIAL STATEMENTS

The following table shows the components of the Road Commission's annual OPEB cost for the year, the amount actually contributed to the system, and changes in the Road Commission's net OPEB obligation to the system:

Annual required contribution	\$ 1,754,588
Interest on net OPEB obligation	20,924
Adjustment to annual required contribution	 (13,953)
Annual OPEB cost (expense)	\$ 1,761,559
Contributions:	
Payments of current premiums	(1,117,955)
Advance funding	 (642,594)
Increase in net OPEB obligation	 1,010
Net OPEB obligation, beginning of year	 261,546
Net OPEB obligation, end of year	\$ 262,556

The Road Commission's annual OPEB cost, the percentage of annual OPEB cost contributed to the system, and the net OPEB obligation as of December 31, 2009, were as follows:

Fiscal		Percentage of	Net
Year	Annual	<b>Annual OPEB</b>	OPEB
Ended	<b>OPEB</b> Cost	<b>Cost Contributed</b>	Obligation
12/31/07	\$ 1,490,728	89.72%	\$ 153,281
12/31/08	1,570,073	93.10%	261,546
12/31/09	1,761,559	99.94%	262,556

*Funded Status and Funding Progress.* The funded status of the system as of December 31, 2008, the date of the most recent actuarial valuation, is as follows:

Actuarial accrued liability (AAI	(1)	\$	25,209,139	
Actuarial value of assets	(2)		1,729,732	
Unfunded AAL (UAAL)	(3)	\$	23,479,407	(1) - (2)
Funded ratio	(4)		6.86%	(2)/(1)
Covered payroll	(5)	\$	7,723,727	
UAAL as % of covered payroll	(6)		303.99%	(3) / (5)
		_		

## NOTES TO FINANCIAL STATEMENTS

Complete disclosures regarding the Road Commission's OPEB plan are presented in the Road Commission's financial report (see page 42 for contact information).

### G. Restatements

Heretofore, the activities of the Brownfield Redevelopment Authority, a discretely presented component unit, had been incorrectly reported in a nonmajor governmental fund of the County. Accordingly, this has been corrected by increasing the component unit beginning net assets by \$476,842 and decreasing the governmental activities beginning net assets by the same amount. Similarly, the beginning fund balance of the nonmajor governmental funds was deceased by the same amount.

#### H. Subsequent Event

In March 2010, the County (through the Department of Public Works Projects component unit and in conjunction with Sylvan Township, which is located in Washtenaw County) issued \$9,845,000 of water and wastewater system improvements refunding bonds to refund previously issued bonds.

\* \* \* \* \*

**Required Supplementary Information** 

1826

#### Employees' Retirement System Required Supplementary Information

#### Schedule of Funding Progress - Pension Only

		(1) (2)		(3)	(4)	(5)	(6) UAAL as a	
Actuarial Valuation Date December 31	ActuarialActuarialAccruedValue ofAssetsEntry Age		Accrued ability (AAL)	 Unfunded AAL (UAAL) (2-1)	Funded Ratio (1/2)	 Covered Payroll	% of Covered Payroll (3/5)	
1999	\$	146,587,299	\$	144,026,699	\$ (2,560,600)	101.8%	\$ 11,609,168	-22.1%
2000		156,959,460		152,942,076	(4,017,384)	102.6%	11,589,561	-34.7%
2001		163,564,179		166,381,778	2,817,599	98.3%	13,843,557	20.4%
2002		157,473,610		169,389,000	11,915,390	93.0%	12,836,355	92.8%
2003		157,237,691		173,989,111	16,751,420	90.4%	12,332,026	135.8%
2004		150,576,655		177,524,551	26,947,896	84.8%	12,134,962	222.1%
2005		145,093,140		177,684,410	32,591,270	81.7%	11,076,300	294.2%
2006		145,235,953		181,591,924	36,355,971	80.0%	10,243,828	354.9%
2007		150,229,089		190,725,826	40,496,737	78.8%	9,354,679	432.9%
2007*		210,446,657		265,463,304	55,016,647	79.3%	57,943,478	94.9%
2008		209,556,482		270,299,282	60,742,800	77.5%	61,746,106	98.4%

**Note:** For purposes of the Schedule of Funding Progress, the actuarial accrued liability values as shown are determined using the entry age actuarial cost method. However, for purposes of calculating the ARC, the System uses the aggregate cost actuarial funding method, which does not identify or separately amortize unfunded actuarial liabilities.

\* Includes General division employees from the County's defined contribution plan (MPPP).

#### **Schedule of Employer Contributions**

Year Ended December 31	Annual Required Contribution		Annual Actual ontribution	Percentage Contributed		
2000	\$ 1,513,759	\$	1,513,759	100.0%		
2001	1,449,631		1,449,631	100.0%		
2002	1,456,780		1,456,780	100.0%		
2003	1,651,416		1,651,416	100.0%		
2004	2,451,764		2,451,764	100.0%		
2005	2,700,525		2,700,525	100.0%		
2006	3,845,384		3,845,384	100.0%		
2007	4,827,249		4,827,249	100.0%		
2008	5,359,824	5,359,824		100.0%		
2009	6,752,093		6,752,093	100.0%		

## WASHTENAW COUNTY Voluntary Employees Beneficiary Association Required Supplementary Information

#### SCHEDULE OF FUNDING PROGRESS

	(1) (2) Actuarial			(3) (4)					(5)	(6) UAAL as		
	Astronial Astronial			Accrued		Unfunded					a % of	
Actuarial Actuarial			Liability		AAL		Funded		<b>C</b> 1	Covered		
	Valuation Value of Date Assets			(AAL) -		, , , ,		Ratio		Covered	Payroll	
Date		Assets		Entry Age		(2-1)	(1/2)			Payroll	(3/5)	
12/31/04	\$	30,159,739	\$	150,053,560	\$	119,893,821	2	20.1%	\$	69,804,470	171.8%	
12/31/05		31,646,289		149,890,222		118,243,933	2	21.1%		71,477,954	165.4%	
12/31/06		37,653,565		183,743,134		146,089,569	2	20.5%		75,492,444	193.5%	
12/31/07		44,747,254		164,107,793		119,360,539	2	27.3%		76,546,962	155.9%	
12/31/08		48,980,535		194,580,255		145,599,720	2	25.2%		79,802,651	182.4%	

#### SCHEDULE OF CONTRIBUTIONS FROM THE EMPLOYER AND OTHER CONTRIBUTING ENTITY

Year Ended	Annual Required Contribution		Required Actual				Percentage Contributed	Net OPEB Obligation			
2006	\$	12,013,367	\$	8,035,887	66.9%	\$	-				
2007		11,952,578		9,640,671	80.7%		2,311,907				
2008		13,329,469		10,963,355	82.2%		4,736,456				
2009		10,807,274		10,267,862	95.0%		5,415,176				

#### Municipal Employees' Retirement System of Michigan Required Supplementary Information

#### **Schedule of Funding Progress - Pension Only**

		(1)		(2)		(3)	(4)		(5)	(6) UAAL as a
Actuarial Valuation Date December 31	Actuarial Value of Lia		ActuarialUnfundedAccruedAALLiability (AAL)(UAAL)Entry Age(2-1)		(UAAL)	Funded Ratio (1/2)		Covered Payroll	% of Covered Payroll (3/5)	
1999	\$	7,104,392	\$	8,961,586	\$	1,857,194	79.3%	\$	8,736,898	21.3%
2000		8,825,067		10,626,535		1,801,468	83.0%		9,571,961	18.8%
2001		10,576,339		12,361,200		1,784,861	85.6%		11,020,092	16.2%
2002		12,389,117		15,438,644		3,049,527	80.2%		13,046,728	23.4%
2003		15,087,281		18,117,442		3,030,161	83.3%		14,256,334	21.3%
2004		17,732,213		22,080,360		4,348,147	80.3%		15,616,254	27.8%
2005		20,743,229		25,523,316		4,780,087	81.3%		15,716,990	30.4%
2006		24,068,415		33,442,555		9,374,140	72.0%		17,188,529	54.5%
2007		28,502,361		39,234,595		10,732,234	72.6%		18,526,314	57.9%
2008		32,923,716		45,653,463		12,729,747	72.1%		18,192,992	70.0%

#### **Schedule of Employer Contributions**

Year Ended December 31	Annual Required Contribution		Annual Actual ntribution	Percentage Contributed		
2000	\$	654,259	\$ 654,259	100.0%		
2001		650,166	650,166	100.0%		
2002		783,326	783,326	100.0%		
2003		774,093	774,093	100.0%		
2004		956,387	956,387	100.0%		
2005		972,278	972,278	100.0%		
2006		1,187,154	1,187,154	100.0%		
2007		1,264,818	1,264,818	100.0%		
2008		1,317,421	1,317,421	100.0%		
2009	1,546,281		1,546,281	100.0%		

**Supplementary Information** 

1826

### **Combining Balance Sheet - Nonmajor Governmental Funds**

December 31, 2009

						Special Re	evenue	Funds			 
ASSETS	Aerial Photo		Building Services		Child Care		Community Corrections		Community Development		ounty brary
Assets Cash and pooled investments Receivables: Taxes - current	\$	280,309	\$	20,877	\$	515,796	\$	120,720	\$	-	\$ -
Accounts Due from other governments Notes receivable		- -		- -		884,763		- 94,067 -		773,930	- - -
Prepaid items		-		-		-		-		-	 -
TOTAL ASSETS	\$	280,309	\$	20,877	\$	1,400,559	\$	214,787	\$	773,930	\$ 
LIABILITIES AND FUND BALANCES											
Liabilities											
Accounts payable	\$	-	\$	-	\$	55,734	\$	34,494	\$	47,985	\$ -
Retainages payable Accrued liabilities		-		20,816		- 148,552		15,023		28,926	-
Due to other governments		-		-		-		-		-	-
Interfund payable Deferred revenue Advances from other governments				- -				- 11,377 -		668,518 - -	- -
Total liabilities		-		20,816		204,286		60,894		745,429	 
Fund balances											
Reserved for prepaid items Unreserved, undesignated		280,309		61		1,196,273		153,893		28,501	 -
Total fund balances		280,309		61		1,196,273		153,893		28,501	 
TOTAL LIABILITIES AND FUND BALANCES	\$	280,309	\$	20,877	\$	1,400,559	\$	214,787	\$	773,930	\$ 

					Sp	ecial R	evenue Funo	is						
Water Resources Commissioner Grants		Employment Training and Community E-911 Services		Environ- Department mental of Human Health Services		Friend of the Court		 Head Start		HIDTA Grant		Homeland Security Grants		
\$	212,291	\$ 3,391	\$	-	\$ 368,174	\$	89,260	\$	-	\$ -	\$	-	\$	-
	- -	480,000 137,650	)	- 2,109,610	- 13,724		- -	1	- ,437,070	- 288,834		- 344,153		- - 639,247
	-		- 	48,034	 -		-		-	 -		-		-
\$	212,291	\$ 621,041	\$	2,157,644	\$ 381,898	\$	89,260	\$ 1	,437,070	\$ 288,834	\$	344,153	\$	639,247
\$	-	\$ 298,530	) \$	458,255	\$ 35,988	\$	-	\$	7,000	\$ 425	\$	120,680	\$	-

5,000	-	-	-	-	-	-	-	-
-	3,254	68,290	84,327	-	140,799	60,376	16,468	3,743
-	-	-	-	-	1,822	-	-	-
-	-	618,092	-	-	853,200	72,267	207,005	612,943
10,113	-	559,828	-	-	-	-	-	-
 -		-		82,000			-	
 15,113	301,784	1,704,465	120,315	82,000	1,002,821	133,068	344,153	616,686
-	-	48,034	-	-	-	-	-	-
 197,178	319,257	405,145	261,583	7,260	434,249	155,766	-	22,561
 197,178	319,257	453,179	261,583	7,260	434,249	155,766		22,561
\$ 212,291	\$ 621,041	\$ 2,157,644	\$ 381,898	\$ 89,260	\$ 1,437,070	\$ 288,834	\$ 344,153	\$ 639,247
								<b>a</b>

Continued...

### Combining Balance Sheet - Nonmajor Governmental Funds (Concluded)

December 31, 2009

	Special Revenue Funds											
<u>ASSETS</u>	Inmate Concessions ASSETS		Juvenile Grants		Other Special Revenue Funds		Planning Grants		Prosecuting Attorney Grants		Public Health	
Assets												
Cash and pooled investments Receivables:	\$	372,623	\$	-	\$	839,689	\$	-	\$	229,725	\$	678,881
Taxes - current		-		-		-		-		-		-
Accounts		-		-		-		-		-		531,789
Due from other governments		-		86,902		38,769		67,221		155,123		554,348
Notes receivable		-		-		89,503		-		-		-
Prepaid items		-		-		-		-		-		-
TOTAL ASSETS	\$	372,623	\$	86,902	\$	967,961	\$	67,221	\$	384,848	\$	1,765,018
LIABILITIES AND FUND BALANCES												
Liabilities												
Accounts payable	\$	-	\$	-	\$	21,837	\$	27,450	\$	-	\$	184,072
Retainages payable		-		-		-		-		-		-
Accrued liabilities Due to other governments		-		1,971		71,477		-		14,748 250		291,739 829,754
Interfund payable		-		31,737		_		34,771				
Deferred revenue		-		2,476		-		-		-		16,000
Advances from other governments		-		-		-		-		-		-
Total liabilities				36,184		93,314		62,221		14,998		1,321,565
Fund balances												
Reserved for prepaid items		-		-		-		-		-		-
Unreserved, undesignated		372,623		50,718		874,647		5,000		369,850		443,453
Total fund balances		372,623		50,718		874,647		5,000		369,850		443,453
TOTAL LIABILITIES AND FUND BALANCES	\$	372,623	\$	86,902	\$	967,961	\$	67,221	\$	384,848	\$	1,765,018

	Special Revenue Funds						Debt Service				Capital Projects		
Sol	lic Works id Waste rogram	Sheriff's Veterans' <u>Grants Trust</u>		De	Economic Development Millage		County		uilding uthority		uilding uthority	Ge	Total Other overnmental Funds
\$	-	\$ 643,389	\$ 139,761	\$	42,006	\$	-	\$	14,204	\$	14,210	\$	4,585,306
	-	-	348,282		555,976		-		-		-		904,258
	109,432	-	-		-		-		-		-		1,121,221
	-	137,753	-		-		4,869		-		-		7,768,033 89,503
	-								-				48,034
\$	109,432	\$ 781,142	\$ 488,043	\$	597,982	\$	4,869	\$	14,204	\$	14,210	\$	14,516,355
\$	12,500	\$ 7,296	\$ -	\$	_	\$	-	\$	_	\$	6,902	\$	1,319,148
Ŧ	-	-	-	Ŧ	-	Ŧ	-	Ŧ	-	Ŧ	-	Ŧ	5,000
	3,139	13,741 3,161	162		-		-		-		-		987,551 834,987
	24,662	5,101	-		-		3,929		-		-		3,127,124
	-	7,562	373,739		597,982		-		-		-		1,579,077
	-				-		-		-		-		82,000
	40,301	31,760	373,901		597,982		3,929		-		6,902		7,934,887
	69,131	- 749,382	- 114,142		-		- 940		- 14,204		- 7,308		48,034 6,533,434
	07,151	777,302	114,142		-		770		14,204		7,500		0,000,704
	69,131	749,382	114,142		-		940		14,204		7,308		6,581,468
\$	109,432	\$ 781,142	\$ 488,043	\$	597,982	\$	4,869	\$	14,204	\$	14,210	\$	14,516,355

#### Combining Statement of Revenues, Expenditures and Changes in Fund Balance - Nonmajor Governmental Funds Year Ended December 31, 2009

			Special Rev	venue Funds		
	Aerial Photo	Building Services	Child Care	Community Corrections	Community Development	County Library
<b>Revenues</b> Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Licenses and permits	÷ -	¢ 570,845	Ψ -	Ψ	Ψ	Ψ
Intergovernmental	-		5,028,178	409,018	2,743,383	593
Charges for services	36,782	448		270,918	2,7 13,303	-
Fines and forfeits		-	-		_	-
Investment income (loss)	2,340	(1,314)	-	-	_	-
Other		-	590,521	20,776	889,763	
Total revenues	39,122	569,979	5,618,699	700,712	3,633,146	593
Expenditures						
Current:						
Judicial	-	-	-	-	-	-
General government	66,705	-	-	-	-	-
Public safety	-	853,294	-	893,192	-	-
Public works	-	-	-	-	-	-
Health	-	167,048	-	-	-	-
Social services	-	-	10,994,665	-	3,751,697	-
Culture and recreation	-	-	-	-	-	4,067
Debt service:						
Principal	-	-	-	-	-	-
Interest and fiscal charges	-	-	-	-	-	-
Capital outlay						
Total expenditures	66,705	1,020,342	10,994,665	893,192	3,751,697	4,067
Revenues over (under)						
expenditures	(27,583)	(450,363)	(5,375,966)	(192,480)	(118,551)	(3,474)
Other financing sources (uses)						
Transfers in	-	450,424	5,943,446	256,548	159,647	3,474
Transfers out			(1,220)		(39,031)	
Total other sources (uses)		450,424	5,942,226	256,548	120,616	3,474
Net change in fund balances	(27,583)	61	566,260	64,068	2,065	-
Fund balances, beginning of year, as restated	307,892		630,013	89,825	26,436	
Fund balances, end of year	\$ 280,309	\$ 61	\$ 1,196,273	\$ 153,893	\$ 28,501	\$ -

			Spe	cial Revenue Fun	ds				
Water Resources Commissioner Grants	E-911	Employment Training and Community Service	Environ- mental Health	Department of Human Services	Friend of the Court	Head Start	HIDTA Grant	Homeland Security Grants	
\$ -	\$-	\$ -	\$-	\$-	\$-	\$-	\$ -	\$-	
10,791	2,531,004	13,631,257	1,393,550 756,121	550,852	4,237,112 224,243	3,423,972	1,498,271	- 828,255	
1,376	- 2,214	-	8,329	-	1,625	-	-	-	
	36,901	239,495	9,489		(1)	386,811			
12,167	2,570,119	13,870,752	2,167,489	550,852	4,462,979	3,810,783	1,498,271	828,256	
-	-	-	-	-	6,330,448	-	-	-	
-	- 1,344,877	-	-	-	-	-	- 1,498,271	- 828,255	
112,943		-	-	-	-	-			
-	-	-	3,283,407	-	-	-	-	-	
-	-	14,199,265	-	600,213	-	4,483,741	-	-	
-	-	-	-	-	-	-	-	-	
-									
112,943	1,344,877	14,199,265	3,283,407	600,213	6,330,448	4,483,741	1,498,271	828,255	
(100,776)	1,225,242	(328,513)	(1,115,918)	(49,361)	(1,867,469)	(672,958)		1	
128,286 (22,000)	125,272 (1,167,048)	468,814	1,222,522	54,109	2,165,993	820,260 (140,083)	-	-	
106,286	(1,041,776)	468,814	1,222,522	54,109	2,165,993	680,177			
5,510	183,466	140,301	106,604	4,748	298,524	7,219	-	1	
191,668	135,791	312,878	154,979	2,512	135,725	148,547		22,560	
\$ 197,178	\$ 319,257	\$ 453,179	\$ 261,583	\$ 7,260	\$ 434,249	\$ 155,766	\$-	\$ 22,561	

Continued...

#### Combining Statement of Revenues, Expenditures and Changes in Fund Balance - Nonmajor Governmental Funds (Concluded) Year Ended December 31, 2009

			Sp	ecial Revenue Fu	nds	
	Inmate Concessions	Juvenile Grants	Other Special Revenue Funds	Planning Grants	Prosecuting Attorney Grants	Public Health
Revenues						
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Licenses and permits	-	-	-	-	-	-
Intergovernmental	-	113,190	75,627	104,476	576,730	5,809,787
Charges for services	-	-	147,822	-	-	495,036
Fines and forfeits	-	-	8,500	-	4,745	-
Investment income (loss)	2,985	40	7,168	36	_	-
Other	307,473	13,832	152,421		(4)	79,797
Total revenues	310,458	127,062	391,538	104,512	581,471	6,384,620
Expenditures						
Current:						
Judicial	-	-	15,025	-	-	-
General government	-	-	6,837	104,476	-	-
Public safety	292,930	-	-	-	790,184	-
Public works	- -	-	-	-	-	-
Health	-	-	-	-	-	11,921,028
Social services	-	147,581	146,777	-	-	-
Culture and recreation	-	-	170,452	-	-	-
Debt service:			,			
Principal	-	-	-	-	-	-
Interest and fiscal charges	-	-	-	-	-	-
Capital outlay						
Total expenditures	292,930	147,581	339,091	104,476	790,184	11,921,028
Revenues over (under)						
expenditures	17,528	(20,519)	52,447	36	(208,713)	(5,536,408)
Other financing sources (uses)						
Transfers in	-	71,221	227,400	-	297,959	5,537,031
Transfers out			(203,572)			
Total other sources (uses)		71,221	23,828		297,959	5,537,031
Net change in fund balances	17,528	50,702	76,275	36	89,246	623
Fund balances, beginning of year, as restated	355,095	16	798,372	4,964	280,604	442,830

			pecial	Revenue Fu	nds			Debt	Service			apital ojects		
Sol	lic Works id Waste rogram	Sheriff's Grants	v	eterans' Trust	Devel	nomic opment llage	Co	ounty		ilding thority		ilding thority	Total Other Governmen Funds	tal
\$	-	\$-	\$	382,307	\$	-	\$	-	\$	-	\$	-	\$ 382,30	
	-	-		-		-		-		-		-	1,964,39	
	15,156	426,978		15,970		-	1,:	532,601		-		-	41,788,31	
	-	225		-		-		-		-		-	3,706,47	
	- 18	61,400 5,388		1 050		-		-		-		-	84,59	
	402,255	(425)		1,959		-		1,216		219		3,689	27,33 3,129,10	
	417,429	493,566		400,236		-	1,	533,817		219		3,689	51,082,53	6
	-	-		-		-		-		-		-	6,345,47	
	-	-		-		-		-		-		-	178,01	
	-	516,003		-		-		-		-		-	7,017,00	
	469,186	-		-		-		-		-		-	582,12	
	-	-		-		-		-		-		-	15,371,48	
	-	-		295,497 -		-		-		-		-	34,619,43 174,51	
							5 (	944,476	1	065,000			7,009,47	16
	-	-		-		-		168,203		242,263		-	3,410,46	
	-			-		-	5,	- 100,205		- 242,203	1	,428,005	1,428,00	
	469,186	516,003		295,497		-	9,	12,679	1,	307,263	1	,428,005	76,136,01	1
	(51,757)	(22,437)		104,739		-	(7,	578,862)	(1,	307,044)	(1	,424,316)	(25,053,47	(5)
	<u>, , , ,</u>			,						· · ·		<u> </u>		
	20,000	-		-		-	7,	578,290	1,	306,896		-	26,837,59	2
	-			-		-		-		-		-	(1,572,95	4)
	20,000			-		-	7,5	578,290	1,	306,896		-	25,264,63	8
	(31,757)	(22,437)		104,739		-		(572)		(148)	(1	,424,316)	211,16	i3
	100,888	771,819		9,403		-		1,512		14,352	1	,431,624	6,370,30	15
\$	69,131	\$ 749,382	\$	114,142	\$	-	\$	940	\$	14,204	\$	7,308	\$ 6,581,46	8

		Aerial Photo		I	Building Services	
	Final	Actual	Variance with Final Budget	Final	Actual	Variance with Final Budget
	Budget	Actual	+ (-)	Budget	Actual	+ (-)
Revenues						
Taxes	\$ -	\$ -	\$ -	\$ - 5	\$-	\$ -
Licenses and permits	-	-	-	603,000	570,845	(32,155)
Intergovernmental	-	-	-	-	-	-
Charges for services	39,000	36,782	(2,218)	600	448	(152)
Fines and forfeits	-	-	-	-	-	-
Investment income	-	2,340	2,340	-	(1,314)	(1,314)
Other		-			-	
Total revenues	39,000	39,122	122	603,600	569,979	(33,621)
Expenditures						
Current:						
Judicial	-	-	-	-	-	-
General government	110,000	66,705	43,295	-	-	-
Public safety	-	-	-	791,770	853,294	(61,524)
Public works	-	-	-	, -	- -	-
Health	-	-	-	210,708	167,048	43,660
Social services	-	-	-	-	-	-
Culture and recreation		-	-	-	-	-
Total expenditures	110,000	66,705	43,295	1,002,478	1,020,342	(17,864)
Revenues over (under) expenditures	(71,000)	(27,583)	43,417	(398,878)	(450,363)	(51,485)
Other financing sources (uses						
Transfers in	-	-	-	398,878	450,424	51,546
Transfers out		-		. <u> </u>	-	
Total other sources (uses)		-	-	398,878	450,424	51,546
Net change in fund balances	(71,000)	(27,583)	43,417	-	61	61
Fund balances, beginning of year	307,892	307,892	-		-	-
Fund balances, end of yeau	\$ 236,892	\$ 280,309	\$ 43,417	\$ - 5	\$ 61	\$ 61

		Child Care		<b>Community Corrections</b>			
	Final		Variance with Final Budget	Final		Variance with Final Budget	
	Budget	Actual	+ (-)	Budget	Actual	+ (-)	
Revenues							
Taxes	\$ - \$	- 6	\$ -	\$ - \$	-	\$-	
Licenses and permits	-	-	-	-	-	-	
Intergovernmental	5,402,095	5,028,178	(373,917)	393,756	409,018	15,262	
Charges for services	-	-	-	290,589	270,918	(19,671)	
Fines and forfeits	-	-	-	-	-	-	
Investment income	-	-	-	-	-	-	
Other	653,529	590,521	(63,008)	5,301	20,776	15,475	
Total revenues	6,055,624	5,618,699	(436,925)	689,646	700,712	11,066	
Expenditures							
Current:							
Judicial	-	-	-	-	-	-	
General government	-	-	-	-	-	-	
Public safety	-	-	-	890,361	893,192	(2,831)	
Public works	-	-	-	-	-	-	
Health	-	-	-	-	-	-	
Social services	11,984,132	10,994,665	989,467	-	-	-	
Culture and recreation		-	-		-	-	
Total expenditures	11,984,132	10,994,665	989,467	890,361	893,192	(2,831)	
Revenues over (under) expenditures	(5,928,508)	(5,375,966)	552,542	(200,715)	(192,480)	8,235	
Other financing sources (uses							
Transfers in	5,943,444	5,943,446	2	200,715	256,548	55,833	
Transfers out	(14,936)	(1,220)	13,716		-	-	
Total other sources (uses)	5,928,508	5,942,226	13,718	200,715	256,548	55,833	
Net change in fund balances	-	566,260	566,260	-	64,068	64,068	
Fund balances, beginning of year	630,013	630,013	-	89,825	89,825	-	
Fund balances, end of year	\$ 630,013 \$	5 1,196,273	\$ 566,260	\$ 89,825 \$	153,893	\$ 64,068	

	Community Development					County Library					
						riance with				Vari	ance with
		Final			F	inal Budget	Fin				al Budget
	I	Budget		Actual		+ (-)	Bud	get	Actual		+ (-)
Revenues											
Taxes	\$	-	\$	-	\$	-	\$	- \$	-	\$	-
Licenses and permits		-		-		-		-	-		-
Intergovernmental		2,538,719		2,743,383		204,664		-	593		593
Charges for services		-		-		-		-	-		-
Fines and forfeits		-		-		-		-	-		-
Investment income		-		-		-		-	-		-
Other		899,182		889,763		(9,419)		-	-		-
Total revenues		3,437,901		3,633,146		195,245		-	593		593
Expenditures											
Current:											
Judicial		-		-		-		-	-		-
General government		-		-		-		-	-		-
Public safety		-		-		-		-	-		-
Public works		-		-		-		-	-		-
Health		-		-		-		-	-		-
Social services		3,537,901		3,751,697		(213,796)		-	-		-
Culture and recreation		-		-		-		-	4,067		(4,067)
Total expenditures		3,537,901		3,751,697		(213,796)		-	4,067		(4,067)
Revenues over (under) expenditures		(100,000)		(118,551)		(18,551)		-	(3,474)		(3,474)
Other financing sources (uses											
Transfers in		100,000		159,647		59,647		-	3,474		3,474
Transfers out		-		(39,031)		(39,031)		-	-		-
Total other sources (uses)		100,000		120,616		20,616		-	3,474		3,474
Net change in fund balances		-		2,065		2,065		-	-		-
Fund balances, beginning of year		26,436		26,436				-	-		-
Fund balances, end of yeau	\$	26,436	\$	28,501	\$	2,065	\$	- \$	-	\$	-

	Water	Resources Comm	issioner	E-911			
	Final		Variance with Final Budget	Final		Variance with Final Budget	
	Budget	Actual	+ (-)	Budget	Actual	+ (-)	
Revenues							
Taxes	\$ -	\$-	\$ -	\$ - \$		\$ -	
Licenses and permits	-	-	-	-	-	-	
Intergovernmental	-	10,791	10,791	-	-	-	
Charges for services	10,000	-	(10,000)	2,100,000	2,531,004	431,004	
Fines and forfeits	-	-	-	-	-	-	
Investment income	-	1,376	1,376	-	2,214	2,214	
Other	-	-	-	70,692	36,901	(33,791)	
Total revenues	10,000	12,167	2,167	2,170,692	2,570,119	399,427	
Expenditures							
Current:							
Judicial	-	-	-	-	-	-	
General government	-	-	-	-	-	-	
Public safety	-	-	-	1,264,989	1,344,877	(79,888)	
Public works	138,285	112,943	25,342	-	-	-	
Health	-	-	-	-	-	-	
Social services	-	-	-	-	-	-	
Culture and recreation	-	-	-		-	-	
Total expenditures	138,285	112,943	25,342	1,264,989	1,344,877	(79,888)	
Revenues over (under) expenditures	(128,285)	(100,776)	27,509	905,703	1,225,242	319,539	
Other financing sources (uses							
Transfers in	128,285	128,286	1	103,659	125,272	21,613	
Transfers out		(22,000)	(22,000)	(1,008,054)	(1,167,048)	(158,994)	
Total other sources (uses)	128,285	106,286	(21,999)	(904,395)	(1,041,776)	(137,381)	
Net change in fund balances	-	5,510	5,510	1,308	183,466	182,158	
Fund balances, beginning of year	191,668	191,668	-	135,791	135,791	-	
Fund balances, end of year	\$ 191,668	\$ 197,178	\$ 5,510	\$ 137,099 \$	319,257	\$ 182,158	

		oyment Trainin mmunity Servio		En	<b>Environmental Health</b>				
	Final Budget	Actual	Variance with Final Budget + (-)	Final Budget	Actual	Variance with Final Budget + (-)			
Revenues									
Taxes	\$-\$	-	\$ -	\$ - \$	-	\$ -			
Licenses and permits	-	-	-	1,456,574	1,393,550	(63,024)			
Intergovernmental	13,906,625	13,631,257	(275,368)	792,793	756,121	(36,672)			
Charges for services	-	-	-	7,000	-	(7,000)			
Fines and forfeits	-	-	-	9,926	8,329	(1,597)			
Investment income	-	-	-	- -	-	-			
Other	179,145	239,495	60,350	7,180	9,489	2,309			
Total revenues	14,085,770	13,870,752	(215,018)	2,273,473	2,167,489	(105,984)			
Expenditures									
Current:									
Judicial	-	-	-	-	-	-			
General government	-	-	-	-	-	-			
Public safety	-	-	-	-	-	-			
Public works	-	-	-	-	-	-			
Health	-	-	-	3,312,942	3,283,407	29,535			
Social services	14,460,821	14,199,265	261,556	-	-	-			
Culture and recreation	<del>_</del>	-	-		-				
Total expenditures	14,460,821	14,199,265	261,556	3,312,942	3,283,407	29,535			
Revenues over (under) expenditures	(375,051)	(328,513)	46,538	(1,039,469)	(1,115,918)	(76,449)			
Other financing sources (uses									
Transfers in	375,051	468,814	93,763	1,039,469	1,222,522	183,053			
Transfers out		-	-		-				
Total other sources (uses)	375,051	468,814	93,763	1,039,469	1,222,522	183,053			
Net change in fund balances	-	140,301	140,301	-	106,604	106,604			
Fund balances, beginning of year	312,878	312,878		154,979	154,979	<u> </u>			
Fund balances, end of year	\$ 312,878 \$	453,179	\$ 140,301	\$ 154,979 \$	261,583	\$ 106,604			

	Department of Human Services				Friend of the Court					
		-			ance with				Varianc	
	Final			Fin	al Budget	Final			Final B	0
	Budget		Actual		+ (-)	Budget	;	Actual	+ (-	-)
Revenues										
Taxes	\$	- \$	-	\$	-	\$	- \$	-	\$	-
Licenses and permits		-	-		-		-	-		-
Intergovernmental	800,0	00	550,852		(249,148)	3,934	,439	4,237,112	3	302,673
Charges for services		-	-		-	203	,000	224,243		21,243
Fines and forfeits		-	-		-		-	1,625		1,625
Investment income		-	-		-		-	-		-
Other		-	-		-		-	(1)		(1)
Total revenues	800,0	00	550,852		(249,148)	4,137	,439	4,462,979	3	325,540
Expenditures										
Current:										
Judicial		-	-		-	5,953	,892	6,330,448	(3	376,556)
General government		-	-		-		-	-		-
Public safety		-	-		-		-	-		-
Public works		-	-		-		-	-		-
Health		-	-		-		-	-		-
Social services	854,1	)9	600,213		253,896		-	-		-
Culture and recreation		-	-		-		-	-		-
Total expenditures	854,1	)9	600,213		253,896	5,953	,892	6,330,448	(3	376,556)
Revenues over (under) expenditures	(54,1	09)	(49,361)		4,748	(1,816	,453)	(1,867,469)	(	(51,016)
Other financing sources (uses										
Transfers in	54,1	09	54,109		-	1,816	,453	2,165,993	3	349,540
Transfers out		-	-		-		-	-		-
Total other sources (uses)	54,1	09	54,109		-	1,816	,453	2,165,993	3	349,540
Net change in fund balances		-	4,748		4,748		-	298,524	2	298,524
Fund balances, beginning of year	2,5	12	2,512			135	,725	135,725		
Fund balances, end of yeau	\$ 2,5	12 \$	7,260	\$	4,748	\$ 135	,725 \$	434,249	\$ 2	298,524

		Head Start			HIDTA Grant	
	Final		Variance with Final Budget	Final		Variance with Final Budget
	Budget	Actual	+ (-)	Budget	Actual	+ (-)
Revenues						
Taxes	\$ -	\$ -	\$ -	\$ - 5	ş -	\$ -
Licenses and permits	-	-	-	-	-	-
Intergovernmental	4,247,522	3,423,972	(823,550)	1,663,476	1,498,271	(165,205)
Charges for services	-	-	-	-	-	-
Fines and forfeits	-	-	-	-	-	-
Investment income	-	-	-	-	-	-
Other	546,137	386,811	(159,326)		-	-
Total revenues	4,793,659	3,810,783	(982,876)	1,663,476	1,498,271	(165,205)
Expenditures						
Current:						
Judicial	-	-	-	-	-	-
General government	-	-	-	-	-	-
Public safety	-	-	-	1,663,476	1,498,271	165,205
Public works	-	-	-	-	-	-
Health	-	-	-	-	-	-
Social services	5,353,836	4,483,741	870,095	-	-	-
Culture and recreation		-	-		-	-
Total expenditures	5,353,836	4,483,741	870,095	1,663,476	1,498,271	165,205
Revenues over (under) expenditures	(560,177)	) (672,958)	(112,781)		-	-
Other financing sources (uses						
Transfers in	700,260	820,260	120,000	-	-	-
Transfers out	(140,083)	,			-	-
Total other sources (uses)	560,177	680,177	120,000	-	-	-
Net change in fund balances	-	7,219	7,219	-	-	-
Fund balances, beginning of year	148,547	148,547			-	
Fund balances, end of year	\$ 148,547	\$ 155,766	\$ 7,219	\$ - 5	\$ -	\$ -

	На	meland Security G	Frants	Inmate Concessions					
	Final	· · ·	Variance with Final Budget	Final		Variance with Final Budget			
	Budget	Actual	+ (-)	Budget	Actual	+ (-)			
Revenues									
Taxes	\$ -	\$ -	\$ -	\$-\$	- 5	\$ -			
Licenses and permits	-	-	-	-	-	-			
Intergovernmental	1,977,814	828,255	(1,149,559)	-	-	-			
Charges for services	-	-	-	-	-	-			
Fines and forfeits	-	-	-	-	-	-			
Investment income	-	1	1	-	2,985	2,985			
Other		-	-	270,972	307,473	36,501			
Total revenues	1,977,814	828,256	(1,149,558)	270,972	310,458	39,486			
Expenditures									
Current:									
Judicial	-	-	-	-	-	-			
General government	-	-	-	-	-	-			
Public safety	1,977,814	828,255	1,149,559	270,972	292,930	(21,958)			
Public works	-	-	-	-	-	-			
Health	-	-	-	-	-	-			
Social services	-	-	-	-	-	-			
Culture and recreation		-	-		-	-			
Total expenditures	1,977,814	828,255	1,149,559	270,972	292,930	(21,958)			
Revenues over (under) expenditures		1	1		17,528	17,528			
Other financing sources (uses									
Transfers in	-	-	-	-	-	-			
Transfers out		-	-		-	-			
Total other sources (uses)		-			-	<u> </u>			
Net change in fund balances	-	1	1	-	17,528	17,528			
Fund balances, beginning of year	22,560	22,560		355,095	355,095	<u> </u>			
Fund balances, end of year	\$ 22,560	\$ 22,561	\$ 1	\$ 355,095 \$	372,623	\$ 17,528			

			Juv	enile Grants		Other Special Revenue Funds					
		Final			riance with nal Budget		Final	•		riance with nal Budget	
	B	udget		Actual	+ (•)		Budget	Actual		+ (-)	
Revenues											
Taxes	\$	-	\$	-	\$ -	\$	- \$	-	\$	-	
Licenses and permits		-		-	-		-	-		-	
Intergovernmental		19,885		113,190	93,305		42,200	75,627		33,427	
Charges for services		-		-	-		140,000	147,822		7,822	
Fines and forfeits		-		-	-		8,500	8,500		-	
Investment income		-		40	40		-	7,168		7,168	
Other		20,000		13,832	(6,168)		-	152,421		152,421	
Total revenues		39,885		127,062	87,177		190,700	391,538		200,838	
Expenditures											
Current:											
Judicial		-		-	-		20,900	15,025		5,875	
General government		-		-	-		32,200	6,837		25,363	
Public safety		-		-	-		-	-		-	
Public works		-		-	-		-	-		-	
Health		-		-	-		-	-		-	
Social services		62,094		147,581	(85,487)		370,000	146,777		223,223	
Culture and recreation		-		-			-	170,452		(170,452)	
Total expenditures		62,094		147,581	(85,487)		423,100	339,091		84,009	
Revenues over (under) expenditures		(22,209)		(20,519)	1,690		(232,400)	52,447		284,847	
Other financing sources (uses											
Transfers in		22,209		71,221	49,012		172,400	227,400		55,000	
Transfers out		-		-			(140,000)	(203,572)		(63,572)	
Total other sources (uses)		22,209		71,221	49,012		32,400	23,828		(8,572)	
Net change in fund balances		-		50,702	50,702		(200,000)	76,275		276,275	
Fund balances, beginning of year		16		16	-		798,372	798,372		-	
Fund balances, end of yeau	\$	16	\$	50,718	\$ 50,702	\$	598,372 \$	874,647	\$	276,275	

		Pl	anning Grants	S		Prosecuting Attorney Grants					
	Final		_	Vari	ance with al Budget	Final			Variance with Final Budget		
	Budget		Actual		+ (-)	Budget		Actual	+ (-)		
Revenues											
Taxes	\$	- \$	-	\$	-	\$ -	\$	-	\$ -		
Licenses and permits		-	-		-	-		-	-		
Intergovernmental	115,13	38	104,476		(10,662)	1,416,745		576,730	(840,015)		
Charges for services		-	-		-	-		-	-		
Fines and forfeits		-	-		-	-		4,745	4,745		
Investment income		-	36		36	-		-	-		
Other	14,99	93	-		(14,993)			(4)	(4)		
Total revenues	130,13	81	104,512		(25,619)	1,416,745		581,471	(835,274)		
Expenditures											
Current:											
Judicial		-	-		-	-		-	-		
General government	130,13	31	104,476		25,655	-		-	-		
Public safety		-	-		-	1,647,967		790,184	857,783		
Public works		-	-		-	-		-	-		
Health		-	-		-	-		-	-		
Social services		-	-		-	-		-	-		
Culture and recreation		-	-		-			-			
Total expenditures	130,13	31	104,476		25,655	1,647,967		790,184	857,783		
Revenues over (under) expenditures		-	36		36	(231,222)	)	(208,713)	22,509		
Other financing sources (uses											
Transfers in		-	-		-	231,222		297,959	66,737		
Transfers out		-	-		-			-			
Total other sources (uses)		-	-		-	231,222		297,959	66,737		
Net change in fund balances		-	36		36	-		89,246	89,246		
Fund balances, beginning of year	4,90	54	4,964		-	280,604		280,604	-		
Fund balances, end of year	\$ 4,90	54 \$	5,000	\$	36	\$ 280,604	\$	369,850	\$ 89,246		

			Public Health	h		Public Works Solid Waste Program					
		Final Budget	Actual		iance with al Budget + (-)	Final Budget		Actual	Var	riance with nal Budget + (-)	
Revenues											
Taxes	\$	-	\$	- \$	-	\$	- \$	-	\$	_	
Licenses and permits	Ψ	_	Ψ	- ψ -	_	ψ	- ψ -	_	Ψ	_	
Intergovernmental		5,758,211	5,809,787	7	51,576	1,2	79	15,156		13,877	
Charges for services		1,311,663	495,036		(816,627)		-	-			
Fines and forfeits				-	-		-	-		-	
Investment income		-		-	-	2,0	00	18		(1,982)	
Other		77,650	79,797	7	2,147	507,1		402,255		(104,920)	
Total revenues		7,147,524	6,384,620	)	(762,904)	510,4	54	417,429		(93,025)	
Expenditures											
Current:											
Judicial		-		-	-		-	-		-	
General government		-		-	-		-	-		-	
Public safety		-		-	-		-	-		-	
Public works		-		-	-	551,2	79	469,186		82,093	
Health	1	2,702,461	11,921,028	3	781,433		-	-		-	
Social services		-		-	-		-	-		-	
Culture and recreation		-		-	-		-	-			
Total expenditures	1	2,702,461	11,921,028	3	781,433	551,2	79	469,186		82,093	
Revenues over (under) expenditures	(	(5,554,937)	(5,536,408	3)	18,529	(40,8	25)	(51,757)		(10,932)	
Other financing sources (uses											
Transfers in		5,404,937	5,537,031	1	132,094	40,0	00	20,000		(20,000)	
Transfers out		-		-	-		-	-			
Total other sources (uses)		5,404,937	5,537,031	1	132,094	40,0	00	20,000		(20,000)	
Net change in fund balances		(150,000)	623	3	150,623	(8	25)	(31,757)		(30,932)	
Fund balances, beginning of year		442,830	442,830	)		100,8	88	100,888			
Fund balances, end of year	\$	292,830	\$ 443,453	3 \$	150,623	\$ 100,0	63 \$	69,131	\$	(30,932)	

			Sh	eriff's Grants		Veterans' Trust					
					Variance with					riance with	
		Final		A . (	Final Budget	Final		4 - 4 1	Fi	nal Budget	
	В	udget		Actual	+ (-)	 Budget		Actual		+ (-)	
Revenues											
Taxes	\$	-	\$	- \$	-	\$ 351,917	\$	382,307	\$	30,390	
Licenses and permits		-		-	-	-		-		-	
Intergovernmental		882,302		426,978	(455,324)	29,264		15,970		(13,294)	
Charges for services		48,000		225	(47,775)	-		-		-	
Fines and forfeits		-		61,400	61,400	-		-		-	
Investment income		-		5,388	5,388	-		1,959		1,959	
Other		-		(425)	(425)	 -		-		-	
Total revenues		930,302		493,566	(436,736)	 381,181		400,236		19,055	
Expenditures											
Current:											
Judicial		-		-	-	-		-		-	
General government		-		-	-	-		-		-	
Public safety		431,214		516,003	(84,789)	-		-		-	
Public works		-		-	-	-		-		-	
Health		-		-	-	-		-		-	
Social services		499,088		-	499,088	381,181		295,497		85,684	
Culture and recreation		-		-	-	 -		-		-	
Total expenditures		930,302		516,003	414,299	 381,181		295,497		85,684	
Revenues over (under) expenditures		-		(22,437)	(22,437)	 -		104,739		104,739	
Other financing sources (uses											
Transfers in		-		-	-	-		-		-	
Transfers out		-		-		 -		-		-	
Total other sources (uses)		-		-	-	 -		-		-	
Net change in fund balances		-		(22,437)	(22,437)	-		104,739		104,739	
Fund balances, beginning of year		771,819		771,819	-	 9,403		9,403		-	
Fund balances, end of yeau	\$	771,819	\$	749,382 \$	(22,437)	\$ 9,403	\$	114,142	\$	104,739	

## WASHTENAW COUNTY Combining Statement of Net Assets Nonmajor Enterprise Funds December 31, 2009

	Property reclosure	Re	incipal sidence emption	 Total
Assets				
Current assets -				
Cash and pooled investments	\$ 903,072	\$	12,329	\$ 915,401
Noncurrent assets -				
Capital assets, net	 28,435			 28,435
Total assets	 931,507		12,329	 943,836
Liabilities				
Current liabilities:				
Accrued liabilities	8,589		1,220	9,809
Accrued compensated absences,				
current portion	 3,146			 3,146
Total current liabilities	11,735		1,220	12,955
Long-term liabilities -				
Accrued compensated absences	 18,568			 18,568
Total liabilities	 30,303		1,220	 31,523
Net assets				
Invested in capital assets	28,435		-	28,435
Unrestricted	 872,769		11,109	 883,878
Total net assets	\$ 901,204	\$	11,109	\$ 912,313

## WASHTENAW COUNTY Combining Statement of Revenues, Expenses and Changes in Net Assets

# Nonmajor Enterprise Funds

Year Ended December 31, 2009

	Property preclosure	Re	incipal sidence emption	 Total
Operating revenues				
Charges for services	\$ 616,929	\$	-	\$ 616,929
Interest charges	 -		12,210	 12,210
Total operating revenues	 616,929		12,210	 629,139
Operating expenses				
Personnel services	319,774		11,329	331,103
Contractual services	114,163		-	114,163
Supplies	62,240		-	62,240
Telephone	638		-	638
Equipment repair and rental	1,677		-	1,677
Other	293,900		-	293,900
Depreciation	 8,656			 8,656
Total operating expenses	 801,048		11,329	 812,377
Operating income (loss)	(184,119)		881	(183,238)
Non-operating income				
Investment income (loss)	 8,289		32	 8,321
Income (loss) before transfers	(175,830)		913	(174,917)
Transfers in	159,514		-	159,514
Transfers out	 (159,514)			 (159,514)
Change in net assets	(175,830)		913	(174,917)
Net assets, beginning of year	 1,077,034		10,196	 1,087,230
Net assets	\$ 901,204	\$	11,109	\$ 912,313

## WASHTENAW COUNTY Combining Statement of Cash Flows Nonmajor Enterprise Funds Year Ended December 31, 2009

	Property oreclosure	R	rincipal esidence cemption	 Total
Cash flows from operating activities				
Cash received from customers	\$ 616,929	\$	12,210	\$ 629,139
Cash payments to employees	(315,596)		(11,167)	(326,763)
Cash payments to suppliers	 (472,619)			 (472,619)
Net cash provided (used) by operating activities	 (171,286)		1,043	 (170,243)
Cash flows from noncapital financing activities				
Transfers in from other funds	159,514		-	159,514
Transfers out to other funds	 (159,514)			 (159,514)
Net cash provided by noncapital financing activities	 		-	 
Cash flows from investing activities				
Investment income	 8,289		32	 8,321
Net increase (decrease) in cash and cash equivalents	(162,997)		1,075	(161,922)
Cash and cash equivalents, beginning of year	 1,066,069		11,254	 1,077,323
Cash and cash equivalents, end of year	\$ 903,072	\$	12,329	\$ 915,401
Reconciliation of operating income (loss) to net cash provided (used) by operating activities: Operating income (loss) Adjustments to reconcile operating income to net cash provided by operating activities:	\$ (184,119)	\$	881	\$ (183,238)
Depreciation Changes in assets and liabilities:	8,656		-	8,656
Accrued liabilities	3,070		162	3,232
Accrued compensated absences	 1,107		-	 1,107
Net cash provided (used) by operating activities	\$ (171,286)	\$	1,043	\$ (170,243)

### Combining Statement of Net Assets Internal Service Funds December 31, 2009

	Ma	Facilities anagement Revolving		Fleet anagement Revolving	Fringe Benefit Revolving		Benefit		S	General Gervices evolving
Assets										
Current assets:	¢	1 212 (01	¢	924 597	¢	400 244	¢	140 524		
Cash and pooled investments Accounts receivable	\$	1,312,681 20,311	\$	824,587	\$	409,344 34,126	\$	149,524		
Due from other governments		20,311		-		905 <sup>34</sup> ,120		3,358		
Inventories		-		-		-		39,142		
Prepaid items		-		-		-				
Total current assets		1,332,992		824,587		444,375		192,024		
Noncurrent assets:										
Capital assets, net				2,393,318				266,045		
Total assets		1,332,992		3,217,905		444,375		458,069		
Liabilities										
Current liabilities:										
Accounts payable		148,340		-		160,914		24,686		
Accrued liabilities		59,652		1,591		122,915		-		
Total current liabilities		207,992		1,591		283,829		24,686		
Long-term liabilities:										
Accrued compensated absences Advances from other funds		343,202		7,621		-		-		
Advances from other funds								-		
Total long-term liabilities		343,202		7,621				-		
Total liabilities		551,194		9,212		283,829		24,686		
Net assets										
Invested in capital assets		-		2,393,318		-		266,045		
Unrestricted (deficit)		781,798		815,375		160,546		167,338		
Total net assets	\$	781,798	\$	3,208,693	\$	160,546	\$	433,383		

Total	 Retiree Health	 Vorker's npensation evolving	Cor	Telephone Revolving		nsurance	Medical Insurance Insurance Revolving Revolving		
	\$ 2,319,372	\$ 898,903	\$	69,881	\$	757,832	\$	1,792,004	\$
169,237 388,825	-	114,800 -		-		372,764		- 11,798	
39,142 1,204,654	 439,298	 -		-		-		765,356	
10,335,986	2,758,670	1,013,703		69,881		1,130,596		2,569,158	
2,698,690	 	 		39,327				<u> </u>	
13,034,676	 2,758,670	 1,013,703		109,208		1,130,596		2,569,158	
3,262,308 3,040,683	 2,758,670	 102,726 792,000		27,742		1,114,000		39,230 950,525	
6,302,991	 2,758,670	 894,726		27,742		1,114,000		989,755	
355,660 81,466	 -	 -		81,466		-		4,837	
437,126	 -	 		81,466				4,837	
6,740,117	 2,758,670	 894,726		109,208		1,114,000		994,592	
2,698,690 3,595,869	 -	 - 118,977		39,327 (39,327)		16,596		- 1,574,566	
\$ 6,294,559	\$ _	\$ 118,977	\$	_	\$	16,596	\$	1,574,566	\$

## WASHTENAW COUNTY Combining Statement of Revenues, Expenses and Changes in Net Assets

## Internal Service Funds

Year Ended December 31, 2009

	Ma	Facilities inagement devolving	Fleet anagement Revolving	I	Fringe Benefit Revolving	5	General Services evolving
Operating revenues							
Charges for services	\$	6,772,853	\$ 2,521,065	\$	3,592,161	\$	658,323
Operating expenses							
Personnel services		1,927,081	97,677		-		16,241
Contractual services		109,232	9,469		62,356		-
Supplies		368,884	519,262		-		375,942
Occupancy		2,224,847	294,925		-		-
Telephone		13,418	1,922		-		-
Equipment repair and rental		170,845	341,389		-		104,458
Building repair and rental		220,173	-		-		-
Benefit payments and insurance premiums		-	-		3,686,120		-
Other		1,095,072	2,147		80,356		-
Depreciation			 917,135		-		103,467
Total operating expenses		6,129,552	 2,183,926		3,828,832		600,108
Operating income (loss)		643,301	 337,139		(236,671)		58,215
Non-operating revenues (expenses)							
Investment income		3,054	3,903		4,224		780
Gain (loss) on sale of capital assets			 (42,150)				1,025
Total non-operating revenues							
(expenses)		3,054	 (38,247)		4,224		1,805
Change in net assets		646,355	298,892		(232,447)		60,020
Net assets, beginning of year		135,443	 2,909,801		392,993		373,363
Net assets, end of year	\$	781,798	\$ 3,208,693	\$	160,546	\$	433,383

nsurance Revolving	Medical Insurance Revolving	elephone Revolving	Con	Worker's Compensation Revolving		Retiree Health	Total
				et of thing			 2000
\$ 2,579,412	\$ 22,817,954	\$ 907,127	\$	773,060	\$	2,712,937	\$ 43,334,892
122 242				02.020			2 256 271
123,343 399,575	-	-		92,029 44,928		-	2,256,371 625,560
1,310	-	-		44,920		-	1,265,398
36,643	-	-		-			2,556,415
1,139	_	895,141		_		_	911,620
	-			-		-	616,692
_	_	-		-		_	220,173
1,607,108	22,805,305	-		551,882		-	28,650,415
1,160	-	-		-		2,758,670	3,937,405
-	-	11,986		-		-	1,032,588
 0.150.050	 22 005 205	 005 105		<b>600 000</b>		0 550 (50	 10.050.005
 2,170,278	 22,805,305	 907,127		688,839		2,758,670	 42,072,637
 409,134	 12,649	 		84,221		(45,733)	 1,262,255
12,347	(6,666)			6,030		45,733	69,405
12,547	(0,000)	-		0,030		45,755	(41,125)
 	 	 					 (41,123)
 12,347	 (6,666)	 -		6,030		45,733	 28,280
421,481	5,983	-		90,251		-	1,290,535
 1,153,085	 10,613	 -		28,726			 5,004,024
\$ 1,574,566	\$ 16,596	\$ -	\$	118,977	\$	-	\$ 6,294,559

### **Combining Statement of Cash Flows**

## Internal Service Funds

Year Ended December 31, 2009

	M	Facilities anagement Revolving	Fleet anagement Revolving	I	Fringe Benefit Revolving
Cash flows from operating activities					
Cash received from customers	\$	-	\$ -	\$	148,970
Cash received from interfund services		6,919,942	2,521,065		3,560,616
Cash payments to employees		(1,895,835)	(118,258)		(80,356)
Cash payments to suppliers		(4,234,628)	(907,063)		(3,817,211)
Cash payments for interfund services		(13,418)	 (296,847)		-
Net cash provided (used) by operating activities		776,061	 1,198,897		(187,981)
Cash flows from noncapital financing activities					
Advances from other funds		(49,335)	 -		-
Cash flows from capital and related financing activities					
Proceeds from sale of equipment		-	119,536		-
Payments for equipment acquisitions		-	 (892,228)		-
Net cash used by capital and related					
financing activities		-	 (772,692)		-
Cash flows from investing activities					
Investment income		3,054	 3,903		4,224
Net increase (decrease) in cash and pooled investments		729,780	430,108		(183,757)
Cash and pooled investments, beginning of year		582,901	 394,479		593,101
Cash and pooled investments, end of year	\$	1,312,681	\$ 824,587	\$	409,344
Reconciliation of operating income to net cash					
provided (used) by operating activities:					
Operating income (loss)	\$	643,301	\$ 337,139	\$	(236,671)
Adjustments to reconcile operating income (loss)					
to net cash provided (used) by operating activities:					
Depreciation		-	917,135		-
Changes in assets and liabilities:					
Accounts receivable		63,896	-		419
Due from other governments		68,000	1,370		(213)
Inventories		-	-		-
Prepaid items		15,193	-		-
Accounts payable		(45,575)	(38,313)		(68,735)
Accrued liabilities		(2,154)	(3,736)		117,219
Accrued compensated absences		33,400	 (14,698)		-
Net cash provided (used) by operating activities	\$	776,061	\$ 1,198,897	\$	(187,981)

:	General Services Revolving	Insurance Revolving	]	Medical Insurance Revolving	elephone evolving	Cor	Vorker's npensation evolving	 Retiree Health	 Total
\$	2,452 658,260	\$ - 2,579,411 (118,506)	\$	22,687,824	\$ 907,127	\$	- 735,260 (92,029)	\$ 2,712,937	\$ 151,422 43,282,442 (2,304,984)
	(490,488)	 (2,161,677) (38,942)		(22,843,305)	 (904,131)		(557,475)	 (6,988,649)	 (42,904,627) (349,207)
	170,224	 260,286		(155,481)	 2,996		85,756	 (4,275,712)	 (2,124,954)
		 		-	 -			 -	 (49,335)
	1,025 (170,000)	 -		-	 -		-	 -	 120,561 (1,062,228)
	(168,975)	 			 			 	 (941,667)
	781	 12,347		(6,666)	 		6,030	 45,733	 69,406
	2,030	272,633		(162,147)	2,996		91,786	(4,229,979)	(3,046,550)
	147,494	 1,519,371		919,979	 66,885		807,117	 6,549,351	 11,580,678
\$	149,524	\$ 1,792,004	\$	757,832	\$ 69,881	\$	898,903	\$ 2,319,372	\$ 8,534,128
\$	58,215	\$ 409,134	\$	12,649	\$ -	\$	84,221	\$ (45,733)	\$ 1,262,255
	103,467	-		-	11,986		-	-	1,032,588
	- 984 24,687	(11,798)		(130,130) - -	- -		(37,800)	- - -	(103,615) 58,343 24,687
	(17,129)	 7,719 (203,105) 58,336		(38,000)	 (8,990) - -		16,032 23,303	 (4,229,979) - -	 22,912 (4,595,794) 154,968 18,702
\$	170,224	\$ 260,286	\$	(155,481)	\$ 2,996	\$	85,756	\$ (4,275,712)	\$ (2,124,954)

### Combining Statement of Fiduciary Net Assets Pension and Other Employee Benefit Trust Funds December 31, 2009

	Employees' Retirement System	Money Purchase Pension Plan	Voluntary Employees Beneficiary Association	Severance Benefits	
Assets					
Cash and cash equivalents	\$ -	\$ -	\$ -	\$ 524,551	
Investments:					
Equities	93,003,792	-	23,907,847	-	
United States treasuries	2,621,455	-	-	-	
United States treasury strips	10,529,604	-	-	-	
United States agencies	27,693,057	-	115,413	-	
Corporate securities	18,313,105	-	364,142	-	
Multi-strategy limited partnership	-	-	4,262,128	-	
Real estate securities	6,156,966	-	539,779	-	
Mutual funds	18,879,620	1,897,802	16,582,332	-	
Money market funds	11,135,369	-	2,603,976	-	
Accounts receivable	-	-	82,715	-	
Contributions receivable	-	-	2,758,670	-	
Accrued interest and dividends	419,263			197	
Total assets	188,752,231	1,897,802	51,217,002	524,748	
Liabilities					
Accounts payable	208,979	-	-	-	
Accrued liabilities	<u> </u>		47,583	13,033	
Total liabilities	208,979		47,583	13,033	
Net assets held in trust for pension and other employee benefits	\$ 188,543,252	\$ 1,897,802	\$ 51,169,419	\$ 511,715	

mployment Benefits	 Total
\$ 417,063	\$ 941,614
-	116,911,639
-	2,621,455
-	10,529,604
-	27,808,470
-	18,677,247
-	4,262,128
-	6,696,745
-	37,359,754
-	13,739,345
-	82,715
-	2,758,670
 139	 419,599
 417,202	 242,808,985
-	208,979
 341,845	 402,461
 341,845	 611,440
\$ 75,357	\$ 242,197,545

#### Combining Statement of Changes in Fiduciary Net Assets Pension and Other Employee Benefit Trust Funds

Year Ended December 31, 2009

	Employees' Retirement System	Money Purchase Pension Plan	Voluntary Employees Beneficiary Association	Severance Benefits	
Additions					
Investment income (loss):					
From investing activities:					
Net appreciation in fair value of investments	\$ 22,061,564	\$ 538,364	\$ 5,787,110	\$ -	
Interest and dividends	4,119,789	318,459	1,128,417	3,698	
Investment management fees	(550,978)	-	(177,995)	-	
Net income from investing activities	25,630,375	856,823	6,737,532	3,698	
From securities lending activities:					
Gross earnings	78,846	-	-	-	
Borrower rebates	125	-	-	-	
Securities fees	(32,682)				
Net income from securities lending activities	46,289				
Total net investment income	25,676,664	856,823	6,737,532	3,698	
Contributions:					
Employer	6,752,093	81,098	9,955,115	1,178,756	
Employees	5,842,469	84,181	-	-	
On behalf - federal Medicare Part D subsidy			312,747		
Total contributions	12,594,562	165,279	10,267,862	1,178,756	
Other additions:					
Transfers from defined contribution plan	14,218,601	-	-	-	
Other	-	21,228			
Total other additions	14,218,601	21,228			
Total additions	52,489,827	1,043,330	17,005,394	1,182,454	
Deductions					
Participant benefits	15,619,510	-	7,926,905	1,635,753	
Payments to terminated participants	-	3,360,251	-	-	
Transfers to defined benefit plan	-	14,218,601	-	-	
Administrative expenses	424,625	-	173,219	-	
Participant refunds	460,937			-	
Total deductions	16,505,072	17,578,852	8,100,124	1,635,753	
Net additions (deductions) to net assets					
held in trust	35,984,755	(16,535,522)	8,905,270	(453,299)	
Net assets held in trust for benefits:					
Beginning of year	152,558,497	18,433,324	42,264,149	965,014	
End of year	\$ 188,543,252	\$ 1,897,802	\$ 51,169,419	\$ 511,715	

Unemployment Benefits	Total				
\$ -	\$ 28,387,038				
2,975	5,573,338				
-	(728,973)				
2,975	33,231,403				
-	78,846				
-	125				
	(32,682)				
	46,289				
2,975	33,277,692				
2,915	55,211,072				
260,708	18,227,770				
-	5,926,650				
	312,747				
260,708	24,467,167				
-	14,218,601				
	21,228				
	14,239,629				
263,683	71,984,688				
341,845	25,524,013				
-	3,360,251				
-	14,218,601				
-	597,844				
	460,937				
211 015	11 161 616				
341,845	44,161,646				
(78,162)	27,823,042				
153,519	214,374,503				
\$ 75,357	\$ 242,197,545				

## WASHTENAW COUNTY Combining Statement of Changes in Assets and Liabilities Agency Fund Year Ended December 31, 2009

	Balance January 1, 2009	Additions	Balance December 31, 2009		
Agency Fund					
Assets Cash and pooled investments	\$ 15,097,779	\$ 386,673,690	\$ (385,339,913)	\$ 16,431,556	
Liabilities Undistributed receipts	\$ 15,097,779	\$ 386,673,690	\$ (385,339,913)	\$ 16,431,556	

**Statistical Section** 

1826

## STATISTICAL SECTION

This part of Washtenaw County's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the government's overall financial health

Contents		Page
Financial	Trends (schedules 1 thru 5)	127
	These schedules contain trend information to help the reader understand	
	how the government's financial performance and well-being have changed over time.	
Revenue	Capacity (schedules 6 thru 9)	141
	These schedules contain information to help the reader assess the govern-	
	ment's most significant local revenue source, the property tax.	
Debt Cap	pacity (schedules 10 thru 12)	145
	These schedules present information to help the reader assess the afforda-	
	bility of the government's current levels of outstanding debt and the gov-	
	ernment's ability to issue additional debt in the future.	
Demogra	phic and Economic Information (schedules 13 and 14)	149
	These schedules offer demographic and economic indicators to help the	
	reader understand the environment within which the government's finan-	
	cial activities take place.	
Operating	g Information (schedules 15 thru 18)	151
	These schedules contain service and infrastructure data to help the reader	
	understand how the information in the government's financial report re-	
	lates to the services the government provides and the activities it performs.	

Source: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

## WASHTENAW COUNTY Net Assets by Component Last Nine Years (A)

(accrual basis of accounting)

	 2001	 2002	 2003	 2004
Governmental activities				
Invested in capital assets, net				
of related debt	\$ 49,634,365	\$ 53,104,933	\$ 71,844,722	\$ 70,895,205
Restricted	9,488,701	13,190,358	5,063,594	6,228,085
Unrestricted	 23,994,559	25,598,647	 23,447,913	 51,600,695
Total governmental activities net assets	\$ 83,117,625	\$ 91,893,938	\$ 100,356,229	\$ 128,723,985
Business-type activities				
Invested in capital assets, net				
of related debt	\$ -	\$ -	\$ -	\$ -
Restricted	6,000,000	6,000,000	9,000,000	-
Unrestricted	3,182,698	4,002,441	1,283,817	9,615,484
Total business-type activities net assets	\$ 9,182,698	\$ 10,002,441	\$ 10,283,817	\$ 9,615,484
Primary government				
Invested in capital assets, net				
of related debt	\$ 49,634,365	\$ 53,104,933	\$ 71,844,722	\$ 70,895,205
Restricted	15,488,701	19,190,358	14,063,594	6,228,085
Unrestricted	 27,177,257	 29,601,088	 24,731,730	 61,216,179
Total primary government net assets	\$ 92,300,323	\$ 101,896,379	\$ 110,640,046	\$ 138,339,469

(A) - Washtenaw County implemented GASB Statement No. 34 as of and for the year ended December 31, 2001. Accordingly, data prior to 2001 is not available.

Source: Washtenaw County Finance Department

#### Schedule 1 UNAUDITED

 2005		2006	2007		2008		 2009	
\$ 80,296,301 6,676,094	\$	90,342,374 6,812,864	\$	96,616,753 11,110,530	\$	110,931,643 8,152,803	\$ 113,135,214 6,804,739	
 67,250,358		78,187,728		71,500,619		63,686,238	 67,919,930	
\$ 154,222,753	\$	175,342,966	\$	179,227,902	\$	182,770,684	\$ 187,859,883	
\$ -	\$	-	\$	17,841	\$	37,090	\$ 28,435	
- 9,722,818		- 10,085,873		- 11,611,001		- 12,945,120	- 16,806,176	
\$ 9,722,818	\$	10,085,873	\$	11,628,842	\$	12,982,210	\$ 16,834,611	
\$ 80,296,301	\$	90,342,374	\$	96,634,594	\$	110,968,733	\$ 113,163,649	
6,676,094		6,812,864		11,110,530		8,152,803	6,804,739	
 76,973,176		88,273,601		83,111,620		76,631,358	 84,726,106	
\$ 163,945,571	\$	185,428,839	\$	190,856,744	\$	195,752,894	\$ 204,694,494	

### **Changes in Net Assets**

### Last Nine Years (A)

(accrual basis of accounting)

	2001	2002	2003	2004	
Expenses					
Governmental activities:					
Legislative	\$ 588,623	\$ 638,162	\$ 597,651	\$ 647,373	
Judicial	16,940,482	18,074,212	19,584,218	21,443,309	
General government	17,866,054	20,028,762	22,517,668	19,181,652	
Public safety	34,060,565	36,228,288	40,927,414	42,748,613	
Public works	1,154,023	1,413,125	2,246,625	611,126	
Health	29,462,897	31,477,846	30,669,892	31,869,261	
Social services	20,944,476	22,484,108	21,672,601	22,006,150	
Culture and recreation	5,605,340	6,382,489	6,634,291	7,064,861	
Interest on long-term debt	1,485,302	1,791,363	1,643,952	1,273,833	
Total governmental activities expenses	128,107,762	138,518,355	146,494,312	146,846,178	
Business-type activities:					
Delinquent tax collection	456,868	489,348	180,046	241,083	
Property foreclosure	456,868	-	228,598	189,756	
Brownfield revolving loan	-	-	-	-	
Principal residence exemption	-	-	-	-	
Total business-type activities expenses	913,736	489,348	408,644	430,839	
Total primary government expenses	129,021,498	139,007,703	146,902,956	147,277,017	
Program revenues					
Governmental activities:					
Charges for services:					
Judicial	3,305,460	3,176,945	3,352,989	3,613,380	
General government	5,365,352	5,995,338	7,406,625	6,992,302	
Public safety	10,363,234	11,449,421	11,049,685	12,141,274	
Public works	650,755	1,025,351	187,780	169,811	
Health	4,260,570	3,627,541	3,279,950	3,504,205	
Social services	507,997	1,219,687	359,584	1,195,278	
Culture and recreation	2,564,996	2,601,704	2,958,441	2,823,269	
Other activities	636,161	724,019	145,126	148,876	
Operating grants and contributions	42,221,235	46,297,193	52,695,000	53,642,415	
Capital grants and contributions	1,218,521	1,091,143	3,473,175	960,689	
Total governmental activities program revenues	71,094,281	77,208,342	84,908,355	85,191,499	
Business-type activities:					
Charges for services:					
Delinquent tax collection	2,600,927	3,435,482	2,563,993	2,398,603	
Property foreclosure	-	-	646,920	284,980	
Principal residence exemption	-	-	_	-	
Operating grants and contributions	-	-	-	-	
Total business-type activities program revenues	2,600,927	3,435,482	3,210,913	2,683,583	
Total primary government program revenues	73,695,208	80,643,824	88,119,268	87,875,082	
Net (Expense)/Revenue					
Government activities	(56,932,523)	(61,300,153)	(61,585,957)	(61,654,679)	
Business-type activities	2,144,059	2,946,134	2,802,269	2,252,744	
Total primary government net expense	(54,788,464)	(58,354,019)	(58,783,688)	(59,401,935)	

	2005	2006	2007	2008	2009
\$	722,185	\$ 539,323	\$ 576,094	\$ 606,763	\$ 593,756
	22,588,152	24,021,026	25,458,987	25,161,986	24,261,496
	23,097,063	18,941,490	22,617,109	23,526,874	16,115,722
	45,341,263	46,937,810	51,217,621	52,060,983	52,567,442
	608,029	869,372	757,558	789,934	982,745
	35,694,857	40,868,460	41,041,193	43,139,351	44,486,741
	26,681,106	31,099,614	31,556,019	34,413,953	37,914,200
	6,891,231	7,998,879	8,995,250	9,057,274	9,312,142
	1,027,653	1,375,511	2,878,426	3,295,572	3,544,774
1	162,651,539	172,651,485	185,098,257	192,052,690	189,779,018
	591,362	908,669	1,356,027	1,159,047	605,375
	314,439	288,376	408,209	442,955	801,048
	-	11,960	-	-	-
	-	9,968	29,259	10,265	11,329
	905,801	1,218,973	1,793,495	1,612,267	1,417,752
]	163,557,340	173,870,458	186,891,752	193,664,957	191,196,770
	3,763,939	4,074,640	4,391,210	4,094,645	3,583,580
	7,572,808	5,821,567	5,271,252	4,314,215	4,859,331
	12,110,959	12,021,420	12,470,668	14,734,612	15,680,018
	167,094	184,188	-	-	46,464
	4,716,287	3,227,343	3,872,437	3,797,174	3,084,865
	1,031,688	1,042,936	625,262	759,804	590,521
	3,253,314	3,225,036	3,228,112	3,101,561	2,976,259
	150,676	141,646	-	-	-
	60,027,293	61,329,306	63,759,215	71,865,991	76,525,122
	211,159	76,441	428,017	562,620	1,118,781
	93,005,217	91,144,523	94,046,173	103,230,622	108,464,941
	2,636,271	2,896,431	3,722,455	5,216,222	6,764,664
	412,680	660,333	449,036	382,509	616,929
	-	9,425	13,923	18,253	12,210
	27,424	11,960			
	3,076,375	3,578,149	4,185,414	5,616,984	7,393,803
	96,081,592	94,722,672	98,231,587	108,847,606	115,858,744
	(() (4( 222)	(01 504 042)	(01.052.001)	(00.000.040)	(01 014 055)
	(69,646,322)	(81,506,962)	(91,052,084)	(88,822,068)	(81,314,077)
	2,170,574	2,359,176	2,391,919	4,004,717	5,976,051
	(67,475,748)	(79,147,786)	(88,660,165)	(84,817,351)	(75,338,026)
	(07, 475, 740)	(1),111,100)	(00,000,105)	(01,017,351)	(15,550,020)

# WASHTENAW COUNTY Changes in Net Assets (Concluded) Last Nine Fiscal Years (A)

(accrual basis of accounting)

	2001	2002	2003	2004
General Revenues				
Governmental activities:				
Property taxes	\$ 50,424,580	\$ 56,462,144	\$ 60,406,712	\$ 82,991,160
Unrestricted grants and contributions	7,709,801	7,503,237	6,538,510	3,003,251
Investment earnings	4,381,595	2,387,051	1,640,730	1,512,323
Transfers	 1,711,915	 3,733,894	 2,462,465	 2,515,704
Total governmental activities	 64,227,891	 70,086,326	 71,048,417	 90,022,438
Business-type activities:				
Investment earnings	430,304	1,611,591	(74,699)	(515,993)
Transfers	(1,739,824)	(3,737,982)	(2,446,194)	(2,405,084)
Total business-type activities	 (1,309,520)	 (2,126,391)	 (2,520,893)	 (2,921,077)
Total primary government	 62,918,371	 67,959,935	 68,527,524	 87,101,361
Change in Net Assets				
Government activities	7,295,368	8,786,173	9,462,460	28,367,759
Business-type activities	 834,539	819,743	 281,376	 (668,333)
Total primary government	\$ 8,129,907	\$ 9,605,916	\$ 9,743,836	\$ 27,699,426

(A) - Washtenaw County implemented GASB Statement No. 34 as of and for the year ended December 31, 2001. Accordingly, data prior to 2001 is not available.

	2005	2006		2007			2008	2009		
¢	07.044.504	۴	05 071 757	¢	06 5 40 05 6	¢	04 001 171	¢	00 (05 1(1	
\$	87,864,506	\$	95,271,757	\$	86,549,856	\$	84,291,171	\$	82,635,161	
	457,637		366,250		544,946		1,050,991		428,646	
	2,558,336		4,150,209		6,575,702		4,332,145		898,316	
	2,546,616		2,838,959		1,622,955		2,555,369		2,918,000	
	93,427,095		102,627,175		95,293,459		92,229,676		86,880,123	
	(141,666)		763,766		825,864		603,510		84,974	
	(1,921,574)		(2,759,887)		(1,674,814)		(3,254,859)		(2,208,624)	
	(2,063,240)		(1,996,121)		(848,950)		(2,651,349)		(2,123,650)	
	91,363,855		100,631,054		94,444,509		89,578,327		84,756,473	
	23,780,773		21,120,213		4,241,375		3,407,608		5,566,046	
	107,334		363,055		1,542,969		1,353,368		3,852,401	
\$	23,888,107	\$	21,483,268	\$	5,784,344	\$	4,760,976	\$	9,418,447	

# WASHTENAW COUNTY Fund Balances - Governmental Funds Last Nine Years (A)

(modified accrual basis of accounting)

	 2001	 2002		2003	 2004
General Fund					
Reserved	\$ 1,687,275	\$ 2,647,421	\$	1,140,757	\$ 966,852
Unreserved	 5,759,252	 6,290,358		6,323,675	 6,940,364
Total general fund	\$ 7,446,527	\$ 8,937,779	\$	7,464,432	\$ 7,907,216
All Other Governmental Funds					
Reserved	\$ 15,779	\$ 1,429,691	\$	2,435,812	\$ 3,950,573
Unreserved, reported in:					
Special revenue funds	8,853,103	10,007,784		12,312,220	33,461,825
Debt service funds	13,391	12,595		12,676	12,976
Capital projects funds	 27,960,615	 22,933,029		16,016,182	 21,568,510
Total all other governmental funds	\$ 36,842,888	\$ 34,383,099	\$	30,776,890	\$ 58,993,884

(A) - Washtenaw County implemented GASB Statement No. 34 as of and for the year ended December 31, 2001. Accordingly, data prior to 2001 is not available.

## Schedule 3 UNAUDITED

 2005	 2006	 2007	 2008	 2009
\$ 881,264 7,465,485	\$ 141,069 8,352,216	\$ 1,176,336 7,481,045	\$ 64,335 9,123,996	\$ 9,773,059
\$ 8,346,749	\$ 8,493,285	\$ 8,657,381	\$ 9,188,331	\$ 9,773,059
\$ 6,207,220	\$ 5,046,822	\$ 8,095,327	\$ 5,024,720	\$ 4,427,403
 48,621,711 15,591 14,753,918	 63,011,160 14,815 38,482,509	 60,419,597 14,040 59,428,860	 56,539,750 15,863 68,833,507	 55,743,317 15,144 31,257,471
\$ 69,598,440	\$ 106,555,306	\$ 127,957,824	\$ 130,413,840	\$ 91,443,335

# WASHTENAW COUNTY Changes in Fund Balances - Governmental Funds Last Ten Years

(modified accrual basis of accounting)

	2000	2001	2002	2003	2004
Revenues					
Taxes	\$ 47,877,830	\$ 50,424,580	\$ 56,462,144	\$ 60,406,712	\$ 82,991,160
Special assessments	27,043	-	-	-	-
Licenses and permits	2,948,645	3,062,605	3,489,426	3,417,281	3,582,066
Intergovernmental	48,223,102	51,149,556	55,289,575	55,515,317	53,442,839
Charges for services	46,220,352	19,605,316	20,917,283	23,770,669	23,964,870
Fines and forfeits	1,153,337	1,212,956	1,043,636	1,192,646	1,846,181
Investment income	4,871,889	4,098,437	2,208,254	1,498,295	1,380,964
Other revenues	5,032,923	4,190,175	4,347,661	7,927,593	5,588,048
Total revenues	156,355,121	133,743,625	143,757,979	153,728,513	172,796,128
Expenditures					
Legislative	490,648	576,886	630,172	578,996	639,574
Judicial	16,507,494	16,525,671	17,711,346	19,154,639	20,414,926
General government	10,441,919	11,143,730	12,287,273	14,705,178	11,651,589
Public safety	31,702,183	33,799,524	36,324,964	39,767,190	41,600,021
Public works	1,361,687	1,146,764	1,410,098	2,291,765	613,201
Health	54,118,438	29,038,088	31,222,165	30,148,915	31,486,496
Social services	22,027,437	20,796,935	22,350,481	21,963,095	22,412,894
Culture and recreation	7,507,217	9,190,778	9,474,501	11,120,549	10,234,930
Other activities	2,208,163	2,386,345	2,204,195	3,634,853	4,223,737
Capital outlay	14,253,745	16,120,377	13,540,717	13,085,312	5,105,824
Debt service					
Principal	2,910,000	2,760,000	2,985,000	3,605,000	3,475,000
Interest and fiscal charges	2,036,028	1,994,044	1,865,201	1,632,341	1,309,370
Bond issuance costs				146,459	294,511
Total expenditures	165,564,959	145,479,142	152,006,113	161,834,292	153,462,073
Revenues over (under) expenditures	(9,209,838)	(11,735,517)	(8,248,134)	(8,105,779)	19,334,055
Other financing sources (uses)					
Issuance of bonds	-	-	3,000,000	-	6,365,000
Issuance of refunding bonds	-	-	-	8,705,000	7,835,000
Discount on bonds			(52,500)	-	-
Premium on bonds	-	-	-	-	-
Premium on refunding bonds	-	-	-	151,271	79,167
Payment to refunding escrow agent	-	-	-	(8,748,421)	(7,857,903)
Capital leases	-	-	-	-	-
Transfers in	27,745,642	23,380,841	26,079,580	24,406,361	39,613,259
Transfers out	(22,123,359)	(20,642,934)	(21,747,483)	(21,173,427)	(36,708,800)
Total other financing sources (uses)	5,622,283	2,737,907	7,279,597	3,340,784	9,325,723
Net changes in fund balances	\$ (3,587,555)	\$ (8,997,610)	\$ (968,537)	\$ (4,764,995)	\$ 28,659,778
Debt services as a percentage of noncapital expenditures	3.3%	3.7%	3.5%	3.7%	3.5%

2005		2006		2007		2008		2009
\$ 87,864,506	\$	95,271,757	\$	86,549,856	\$	84,291,171	\$	82,635,161
3,413,829		2,837,341		- 2,553,918		2,316,048		2,137,762
56,934,231		57,906,931		60,185,360		68,574,831		73,925,405
27,153,376		24,673,031		25,474,636		26,473,441		27,024,216
1,167,872		1,185,468		1,205,125		1,252,718		1,068,539
2,282,039		3,759,219		6,334,119		4,077,008		828,910
5,187,022		5,319,978		5,798,659		6,104,802		5,995,242
184,002,875		190,953,725		188,101,673		193,090,019		193,615,235
642,291		527,328		560,972		597,886		592,975
21,176,406		22,898,849		24,263,382		24,133,352		23,574,691
12,935,801		12,038,575		14,564,793		12,113,425		8,056,772
44,163,259		45,998,323		49,495,839		50,947,419		52,112,759
600,718		832,179		743,454		785,662		908,992
35,254,194		37,820,725		39,238,401		42,181,982		44,195,428
26,238,219		29,687,409		30,124,778		32,409,404		36,144,867
12,382,181		13,839,071		11,462,934		17,744,932		11,808,558
4,473,369		4,506,919		5,873,564		6,293,261		7,141,652
11,795,834		7,203,937		6,911,345		18,335,258		39,663,808
3,449,476		2,984,476		4,224,476		5,894,476		7,235,185
1,059,088		1,200,251		2,603,594		2,947,632		3,436,595
235,176		183,585		521,544		365,355		
174,406,012		179,721,627		190,589,076		214,750,044		234,872,282
9,596,863		11,232,098		(2,487,403)		(21,660,025)		(41,257,047)
-		23,750,000		21,675,000		22,120,000		-
11,475,000		-		-		-		-
-		-		-		(22,855)		-
-		236,004		125,147		-		-
95,406		-		-		-		-
(11,336,730)	)	-		-		-		-
-		-		695,122		-		430,117
44,521,956		48,305,876		41,145,222		44,464,023		45,197,410
(43,308,404)	)	(46,165,148)		(39,512,668)		(41,914,177)		(42,279,410)
1,447,228		26,126,732		24,127,823		24,646,991		3,348,117
6 11,044,091	\$	37,358,830	\$	21,640,420	\$	2,986,966	\$	(37,908,930)
11,044,071		57,550,050	Ψ	21,010,420	Ψ	2,700,700	Ψ	(37,700,700)
2.00	,	0.00		4 10/		4.00/		E 60/
3.0%	0	2.6%		4.1%		4.8%		5.5%

# WASHTENAW COUNTY Changes in Fund Balances - General Fund Last Ten Years

(modified accrual basis of accounting)

	2000	2001	2002	2003	2004
Revenues					
Taxes	\$ 43,376,837	\$ 45,683,776	\$ 48,813,596	\$ 52,227,354	\$ 54,883,846
Licenses and permits	102,966	129,816	111,912	169,388	171,524
Intergovernmental	10,704,930	11,578,947	11,714,821	10,563,759	7,758,214
Charges for services	12,410,195	13,421,880	14,974,369	16,262,412	16,165,713
Fines and forfeits	1,127,708	1,191,936	1,003,693	1,125,425	1,226,872
Investment income	1,287,098	1,185,820	824,979	612,244	544,005
Other revenues	914,803	1,003,157	790,671	1,084,307	941,153
Total revenues	69,924,537	74,195,332	78,234,041	82,044,889	81,691,327
Expenditures					
Legislative	490,648	576,886	630,172	578,996	639,574
Judicial	11,343,377	11,681,080	12,657,027	13,602,187	14,235,820
General government	9,455,488	10,869,970	11,910,251	13,284,578	9,619,781
Public safety	26,689,224	28,509,433	30,810,238	33,285,150	36,535,457
Public works	284,395	274,615	406,286	402,840	-
Health	-	1,691,809	1,732,474	-	-
Social services	1,055,274	1,001,111	1,100,806	1,243,477	1,178,913
Culture and recreation	643,018	674,524	709,564	718,738	820,124
Other activities	2,208,163	2,386,345	2,204,195	3,634,853	4,223,737
Debt service:					
Principal	-	-	-	-	-
Interest and fiscal changes					
Total expenditures	52,169,587	57,665,773	62,161,013	66,750,819	67,253,406
Revenues over (under) expenditures	17,754,950	16,529,559	16,073,028	15,294,070	14,437,921
<b>Other financing sources (uses)</b> Capital leases	_	-	_	_	_
Transfers in	68,475	_	1,028,662	925,501	4,620,356
Transfers out	(17,447,274)	(16,223,931)	(16,837,786)	(16,150,909)	(18,615,493)
Total other financing sources (uses)	(17,378,799)	(16,223,931)	(15,809,124)	(15,225,408)	(13,995,137)
Net changes in fund balances	\$ 376,151	\$ 305,628	\$ 263,904	\$ 68,662	\$ 442,784

 2005	2006	 2007	 2008	 2009
\$ 59,645,096	\$ 66,237,030	\$ 72,803,650	\$ 70,205,639	\$ 68,211,292
161,907	174,530	271,202	178,489	173,367
5,641,139	5,308,246	5,524,930	5,848,199	5,743,226
17,521,139	16,911,965	17,331,774	18,041,878	18,581,479
1,106,638	1,118,938	1,141,280	1,045,732	983,940
628,154	1,145,749	1,429,478	785,074	185,483
1,032,874	917,865	 974,130	 1,467,791	 1,668,811
 85,736,947	91,814,323	 99,476,444	 97,572,802	95,547,598
642,291	527,328	560,972	597,886	592,975
14,916,715	16,216,012	17,316,916	17,246,115	17,229,218
10,553,533	11,648,323	14,244,201	10,812,812	7,878,754
38,948,971	40,911,096	43,786,137	45,051,719	45,095,753
-	-	-	-	326,863
-	-	-	-	-
1,263,782	1,574,522	1,519,638	1,803,863	1,525,431
628,307	654,343	667,590	809,009	819,549
4,473,369	4,506,919	5,873,564	6,293,261	7,141,652
-	-	-	-	225,709
 -		 -	 -	 26,129
 71,426,968	76,038,543	 83,969,018	 82,614,665	 80,862,033
 14,309,979	15,775,780	 15,507,426	 14,958,137	 14,685,565
-	-	695,122	-	430,117
6,611,427	6,958,254	7,390,700	8,678,199	8,401,218
 (20,481,873)	(22,332,075)	 (23,355,340)	 (23,105,386)	 (22,932,172)
 (13,870,446)	(15,373,821)	 (15,269,518)	 (14,427,187)	 (14,100,837)
\$ 439,533	\$ 401,959	\$ 237,908	\$ 530,950	\$ 584,728

# WASHTENAW COUNTY Changes in Fund Balances - General Fund (Expenditures by Category) Last Ten Years

(modified accrual basis of accounting)

	2000	2001	2002	2003	2004
Revenues					
Taxes	\$ 43,376,837	\$ 45,683,776	\$ 48,813,596	\$ 52,227,354	\$ 54,883,846
Licenses and permits	102,966	129,816	111,912	169,388	171,524
Intergovernmental	10,704,930	11,578,947	11,714,821	10,563,759	7,758,214
Charges for services	12,410,195	13,421,880	14,974,369	16,262,412	16,165,713
Fines and forfeits	1,127,708	1,191,936	1,003,693	1,125,425	1,226,872
Investment income	1,287,098	1,185,820	824,979	612,244	544,005
Other revenues	914,803	1,003,157	790,671	1,084,307	941,153
Total revenues	69,924,537	74,195,332	78,234,041	82,044,889	81,691,327
Expenditures					
Personal services	39,545,765	42,046,204	45,912,603	49,903,278	51,764,737
Supplies	1,009,956	1,308,329	1,588,845	1,452,823	1,627,031
Other services and charges	9,280,540	11,499,887	12,457,044	13,118,819	12,179,677
Internal service charges	2,306,618	2,778,308	2,171,613	2,222,890	1,645,145
Capital outlay	26,708	33,046	30,908	53,009	36,816
Debt service					
Total expenditures	52,169,587	57,665,773	62,161,013	66,750,819	67,253,406
Revenues over (under) expenditures	17,754,950	16,529,559	16,073,028	15,294,070	14,437,921
Other financing sources (uses)					
Capital leases	-	-	-	-	-
Transfers in	68,475	-	1,028,662	925,501	4,620,356
Transfers out	(17,447,274)	(16,223,931)	(16,837,786)	(16,150,909)	(18,615,493)
Total other financing sources (uses)	(17,378,799)	(16,223,931)	(15,809,124)	(15,225,408)	(13,995,137)
Net changes in fund balances	\$ 376,151	\$ 305,628	\$ 263,904	\$ 68,662	\$ 442,784

2005	 2006	 2007	 2008	 2009
\$ 59,645,096	\$ 66,237,030	\$ 72,803,650	\$ 70,205,639	\$ 68,211,292
161,907	174,530	271,202	178,489	173,367
5,641,139	5,308,246	5,524,930	5,848,199	5,743,226
17,521,139	16,911,965	17,331,774	18,041,878	18,581,479
1,106,638	1,118,938	1,141,280	1,045,732	983,940
628,154	1,145,749	1,429,478	785,074	185,483
1,032,874	 917,865	 974,130	 1,467,791	 1,668,811
85,736,947	 91,814,323	 99,476,444	 97,572,802	 95,547,598
55,129,899	58,424,800	63,324,954	63,221,173	61,607,795
1,528,967	1,696,147	1,603,767	1,596,407	1,601,385
13,345,666	14,240,236	16,377,624	15,920,395	16,182,001
1,410,187	1,676,520	2,650,264	1,602,137	779,808
12,248	840	12,409	274,553	439,206
-	 -	 -	 -	 251,838
71,426,968	 76,038,543	 83,969,018	 82,614,665	 80,862,033
14,309,979	 15,775,780	 15,507,426	 14,958,137	 14,685,565
-	-	695,122	-	430,117
6,611,427	6,958,254	7,390,700	8,678,199	8,401,218
(20,481,873)	 (22,332,075)	 (23,355,340)	 (23,105,386)	 (22,932,172)
(13,870,446)	 (15,373,821)	 (15,269,518)	 (14,427,187)	 (14,100,837)
\$ 439,533	\$ 401,959	\$ 237,908	\$ 530,950	\$ 584,728

#### WASHTENAW COUNTY

## Assessed and Actual Value of Taxable Property

Last Ten Years

(in thousands of dollars)

				Residential Property		• • • • • • • • • • • • • • • • • • • •		Industrial Property Other		Personal Property		Total Assessed Value		Total Actual Value		Total Direct Tax Rate	
2000	\$	7,047,875	\$	1,903,334	\$	587,548	\$	353,442	\$	1,059,130	\$	10,951,329	\$	21,966,049	5.5197		
2001		7,947,075		2,164,528		641,354		352,969		1,085,093		12,191,019		24,472,414	5.4759		
2002		8,983,153		2,382,889		757,346		433,528		1,145,185		13,702,101		27,492,263	5.6772		
2003		10,017,580		2,652,147		804,851		478,542		1,092,571		15,045,691		30,196,516	5.6186		
2004		11,016,278		2,820,335		848,380		533,236		1,096,757		16,314,986		32,758,847	5.5819		
2005		11,886,410		3,106,081		885,397		564,140		1,092,596		17,534,624		35,184,135	5.5493		
2006		12,712,166		3,278,326		912,147		559,299		1,083,615		18,545,553		37,208,917	5.5024		
2007		13,180,822		3,454,744		955,905		589,064		1,150,417		19,330,952		38,961,637	5.6768		
2008		12,377,703		3,681,923		882,304		595,774		1,227,324		18,765,028		37,678,729	5.7018		
2009		11,260,432		3,692,630		834,222		578,251		1,163,963		17,529,498		35,263,130	5.7418		

Note: Residential, commercial and industrial values are calculated without tax-exempt values

Source: County Equalization Department figures, exclusive of Industrial and Commercial Facility Tax and prior to any Board of Review actions.

## WASHTENAW COUNTY **Direct and Overlapping Property Tax Rates** Last Ten Years

(rate per \$1,000 of taxable value)

		2000	2001	2002	2003	2004	2005	2006	2007	2008	2009
County direct rates											
Operation		\$ 4.80	\$ 4.76	\$ 4.72	\$ 4.67	\$ 4.64	\$ 4.61	\$ 4.57	\$ 4.55	\$ 4.55	\$ 4.55
County imposed and debt		-	-	-	0.49	-	-	-	-	-	-
Special voted		0.72	0.72	0.96	0.46	0.94	0.94	0.93	1.13	1.13	1.19
Total direct rate		5.52	5.48	5.68	5.62	5.58	5.55	5.50	5.68	5.68	5.74
Overlapping rates											
Cities:											
Ann Arbor		17.13	17.13	17.00	16.87	16.90	16.90	16.82	16.78	16.78	16.80
Chelsea (1)		-	-	-	-	-	-	13.21	15.05	15.05	14.96
Milan		15.75	15.75	15.75	15.75	15.75	15.75	15.75	15.50	15.50	15.50
Saline		10.00	10.00	9.96	10.96	12.95	13.72	15.53	15.53	15.53	15.53
Ypsilanti		24.60	24.46	27.37	27.41	28.28	27.92	29.03	29.58	30.60	30.86
Townships (average)	(A)	2.54	2.62	2.72	2.80	2.77	2.97	3.07	3.22	3.19	3.40
Villages (average)	(B)	14.15	13.46	13.29	13.23	13.18	12.95	9.77	9.54	9.56	9.62
School districts (average)	(C)	29.82	30.15	30.16	30.15	29.39	30.22	29.77	29.55	29.54	30.91
Intermediate school district		3.16	3.13	3.11	3.07	3.46	4.04	4.00	3.97	3.97	3.97
Community college		4.03	3.99	3.97	3.86	3.83	3.77	3.72	3.70	3.69	3.69
(A) - Rates range from:											
Low		0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
High		9.79	9.75	9.75	10.12	9.66	10.53	10.40	10.40	10.40	10.40
(B) - Rates range from:											
Low		10.00	10.00	10.00	10.00	10.00	10.00	10.00	10.00	10.00	10.00
High		16.54	15.74	15.30	15.67	15.27	15.28	15.39	14.59	14.59	14.92
(C) - Rates range from:											
Low		25.16	25.29	25.93	25.26	24.17	23.38	25.26	25.40	25.40	25.36
High		39.65	38.76	41.35	34.30	32.65	33.65	36.48	35.69	35.69	34.59

Source: Washtenaw County Finance Department (1) - Chelsea became a city in 2006; previously it was reported with the Villages

## WASHTENAW COUNTY Principal Property Tax Payers Current Year and Nine Years Ago

	2	2009			2000	
<u>Taxpayer</u>	 Taxable Assessed Value	Rank	Percentage of Total County Taxable Assessed Value	Taxable Assessed Value	Rank	Percentage of Total County Taxable Assessed Value
Pfizer Global Research	\$ 194,550,774	1	1.27%	\$ 111,316,800	4	1.15%
General Motors	169,641,468	2	1.11%	211,527,210	2	2.19%
Ford Motor	154,507,145	3	1.01%	246,725,683	1	2.55%
Detroit Edison	154,302,676	4	1.01%	121,805,233	3	1.26%
McKinley Associates	143,788,923	5	0.94%	-	-	-
Toyota Motor	113,876,016	6	0.74%	32,557,230	9	0.34%
Michigan Consolidated Gas	85,770,291	7	0.56%	68,933,885	5	0.71%
Briarwood Complex	74,924,524	8	0.49%	53,461,788	6	0.55%
Domino's Farm	69,445,887	9	0.45%	44,699,356	7	0.46%
Hyundai	38,788,705	10	0.25%	-	-	-
Daimler Chrysler	37,906,547	11	0.25%	32,117,632	10	0.33%
Mav Development	33,815,940	12	0.22%	-	-	-
Arborland LLC	33,815,940	13	0.22%	-	-	-
Meijer Incorporated	30,861,645	14	0.20%	-	-	-
Transwester Great Lakes	 26,256,252	15	0.17%	 -	-	
	\$ 1,362,252,733		8.90%	\$ 923,144,817		9.56%

Source: Washtenaw County Equalization Department.

# WASHTENAW COUNTY Property Tax Levies and Collections Last Ten Years

	Т	axes Levied	Collected withi Fiscal Year of th		Subsequent	Total Collection	ns to Date
Year	1	for the Fiscal Year	 Amount	% of Levy	Years Collections	 Amount	% of Levy
2000	\$	49,444,080	\$ 47,151,623	95.36%	\$ 2,133,910	\$ 49,285,533	99.689
2001		52,181,561	49,523,726	94.91%	2,350,685	51,874,411	99.41%
2002		58,269,004	55,501,885	95.25%	2,417,213	57,919,098	99.409
2003		62,459,717	59,400,607	95.10%	2,586,635	61,987,242	99.249
2004		65,676,479	62,650,121	95.39%	2,622,050	65,272,171	99.389
2005		69,669,724	66,173,312	94.98%	3,031,443	69,204,755	99.33
2006		73,894,038	70,780,578	95.79%	2,852,695	73,633,273	99.659
2007		81,570,687	78,257,648	95.94%	3,112,051	81,369,699	99.759
2008		86,208,920	82,652,655	95.87%	3,359,451	86,012,106	99.77
2009		86,755,826	82,908,257	95.57%	3,596,050	86,504,307	99.71

Source: Washtenaw County Treasurer's Office

## WASHTENAW COUNTY

**Ratios of Outstanding Debt by Type** 

Last Ten Fiscal Years

	2000	)	2	2001	2	002		2003		2004		2005		2006		2007		2008		2009
Governmental activities General obligation bonds Capital leases Loans	\$ 40,920	,000 - -		,160,000 - 292,133	(	690,000 685,608 292,133	\$ 3	35,035,000 346,319 292,133	\$ 3	8,120,000 136,872 292,133	\$ 3	5,615,000 461,948 272,658	\$ 5	6,400,000 309,424 253,182	\$ 7:	3,870,000 829,132 233,707	\$ 9	0,115,000 468,072 214,231	\$ 8:	3,125,000 672,480 194,756
Total outstanding debt	\$ 40,920	,000	\$ 38,4	,452,133	\$ 38,0	667,741	\$ 3	35,673,452	\$ 3	88,549,005	\$ 3	6,349,606	\$ 5	6,962,606	\$ 74	4,932,839	\$ 9	0,797,303	\$ 8.	3,992,236
Total taxable value (000's)	\$ 10,951	,329	\$ 12,	,191,019	\$ 13,7	702,101	\$ 1	5,045,691	\$ 1	6,314,986	\$ 1	7,534,624	\$ 1	8,545,553	\$ 19	9,330,952	\$ 1	8,765,028	\$ 1	7,529,498
Ratio of total debt to taxable value	(	.37%		0.32%		0.28%		0.24%		0.24%		0.21%		0.31%		0.39%		0.48%		0.48%
Total population	322	,895		329,308	3	334,351		338,562		338,782		342,124		347,792		347,969		347,969		347,969
Total debt per capita	\$ 12	6.73	\$	116.77	\$	115.65	\$	105.37	\$	113.79	\$	106.25	\$	163.78	\$	215.34	\$	260.94	\$	241.38
% of personal income	(	.35%		0.33%		0.32%		0.28%		0.29%		0.27%		0.41%		0.53%		0.64%		0.59%

Source: Washtenaw County Finance Department

Further details regarding the County's debt can be found in the notes to the financial statements.

# WASHTENAW COUNTY Ratios of Net General Bonded Debt Outstanding Last Ten Years

	 Gene	eral Bonded	Debt Ou	itstan	ding				
Year	General Obligation Bonds	Less Amou Restric to Repa Princij	nts eted ying		Total	% of Personal Income	% of Actual Taxable Value of Property	(	Per Capita
2000	\$ 40,920,000	\$	-	\$	40,920,000	0.35%	0.37%	\$	126.73
2001	38,160,000		-		38,160,000	0.32%	0.31%		115.88
2002	37,690,000		-		37,690,000	0.31%	0.28%		112.73
2003	35,035,000		-		35,035,000	0.27%	0.23%		103.48
2004	38,120,000		-		38,120,000	0.28%	0.23%		112.52
2005	35,615,000		-		35,615,000	0.26%	0.20%		104.10
2006	56,400,000		-		56,400,000	0.41%	0.30%		162.17
2007	73,870,000		-		73,870,000	0.52%	0.38%		212.29
2008	90,115,000		-		90,115,000	0.63%	0.48%		258.97
2009	83,125,000		-		83,125,000	0.58%	0.47%		238.89

# WASHTENAW COUNTY Computation of Net Direct and Overlapping Debt As of December 31, 2009

	(	Gross Amount Dutstanding		f-Supporting or Paid y Benefited Entity		Net Amount Outstanding
Direct debt	\$	25 000 000	\$	25,000,000	\$	
General obligation tax notes	Ф	25,000,000 83,125,000	Ф	25,000,000	Ф	83,125,000
Building authority bonds Notes payable		194,756		-		194,756
Water Resources bonds and notes		8,723,981		- 8,121,677		602,304
Public Works water and sewer debt		31,772,279		31,772,279		
Road Commission debt		1,220,000		1,220,000		
Net direct debt	\$	150,036,016	\$	66,113,956		83,922,060
Overlapping debt						
School districts						955,694,944
Cities						170,036,561
Townships						160,928,259
Villages						11,561,000
Intermediate school district						233,174
Community colleges						45,349,950
Library						27,537,990
Net overlapping debt						1,371,341,878
Net direct and overlapping debt					\$	1,455,263,938

Source: Washtenaw County Finance Department and Municipal Advisory Council of Michigan.

# WASHTENAW COUNTY Legal Debt Margin Last Ten Years

Legal Debt Margin Calculation for 2009	
Assessed value	\$ 17,529,497,260
Debt limit (10% of assessed value)	\$ 1,752,949,726
Debt applicable to limit - general obligation bonds	 150,036,016
Legal debt margin	\$ 1,602,913,710

	 Debt Limit	 Total Net Debt Applicable to Limit	 Legal Debt Margin	Total Net Debt Applicable to Limit as a Percentage of Debt Limit
2000	\$ 1,095,132,936	\$ 87,063,154	\$ 1,008,069,782	7.95%
2001	1,219,101,814	93,087,172	1,126,014,642	7.64%
2002	1,370,210,183	100,449,507	1,269,760,676	7.33%
2003	1,504,569,055	95,545,110	1,409,023,945	6.35%
2004	1,631,498,572	101,955,812	1,529,542,760	6.25%
2005	1,753,462,361	93,014,742	1,660,447,619	5.30%
2006	1,854,553,316	115,193,717	1,739,359,599	6.21%
2007	1,933,095,190	136,468,517	1,796,626,673	7.06%
2008	1,876,502,686	161,117,364	1,715,385,322	8.59%
2009	1,752,949,726	150,036,016	1,602,913,710	8.56%

# WASHTENAW COUNTY Demographic and Economic Statistics Last Ten Years

Year	Population	 Personal Income (thousands of dollars)	Р	r Capita ersonal ncome	Unemployment Rate	
2000	322,895	\$ 11,541,043	\$	35,594	2.4%	
2001	329,308	11,774,476		35,867	2.9%	
2002	334,351	12,232,147		36,794	3.6%	
2003	338,562	12,869,105		38,323	4.1%	
2004	338,782	13,391,280		39,528	4.2%	
2005	342,124	13,578,433		39,689	4.2%	
2006	347,792	13,874,107		39,892	4.6%	
2007	347,969	14,233,752		40,905	4.7%	
2008	347,969 (a)	14,233,752 (a	a)	40,905 (a)	7.3%	
2009	347,969 (a)	14,233,752 (a	a)	40,905 (a)	9.0% (b	)

(a) Census Data not available at the time of publication.

(b) Preliminary reported as of December 31, 2009

Sources: Bureau of Economic Analysis - http://bea.gov/regional/bearfacts/action.cfm Economic Time Series - http://www.economagic.com/em-cgi/data.exe/blsla Michigan Economic Development Corporation

# WASHTENAW COUNTY Principal Employers Current Year and Nine Years Ago

		2009			2000	
Employer	Employees	Rank	% of Total County Employment	Employees	Rank	% of Total County Employment
University of Michigan	25,730	1	15.73%	19,362	1	10.70%
Trinity Health	4,810	2	2.94%		-	_
Ann Arbor Public Schools	2,659	3	1.63%	1,900	10	1.05%
U.S. Government	2,419	4	1.48%	2,585	7	1.43%
Ford Motor Company	2,280	5	1.39%	6,806	3	3.76%
Eastern Michigan University	1,961	6	1.20%	2,024	9	1.12%
Thomas Reuters	1,756	7	1.07%	-	-	0.00%
State of Michigan	1,673	8	1.02%	2,056	8	1.14%
Washtenaw County	1,372	9	0.84%	1,300	12	0.72%
Borders Group	887	10	0.54%	1,600	11	0.88%
City of Ann Arbor	750	11	0.46%	900	14	0.50%
General Motors	725	12	0.44%	6,152	4	3.40%
U.S. Postal Service	643	13	0.39%	-	-	-
DTE Energy Co.	625	14	0.38%	-	-	-
Washtenaw Community College	564	15	0.34%	-	-	-
Chelsea Community Hospital	516	16	0.32%	856	15	0.47%
Edwards Brothers Inc.	447	17	0.27%	461	20	0.25%
Domino's Pizza Inc.	416	18	0.25%	550	19	0.30%
Chrysler Corporation	414	19	0.25%	-	-	-
NSK Americas Corp.	294	20	0.18%	596	18	0.33%
	50,941		31.14%	47,148		26.06%

Source: Crain's Detroit Business

### WASHTENAW COUNTY

## Full-Time Equivalent County Government Employees by Function/Program

Last Ten Years

Function/Program	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009
Legislative										
Board of Commissioners	15.0	15.0	15.0	11.0	11.0	11.0	11.0	11.0	11.0	11.0
Judicial										
Circuit Court	24.5	24.5	25.8	25.8	29.9	28.7	25.7	25.7	26.7	26.7
District Court	48.6	48.6	48.3	48.3	44.0	44.0	47.0	47.0	51.0	51.0
Friend of the Court	56.0	56.0	57.0	57.0	58.0	58.0	60.0	60.0	60.0	60.0
Probate Court - Estates	8.0	8.0	8.0	8.0	9.0	9.0	10.0	10.0	11.0	11.0
Probate Court - Juvenile	35.5	35.5	35.5	35.5	28.9	28.9	25.3	25.3	25.3	25.3
Community Corrections	6.0	7.0	7.0	7.0	7.0	7.0	9.0	9.0	8.0	8.0
Public Defender	20.0	21.0	22.0	22.0	22.0	21.0	21.0	21.0	22.0	22.0
General Government										
County Administration	5.0	5.0	5.0	5.0	4.0	4.0	4.0	4.0	6.0	6.0
Corporation Counsel	1.8	1.8	1.8	1.8	1.5	1.5	1.5	1.5	1.5	1.5
Budget	5.0	5.0	5.0	5.0	4.0	4.0	4.0	4.0	-	-
Finance	27.5	27.5	22.8	23.8	22.5	20.5	20.5	20.5	20.5	20.5
Information & Tech Systems	43.0	45.0	42.0	46.0	35.0	34.0	34.0	34.0	-	-
Equalization	14.0	14.0	14.0	14.0	14.0	13.0	14.0	14.0	14.0	14.0
Human Resources	10.3	10.3	10.3	10.3	8.0	8.0	8.0	8.0	7.0	7.0
Organizational Development	-	-	-	-	-	-	-	-	-	-
Clerk/Register	46.5	46.5	51.5	51.5	50.5	50.5	50.5	50.5	48.5	48.5
Treasurer	13.5	13.5	13.5	13.5	13.5	11.5	11.5	11.5	11.5	11.5
Drain/Water Resources Commissioner	19.0	22.0	22.0	22.0	23.0	21.0	21.0	21.0	19.0	19.0
Planning WSG Containing Links	9.0	9.0	13.8	13.8	12.6	18.3	-	-	-	-
WSC Customer Support Unit	-	-	-	-	-	15.0	15.0	15.0	14.0	14.0
Planning & environment - all divisions	-	-	-	-	-	54.8	54.8	54.8	50.3	50.3
Risk Management Facilities Management	0.8	0.8	-	-	-	- 24.0	- 24.0	-	-	-
e	48.0	48.0	43.0	41.0	39.0	34.0	34.0	34.0	-	-
Support Services - Operations		-	-	-	-	-	-	-	61.3	61.3
Support Services - Project Management	-	-	-	-	-	-	-	-	3.8 13.0	3.8 13.0
Support Services - Strategic Planning Public Safety	-	-	-	-	-	-	-	-	15.0	15.0
Prosecuting Attorney	45.0	45.0	47.0	47.0	49.0	49.0	50.0	50.0	52.0	52.0
Sheriff	289.0	290.0	281.0	281.0	284.0	276.0	285.0	285.0	280.0	280.0
Building Inspection/Services	289.0	290.0	281.0	281.0	15.0	15.0	- 205.0	- 205.0	- 280.0	200.0
Emergency Management	4.0	4.0	4.0	4.0	4.0	4.0	4.0	4.0	4.0	4.0
Public Works	4.0	4.0	-1.0	4.0	4.0	4.0	4.0	4.0	4.0	4.0
Brownfield Redevelopment Authority	-	-	1.0	1.0	1.0	-	_	-	-	
Public Works	3.0	3.0	3.0	3.0	3.0	-	-	-	-	-
Solid Waste	-	-	2.8	2.8	1.8	-	-	-	-	-
Health										
Environmental Health	48.9	48.1	47.8	45.3	43.0	-	-	-	-	-
Public Health	80.0	88.2	90.2	86.2	67.9	67.9	66.8	66.8	67.9	67.9
Community Support & Treatment Services	257.2	265.1	271.1	271.1	231.8	231.8	261.3	261.3	269.3	269.3
Washtenaw Health Plan	-	-	-	4.0	4.0	4.0	3.0	3.0	8.5	8.5
Washtenaw Community Health Organization	-	50.1	50.1	50.1	60.2	60.2	70.2	70.2	77.1	77.1
Social Services										
Child Care - Family Court	8.5	12.5	12.5	12.5	12.7	12.8	13.9	13.9	15.9	15.9
Child Care - Detention	33.1	34.7	34.7	40.7	29.6	29.6	30.2	30.2	30.0	30.0
Child Care - Intensive Outpatient	12.0	10.7	10.7	13.7	11.9	11.9	11.3	11.3	9.5	9.5
Child Care - Children's Well-Being	1.5	0.1	0.1	0.1	0.1	0.1	0.1	0.1	1.1	1.1
Veterans Services	5.0	5.0	5.0	5.0	5.0	5.0	5.0	5.0	5.0	5.0
Employment Training & Community Services	26.4	26.4	21.9	21.9	18.4	18.4	19.4	19.4	19.4	19.4
Head Start	40.3	51.8	40.0	36.0	36.5	36.5	37.5	37.5	37.0	37.0
Community Development	-	-	-	-	4.0	4.0	4.0	4.0	8.0	8.0
Culture & Recreation										
Parks & Recreation	32.0	33.8	33.8	33.8	34.0	34.0	33.0	33.0	35.0	35.0
Library	6.5	6.5	7.0	7.0	7.0	6.0	6.0	6.0	7.0	7.0
County Extension	6.0	6.0	6.0	6.0	6.0	1.0	1.0	1.0	1.0	1.0
Total	1,383.9	1,473.4	1,461.2	1,462.6	1,367.0	1,364.7	1,383.3	1,383.3	1,412.9	1,412.9

Schedule 16 UNAUDITED

# WASHTENAW COUNTY Operating Indicators by Function/Program Last Ten Years

Function/Program	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009
Public Safety Sheriff:										
Number of incidents	57,744	61,433	56,942	54,644	53,266	52,479	53,279	51,191	60,449	61,563
Number of crash reports	7,624	7,499	4,656	4,703	4,339	4,273	6,611	3,259	4,118	2,803
Number of arrests	2,977	2,921	2,900	2,648	2,509	2,306	1,127	2,108	3,876	6,980
Number of bookings	I	7,833	8,419	8,093	7,135	6,969	6,993	7,084	7,433	7,176
Public Works Centerline miles of road maintained	1,570	1,580	1,582	1,594	1,603	1,612	1,624	1,634	1,647	1,650
<b>Health</b> Public Health: Vaccines administered	33,132	37,535	41,642	44,971	40,410	54,143	46,454	53,409	49,688	46,600
Number of monthly participants	3,443	4,125	4,522	4,559	4,667	4,580	4,660	4,712	4,920	5,000
Culture & Recreation Parks & Recreation:										
Recreation center participation Aquatic center participation	522,087 62.647	88.409	89.343	414,554 77.195	75.127	107.403 107.403	2/0,090 104.453	240,298 111.183	104.172 104.172	92.062
Rounds of Golf	52,750	43,273	40,816	39,249	39,169	37,591	37,049	33,580	31,120	35,880
Boat Rental	738	744	904	541	652	734	602	590	822	731

# WASHTENAW COUNTY Capital Asset Statistics by Function/Program Last Ten Years

Function/Program	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009
Sheriff										
Vehicle patrol units:										
Police service automobiles	60	60	82	82	85	85	85	90	90	89
Animal control	-	-	1	1	2	2	2	2	2	2
Marine safety	-	-	2	6	2	2	2	3	3	3
Jail	-	-	16	16	17	17	17	17	17	18
Motorcycles	-	-	5	12	12	12	12	2	-	-
Parks and recreation										
Parks:										
County	13	13	13	13	13	13	13	13	13	13
Natural areas	-	-	-	6	6	6	10	12	20	17
Park acreage:										
Parkland	1,256	1,376	1,376	1,438	1,438	1,647	1,762	1,834	1,903	1,943
Natural areas	-	-	-	438	715	780	980	1,079	1,659	1,767
Picnic areas	12	12	19	19	19	19	19	19	19	19
Historic sites	2	2	2	2	2	2	2	2	2	2
Buildings:										
Log cabins	-	-	-	-	-	1	1	1	1	1
County recreation center	1	1	1	1	1	1	1	1	1	1
Fishing structures	4	4	3	3	3	3	3	3	3	3
Pavilions	6	6	11	11	12	12	12	12	12	12
Concession	-	-	-	-	3	3	3	3	3	3
Multi-purpose	-	-	-	-	2	2	2	2	2	2
Nature cabin	1	1	1	1	1	1	1	1	1	1
Swimming beach areas	2	2	2	2	2	1	1	1	1	1
Swimming pools (in/out)	-	-	2	2	2	1	1	1	1	1
Golf Courses:										
18 hole course	1	1	1	1	1	1	1	1	1	1
18 hole disc course	-	-	-	-	1	1	1	1	1	2
Trails:										
Nature	7	13	7	7	9	9	9	10	10	11
Exercise	-	1	1	1	1	1	1	1	1	1
Multiuse	-	1	8	8	8	8	8	8	8	8
Playgrounds	-	-	6	6	6	6	7	7	7	7
Water Areas:										
Water parks	1	1	1	1	1	1	1	1	1	1
Spray play feature	-	1	3	3	3	3	3	3	3	3
Lazy river ride	-	-	-	-	1	1	1	1	1	1
Public works										
Centerline miles of county roads:										
Federal and State	180	180	180	180	180	576	576	580	580	580
Primary	521	529	529	529	542	586	587	588	588	589
Local	768	758	758	756	743	703	704	706	706	705
Subdivision	-	282	282	296	308	323	333	340	353	356

## WASHTENAW COUNTY Schedule of Insurance As of December 31, 2009

Type of Coverage Name of Company	Policy Period	Premium	Description
Genesis Insurance Company	10/1/09-10/1/10	\$ 701,569	Auto, general and police legal liability of the County for bodily injury, property damage and personal injury. Limit \$5,000,000 per occurrence and \$5,000,000 aggregate. Occurrence form; \$350,000 self insured retention.
Buildings and Contents CHUBB Insurance Co.	10/1/09-10/1/10	120,256	All risk coverage on buildings and contents at replacement cost. \$185,000,000 limit \$250,000 deductible per occurrence (includes burglary). Includes perils from flood and earthquake.
Inland Marine Coverage	10/1/09-10/1/10	Included	Covers scheduled portable equipment consisting of radio and video equipment, boats and trailers, etc. All risk coverage.
Data Processing Coverage	10/1/09-10/1/10	Included	Covers data processing equipment, media and extra expense. Limit \$500,000 per occurrence.
Employee Benefit Liability	10/1/09-10/1/10	Included	Policy limit \$1,000,000 covers employees, prospective employees, former employees, or their beneficiaries, for damages sustained in the administration of employee benefits programs.
Great American Ins. Co.	10/1/09-10/1/10	11,764	Covers loss to the County caused by dishonesty or fraudulent act of an employee or failure to faithfully perform the duties or the position. Limit \$5,000,000 with \$10,000 loss deductible. All County employees covered. Public Employee Blanket Bond.
Public Officials Genesis Insurance Company	10/1/09-10/1/10	Included	Policy limit \$5,000,000 subject to \$350,000 deductible covers liability for wrongful acts, claims made form, duty to defend.
Professional Liability Hudson Insurance Co.	10/1/09-10/1/10	133,826	Covers Public Health and Mental Health operations (includes doctors) \$1,000,000 each medical incident. Deductible of \$250,000 does not include defense costs.
Boiler Machinery Policy	10/1/09-10/1/10	Included	Covers boilers and air conditioning units, broad form basis (except cast iron), including repair and/ or replacement on most objects. \$1,000 deductible.
Lawyers Professional Lloyds/National Legal Aid and Defender Association	10/1/09-10/1/10 3/1/09-3/1/10	1,730 15,307	Covers Employee related issues in Public Defender's Office. Professional liability limit \$1,000,000. Disciplinary proceedings limit \$5,000. Also covers Labor Relation Attorney and Corp Counsel. Personal injury \$1,000,000/1,000,000. Disciplinary proceeding \$10,000. Subject to deductible.

Continued...

## WASHTENAW COUNTY Schedule of Insurance As of December 31, 2009

Type of Coverage Name of Company	Policy Period	Premium	Description
Short-Term Bond Burnham & Flower of Michigan The Hartford	12/01/09-03/31/10	\$ 26,570	Bond was based on 40% of the tax levy for the County, schools and SET (State Education Tax). County is reimbursed for approximately 95% of the cost of the bond.
Judicial Liability Complete Equity Market	10/1/09-10/1/10	35,315	Covers 20 Judges, Magistrates and referees \$1,000,000 liability coverage per claim. \$2,500 deductible.
Federal Insurance Companies	10/1/09-10/1/10	11,550	Fiduciary Liability Policy for Washtenaw County covering the VEBA, MPPP and WCERS Systems with limits of \$3,000,000.
Zurich US Insurance Group	10/1/09-10/1/10	697	Provide insurance coverage for underground storage tanks with limits of \$1,000,000.
Workers' Compensation BROADSPIRE	02/01/09-02/01/10	41,935	TPA for Claims Service.
Safety National	02/01/09-02/01/10	52,218	Statutory specific excess insurance above a \$400,000 retention.
Long-Term Disability Unum Provident	Monthly	Varies	Covers all full-time regular employees. Choice of coverage is 50%, 60%, or 66 and 2/3% of monthly salary with varying elimination periods. Also covers part-time MNA employees basic coverage only
Traditional with Master Medical (MM50) Blue Cross/Blue Shield	Monthly	Varies	Basic and Master Medical Comprehensive medical care coverage including emergency care, some out-patient treatment, and prescription co-pay. Annual deductible of \$50 (\$100 family) on Master Medical Benefits.
Comprehensive Major Medical (CMM 250) Blue Cross/Blue Shield	Monthly	Varies	A cost-sharing comprehensive medical care plan including emergency care, some out-patient treatment, prescription co-pay, and annual deductible of \$250 (\$500 family) on all covered benefits.
Dental Delta Dental Core Plan	Monthly	Varies	100% basic dental, 50% other services, 50% Prosthondontics and Orthodontic services, \$750 annual limit.
Dental Delta Dental Retiree Plan	Monthly	Varies	100% basic dental, 50% other services, 50% Prosthondontics, no Orthodontic services, \$750 annual limit
Dental Delta Dental Premier Plan for those in Flex Benefits who choose this option	Monthly	Varies	100% basic dental, 80% other services, including sealants, 50% Orthodontics services, \$1,000 annual limit and \$1,750 lifetime for Orthodontics.
Life Insurance Unum Provident	Monthly	Varies	Covers death of employee and/or AD&D. All full-time employees with choice of coverage equal to 1 X annual salary up to 50K, 2 X annual salary up to 100K, or 3 X annual salary up to 150K. MNA Employee basic coverage (coverage up to 50K or 1 X annual salary) Continued

## WASHTENAW COUNTY Schedule of Insurance As of December 31, 2009

Type of Coverage <u>Name of Company</u>	Policy Period	Premium	Description
Vision Care Blue Cross/Blue Shied/ Vision Service Plan (VSP)	Monthly	Varies	Vision Care option pays for certain vision care tests and supplies when obtained from a participating provider after County employee pays the provider the required co-payment amount.



# SINGLE AUDIT

For the Year Ended December 31, 2009



# WASHTENAW COUNTY, MICHIGAN SINGLE AUDIT

# **Table of Contents**

# Year Ended December 31, 2009

# PAGE

Schedule of Expenditures of Federal Awards	1-4
Notes to Schedule of Expenditures of Federal Awards	5
Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	6-7
Independent Auditors' Report on Compliance With Requirements Applicable to Each Major Program and Internal Control Over Compliance in Accordance With OMB Circular A-133	8-9
Independent Auditors' Report on Schedule of Expenditures of Federal Awards	10
Schedule of Findings and Questioned Costs	11-17

\* \* \* \* \*

## Schedule of Expenditures of Federal Awards For the Year Ended December 31, 2009

Federal Agency/Pass-Through Grantor/Program Title	Catalog of Federal Domestic Assistance	Expenditures
U.S. DEPARTMENT OF AGRICULTURE		
Direct Program -		
Food Commodities -		
Entitlement & Bonus Commodities	10.550	\$ 1,745
Passed through Michigan Department of Education:		
School Breakfast Program:		
National School Lunch/Breakfast	10.553	25,565
CACFP	10.558	7,677
National School Lunch Program:		
National School Lunch	10.555	100,800
CACFP	10.558	21,436
Total Michigan Department of Education		155,478
Passed through Michigan Department of Community Health:		
Women, Infants and Children	10.557	697,482
Steps Up-FSNE	10.557	32,604
Total Michigan Department of Community Health		730,086
Total U.S. Department of Agriculture		887,309
U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT		
Direct Programs:		
Community Development Block Grant / Entitlement Grants	14.218	1,077,579
ARRA - CDBG - R	14.218	7,665
ARRA - Community Development / Neighborhood Stabilization Program	14.218	286,040
HOME Investment Partnerships Program	14.239	819,100
Total Direct Programs		2,190,384
Passed through SOS Community Services, Inc		
Supportive Housing Program	14.235	162,126
Passed through City of Ann Arbor:		
ARRA - MCHDA - NSP	14.218	24,127
ARRA - CDBG - R	14.253	8,231
Total City of Ann Arbor		32,358
Total U.S. Department of Housing and Urban Development		2,384,868
U.S. DEPARTMENT OF THE INTERIOR		
Passed through Michigan Department of History, Arts and Libraries -		
Historic Preservation Fund Grants-In-Aid	15.904	11,338
		continued

continued...

## Schedule of Expenditures of Federal Awards For the Year Ended December 31, 2009

Federal Agency/Pass-Through Grantor/Program Title	Catalog of Federal Domestic Assistance	Expenditures
U.S. DEPARTMENT OF JUSTICE		
Direct Programs:	1.5 700	<b></b>
Violence Against Women	16.590	\$ 222,252
ARRA - Byrne - JAG Stimulus	16.738	11,134
Byrne Justice Assistance Grant	16.738	13,175
Coverdell	16.742	94,985
Total Direct Programs		341,546
Passed through Michigan Department of State Police -		
2009 - COPS Meth Initiative	16.710	195,541
Passed through Michigan Department of Human Services -		
Juvenile Accountability Incentive Block Grants:		
Juvenile Accountability	16.523	10,984
Disproportionate Minority Contact Reduction Project Grant	16.540	15,060
Federal Drug Court Grant Program	16.585	91,072
Total Michigan Department of Human Services		117,116
Passed through the Office of Juvenile Justice		
and Delinquency Prevention -		
National CASA Expansion Grant	16.547	9,027
Total U.S. Department of Justice		663,230
U.S. DEPARTMENT OF TRANSPORTATION		
Passed through Michigan Office of Highway Safety Planning -		
State and Community Highway Safety:		
Safe Routes To School	20.205	21,653
Drive Michigan Safely - Safe Communities	20.600	46,039
Drive Michigan Safely - Youth Alcohol	20.601	4,114
Drive Michigan Safely - Car Seats	20.602	4,000
Total U.S. Department of Transportation		75,806
U.S. ENVIRONMENTAL PROTECTION AGENCY		
Passed through State of Michigan Department of Environmental Quality:		
Capitalization Grants for Clean Water State Revolving Funds:		
Allen Creek - Project 5338-01	66.458	1,054,429
Allen Creek - Project 5337-01	66.458	275,000
Allen Creek - Project 5434-01	66.458	38,500
Drinking Water and Radiological Protection Division	66.471	6,771
Total U.S. Environmental Protection Agency		1,374,700
		continued

## Schedule of Expenditures of Federal Awards For the Year Ended December 31, 2009

Federal Agency/Pass-Through	Catalog of Federal Domestic	
Grantor/Program Title	Assistance	Expenditures
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES		
Direct Programs:		
ARRA - Head Start	93.600	\$ 43,611
Head Start	93.600	3,236,663
Total Direct Programs		3,280,274
Passed through State Court Administration Office -		
Access & Visitation	93.597	14,051
Passed through Michigan Department of Community Health:		
Tuberculosis Control Programs	93.116	21,502
Suicide Prevention	93.243	4,145
Immunization Grants:		
Immunization Action Plan	93.268	143,153
Vaccines	93.268	1,074,511
VFC Provider Site Visits	93.268	4,800
Immunization Nurse Training	93.268	3,450
Immunization AFIX	93.268	100
CDC Emergency Prep Focus A	93.283	66,442
CDC Emergency Prep Pan Flu H1N1	93.069	8,004
Chronic Disease - Obesity	93.283	2,572
Medical Assistance Program:		_,
Care Coordination	93.778	16,464
Infant Mortality	93.778	27,108
Child Special Health Care	93.778	28,811
HIV Prevention Program -	25.110	20,011
HIV/AIDS Counseling and Testing	93.940	86,135
Maternal and Child Health Services Block Grant:	25.210	00,155
Local Maternal and Child Health	93.994	109,008
STD	93.991	27,249
Health Disparities	93.991	4,525
Child Special Health Care	93.994	21,403
Total Michigan Department of Community Health		1,649,382
Passed through Washtenaw Community Health Organization:		
Projects for Assistance in Transition from Homelessness (PATH) Substance Abuse and Mental Health Services -	93.150	141,026
SPF/SIG	93.243	107,703
Community Mental Health Services Block Grant:	75.245	107,703
Anti Stigma	93.958	62,498
Youth Aging Out	93.958	40,000
Trauma Training	93.958	40,000 51,226
Traning Training	23.750	51,220

continued...

## Schedule of Expenditures of Federal Awards For the Year Ended December 31, 2009

Federal Agency/Pass-Through Grantor/Program Title	Catalog of Federal Domestic Assistance	Expenditures
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES (CONCLUDED)		
Passed through Washtenaw Community Health Organization (Concluded):		
Community Mental Health Services Block Grant (Concluded):		
Child Respite	93.958	\$ 7,620
Crisis Stabilization	93.958	70,000
Omnibus Budget Reconciliation Act -		,
Preadmission Screenings and Annual Resident Reviews	93.778	485,447
Total Washtenaw Community Health Organization		965,520
Passed through Michigan Department of Human Services:		
Family Support Payments to States	93.560	312,349
Strong Families/Safe Children Coordination	93.558	29,713
Child Support Enforcement:		
Friend of the Court	93.563	3,883,685
Prosecuting Attorney	93.563	357,017
Total Michigan Department of Human Services		4,582,764
Total U.S. Department of Health and Human Services		10,491,991
OFFICE OF NATIONAL DRUG CONTROL POLICY		
Passed through Michigan Department of State Police -		
HIDTA - Southeastern Michigan:		
2008 - ISDC	07.000	141,634
2008 - LAWNET	07.000	41,883
2008 - Management and Coordination Initiative	07.000	191,663
2009 - ISDC	07.000	320,504
2009 - LAWNET	07.000	81,232
2009 - Management and Coordination Initiative	07.000	525,861
Total Office of National Drug Control Policy		1,302,777
U.S. DEPARTMENT OF HOMELAND SECURITY		
Passed through Michigan Department of State Police -		
Homeland Security Grant Program:		
Emergency Management Performance Grant	97.042	52,228
Homeland Security Grant Program	97.067	735,908
Total Michigan Department of State Police		788,136
Passed through Oakland County -		
Homeland Security Grant Program	97.067	92,347
Total U.S. Department of Homeland Security		880,483
TOTAL EXPENDITURES OF FEDERAL AWARDS		\$ 18,072,502

## Notes to Schedule of Expenditures of Federal Awards

## 1. BASIS OF PRESENTATION

The accompanying Schedule of Expenditures of Federal Awards includes the federal grant activity of Washtenaw County, Michigan (the "County") and is presented on the accrual basis of accounting.

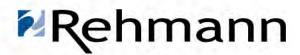
The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations.* Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

## 2. SUBRECIPIENTS

Of the federal expenditures presented in the schedule, Washtenaw County, Michigan provided federal awards to subrecipients as follows:

Program Title	Federal CFDA Number	Amount Provided to Subrecipients
High Intensity Drug Trafficking Area	07.000	\$ 81,232
Women, Infants and Children	10.557	137,547
Community Development Block Grant	14.218	429,994
Community Development / Neighborhood Stabilization Program	14.218	208,069
HOME	14.239	459,873
Violence Against Women	16.590	34,487
SPF/SIG Grant	93.243	2,221
Steps Up	93.283	36,723
Access & Visitation	93.597	12,636
Head Start	93.600	940,999
Infant Mortality	93.778	15,293

#### \* \* \* \* \*



**Rehmann Robson** 

675 Robinson Rd. Jackson, MI 49203 Ph: 517.787.6503 Fx: 517.788.8111 www.rehmann.com

## INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

March 24, 2010

To the Board of Commissioners of Washtenaw County Ann Arbor, Michigan

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of *WASHTENAW COUNTY*, *MICHIGAN*, as of and for the year ended December 31, 2009, and have issued our report thereon dated March 24, 2010. Our report includes a reference to other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. The financial statements of the Washtenaw County Road Commission were not audited in accordance with *Government Auditing Standards*. Other auditors audited the financial statements of the Employment Training and Community Services Fund, as described in our report on the County's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

## **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered Washtenaw County, Michigan's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over financial reporting.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.



Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in the internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above. However, we identified a certain deficiency in internal control over financial reporting, described in the accompanying *schedule of findings and questioned costs* as item 2009-1 that we consider to be a significant deficiency in internal control over financial reporting. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

#### **Compliance and Other Matters**

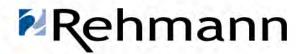
As part of obtaining reasonable assurance about whether *Washtenaw County, Michigan's* financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests and the reports of the other auditors disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to management of Washtenaw County in a separate letter dated March 24, 2010.

The County's responses to the findings identified in our audit are described in the accompanying schedule of findings and questioned costs. We did not audit the County's responses and, accordingly, we express no opinion on them.

This report is intended solely for the information and use of the audit committee, management and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Rehmann Johan



**Rehmann Robson** 

675 Robinson Rd. Jackson, MI 49203 Ph: 517.787.6503 Fx: 517.788.8111 www.rehmann.com

#### INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

March 24, 2010

To the Board of Commissioners of Washtenaw County Ann Arbor, Michigan

#### **Compliance**

We have audited the compliance of *Washtenaw County, Michigan* (the "*County*") with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement that are applicable to each of its major federal programs for the year ended December 31, 2009. The County's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to each of its major federal programs is the responsibility of the County's management. Our responsibility is to express an opinion on the County's compliance based on our audit.

The County's basic financial statements include the operations of the Employment Training and Community Services Fund, which expended \$12,912,250 in federal awards, which is not included in the schedule of expenditures of federal awards for the year ended December 31, 2009. Our audit, described below, did not include the operations of the Employment Training and Community Services Fund because an audit in accordance with OMB Circular A-133 for those activities was performed separately and a separate report was issued.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the County's compliance with those requirements.



In our opinion, the County complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended December 31, 2009. However, the results of our auditing procedures disclosed instances of noncompliance with those requirements, which are required to be reported in accordance with OMB Circular A-133 and which are described in the accompanying schedule of findings and questioned costs as items 2009-2, 2009-3 and 2009-4.

#### **Internal Control Over Compliance**

The management of the County is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the County's internal control over compliance with the requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, we identified certain deficiencies in internal control over compliance that we consider to be significant deficiencies in internal control over compliance as described in the accompanying schedule of findings and questioned costs as items 2009-2 through 2009-4. A significant deficiency in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

The County's responses to the findings identified in our audit are described in the accompanying schedule of findings and questioned costs. We did not audit the County's responses and, accordingly, we express no opinion on them.

This report is intended solely for the information and use of the audit committee, management, the governing body, others within the entity, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Rehmann Johan

# Rehmann

**Rehmann Robson** 

675 Robinson Rd. Jackson, MI 49203 Ph: 517.787.6503 Fx: 517.788.8111 www.rehmann.com

#### INDEPENDENT AUDITORS' REPORT ON SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

March 24, 2010

To the Board of Commissioners of Washtenaw County Ann Arbor, Michigan

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County, as of and for the year ended December 31, 2009, and have issued our report thereon dated March 24, 2010. Our audit was performed for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by OMB Circular A-133 and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

Our report includes a reference to other auditors.

Rehmann Johan



## Schedule of Findings and Questioned Costs

For the Year Ended December 31, 2009

## SECTION I - SUMMARY OF AUDITORS' RESULTS

## Financial Statements

Type of auditors' report issued:	Unqualified
Internal control over financial reporting:	
Material weakness(es) identified?	yes <u>X</u> no
Significant deficiencies identified not considered to be material weaknesses?	X yes none reported
Noncompliance material to financial statements noted?	yes <u>X</u> no
<u>Federal Awards</u>	
Internal Control over major programs:	
Material weakness(es) identified?	yes <u>X</u> no
Significant deficiencies identified not considered to be material weaknesses?	X yes none reported
Type of auditors' report issued on compliance for major programs:	Unqualified
Any audit findings disclosed that are required to be reported in accordance with Circular A-133, Section 510(a)?	X yes no

## Schedule of Findings and Questioned Costs (Continued)

For the Year Ended December 31, 2009

## SECTION I - SUMMARY OF AUDITORS' RESULTS (Concluded)

#### **Identification of Major Programs**

## **CFDA Numbers**

#### Name of Federal Program or Cluster

07.000 14.218 & 14.253	High Intensity Drug Trafficking Area Community Development Block Grants Entitlement Grants Cluster
66.458	Capitalization Grants for Clean Water State Revolving Fund
93.268	Immunization
93.563	Child Support Enforcement
93.600	Head Start
97.067	Homeland Security Grant Program
Dollar threshold used to distinguish between Type A and Type B programs:	<u>\$542,175</u>

Auditee qualified as low-risk auditee? \_\_\_\_\_ yes \_\_\_\_ no

## Schedule of Findings and Questioned Costs (Continued)

For the Year Ended December 31, 2009

## SECTION II – FINANCIAL STATEMENT FINDINGS

#### 2009-1 Significant Audit Adjustments (Repeat)

**Finding type:** Significant deficiency in internal controls over financial reporting.

*Criteria.* Management is responsible for maintaining its accounting records in accordance with generally accepted accounting principles (GAAP).

*Condition.* During our audit, we identified and proposed an adjustment (which was approved and posted by management) that was significant to the County's financial statements. This adjustment was the posting of a liability and receivable.

*Cause.* Internal controls did not detect all adjustments necessary to properly record year-end balances.

*Effect.* As a result the accounts payable and receivable as well as the corresponding revenue and expense accounts in the Washtenaw County special revenue High Intensity Drug Trafficking Area fund were initially understated by approximately \$120,000.

*Recommendation.* We recommend that the County take steps to insure that all year-end adjustments are identified and posted for financial reporting purposes.

*View of Responsible Official.* Upon receiving this finding last year, we made improvements to our year end cut off procedures. As a result, all invoices received during January 2010 for payment were reviewed centrally by the Payables division of Finance to see if they pertained to 2009 business. This enabled us to identify a number of items that needed to be accrued back to 2009. The item in question above was not approved by HIDTA for payment until early March. We have notified the appropriate fiscal staff to take extra care to ensure that the cost of goods or services provided to the County in a particular year is properly charged to that year and that year end accrual journal entries be prepared when needed to accomplish this.

## Schedule of Findings and Questioned Costs (Continued)

For the Year Ended December 31, 2009

#### SECTION III – FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

2009-2 Allowable Costs/Cost Principles – Payroll Allocation Immaterial noncompliance / significant deficiency in internal controls over compliance

**Program:** CDBG (CFDA# 14.218 and 14.253)

**Finding type:** Significant deficiency in internal controls over employee time reporting.

*Criteria.* Employee timesheets submitted to the payroll department should accurately reflect actual time worked by employees.

*Condition.* Employees that are charged to multiple grants complete a County timesheet used to determine payroll and a second community development timesheet used to allocate hours worked on individual federal programs. Through our payroll testing, we noted 2 out of 40 instances where the County timesheets did not agree with the timesheets used to allocate hours. The instances noted were employees having sick or vacation time being allocated to the federal grants but these hours not showing up on the County timesheet. This would cause cumulative unused employee sick and vacation time to be overstated.

*Cause.* The County timesheet and the employee allocation timesheet are reviewed by separate individuals and not compared for agreement.

*Effect.* This condition increases the risk that employee hours are not being accurately reflected in the County payroll system.

*Recommendation*. We recommend the two timesheets that the community development employees complete are reviewed and compared for agreement by the same individual.

*View of Responsible Officials:* The County will implement this recommendation.

## Schedule of Findings and Questioned Costs (Continued)

For the Year Ended December 31, 2009

#### **SECTION III – FEDERAL AWARD FINDINGS AND QUESTIONED COSTS (Continued)**

## 2009-3 Allowable Costs/Cost Principles – Semi-annual Payroll Certifications Immaterial noncompliance / Significant deficiency in internal controls over compliance

**Program:** HIDTA (CFDA# 07.000) and Immunization (CFDA# 93.268)

*Criteria.* Office of Management and Budget Circular No. A-87, *Cost Principles for State, Local, and Indian Tribal Governments*, requires that when employees work on multiple activities, the distribution of their salaries or wages must be supported by personnel activity reports or a statistical sampling system that has been approved by the cognizant Federal agency. The Circular also requires that where employees are expected to work solely on a single federal award, charges for their salaries can be supported by at least semi-annual certifications that they worked solely on that program for the period covered by the certification.

*Condition.* During the year ended December 31, 2009, three employees did not complete, sign or date the semi-annual certifications required by A-87.

Cause. These employees were missed due to oversight by management.

*Effect.* This condition increases the risk that the County could report an incorrect amount for expenditures related to federal grant programs.

*Recommendation.* We recommend that the County implement procedures to identify all employees that are charged 100% to these federal grants and review the certifications on a semi-annual basis to insure that they are completed.

*View of Responsible Officials.* It is the normal practice in County departments that administer federal grant programs to make sure that their employees track their time spent on each federal grant or if working solely on one federal grant to sign a certification form twice per year stating that they worked only on that federal grant. The three employees cited were inadvertently missed in this process. The respective departments have notified us that they will increase their monitoring and oversight of this process to make sure all employees are in compliance in the future.

## Schedule of Findings and Questioned Costs (Continued)

For the Year Ended December 31, 2009

#### SECTION III – FEDERAL AWARD FINDINGS AND QUESTIONED COSTS (Concluded)

2009-4 Equipment and Real Property Management – Tracking of equipment purchased with federal funds. Immaterial noncompliance / Significant deficiency in internal controls over compliance

**Program:** Head Start (CFDA# 93.600) and Homeland Security (CFDA# 97.067)

*Criteria.* OMB Circular A-87 and the OMB Circular A-102 Common Rule require governments to identify and properly track equipment purchased with federal funds.

*Condition.* During the year ended December 31, 2009, equipment purchased with Head Start and Homeland Security federal funds were not identified by the County as items that needed to be capitalized.

*Cause*. These expenditures were not posted to capital outlay expense accounts and therefore were not identified by the County as items that needed to be capitalized.

*Effect.* While the affected departments were aware of these capital equipment purchases and had the ability to track on a decentralized basis, County Finance was not initially aware of them and thus was unable to record and track them on its physical inventory system.

*Recommendation.* A review of expenditures of federal awards should be done on a regular basis to determine if there are items that should be capitalized.

*View of Responsible Officials.* The County will implement this recommendation immediately. We will work with departments when they are preparing the budgets for their grants so that they use the appropriate capital asset line items for any anticipated capital purchases greater than \$5,000. This will better enable us to identify items that should be capitalized and tracked.

## Schedule of Findings and Questioned Costs (Concluded)

For the Year Ended December 31, 2009

## SECTION IV – PRIOR YEAR FEDERAL AWARD FINDINGS

#### 2008-1 Material Audit Adjustments

Issue was not resolved, repeated as finding 2009-1

#### 2008-2 Review of Bond Expenditures

Issue was adequately resolved

#### 2008-3 Suspended and Debarrred Parties

Issue was adequately resolved

#### 2008-4 Required Percentage of Income Eligible Students

Issue was adequately resolved

\* \* \* \* \*



**Rehmann Robson** 

675 Robinson Rd. Jackson, MI 49203 Ph: 517.787.6503 Fx: 517.788.8111 www.rehmann.com

## COMMUNICATION WITH THOSE CHARGED WITH GOVERNANCE UNDER SAS NO. 114

March 24, 2010

To the Board of Commissioners of Washtenaw County Ann Arbor, Michigan

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of *Washtenaw County* (the "County") for the year ended December 31, 2009, and have issued our report thereon dated March 24, 2010. Professional standards require that we provide you with the following information related to our audit.

## <u>Our Responsibility Under Auditing Standards Generally Accepted in the United States of</u> <u>America and OMB Circular A-133</u>

As stated in our engagement letter dated January 8, 2010, our responsibility, as described by professional standards, is to express opinions about whether the financial statements prepared by management with your oversight are fairly presented, in all material respects, in conformity with accounting principles generally accepted in the United States of America. Our audit of the financial statements does not relieve you or management of your responsibilities.

In planning and performing our audit, we considered the County's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinions on the financial statements and not to provide assurance on the internal control over financial reporting. We also considered internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

As part of obtaining reasonable assurance about whether the County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit. Also, in accordance with OMB Circular A-133, we examined, on a test basis, evidence about the County's compliance with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement applicable to each of



its major federal programs for the purpose of expressing an opinion on the County's compliance with those requirements. While our audit provides a reasonable basis for our opinion, it does not provide a legal determination on the County's compliance with those requirements.

## **Planned Scope and Timing of the Audit**

We performed the audit according to the planned scope and timing previously communicated to you in our engagement letter and our meeting about planning matters on January 8, 2010.

#### **Significant Audit Observations**

#### Qualitative Aspects of Accounting Practices

Management is responsible for the selection and use of appropriate accounting policies. In accordance with the terms of our engagement letter, we will advise management about the appropriateness of accounting policies and their application. The significant accounting policies used by the County are described in Note 1 to the financial statements. No new accounting policies were adopted and the application of existing policies was not changed during the year. We noted no transactions entered into by the County during the year for which there is a lack of authoritative guidance or consensus. There are no significant transactions that have been recognized in the financial statements in a different period than when the transaction occurred.

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. The most sensitive estimates affecting the financial statements were:

- Management's estimate of the useful lives of depreciable capital assets is based on the length of time it is believed that those assets will provide some economic benefit in the future.
- Management's estimate of the accrued compensated absences is based on current hourly rates and policies regarding payment of sick and vacation banks.
- Management's estimate of the insurance claims incurred but not reported is based on information provided by the entity's third party administrators and subsequent claims activity.

We evaluated the key factors and assumptions used to develop these estimates in determining that they are reasonable in relation to the financial statements taken as a whole.

#### No Difficulties Encountered in Performing the Audit

We encountered no significant difficulties in dealing with management in performing and completing our audit.

#### Corrected and Uncorrected Misstatements

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are trivial, and communicate them to the appropriate level of management. Management has corrected all such misstatements. The material misstatements detected as a result of audit procedures (and corrected by management) included a receivable and payable accrual for approximately \$120,000, as well as the corresponding revenue and expenditure accounts, in the High Intensity Drug Trafficking Area special revenue fund.

#### No Disagreements with Management

For purposes of this letter, professional standards define a disagreement with management as a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

#### Management Representations

We have requested certain representations from management that are included in the attached management representation letter dated March 24, 2010.

#### Management Consultations with Other Independent Accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to the entity's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

#### Other Audit Findings or Issues

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as the governmental unit's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

This information is intended solely for the use of the governing body and management of Washtenaw County and is not intended to be and should not be used by anyone other than these specified parties.

Very truly yours,

Rehmann Lobarn

## Washtenaw County

## **Attachment A- Consideration of Internal Control Over Financial Reporting**

## For the Year Ended December 31, 2009

In planning and performing our audit of the financial statements of the Washtenaw County (the "County") as of and for the year ended December 31, 2009, in accordance with auditing standards generally accepted in the United States of America, we considered the County's internal control over financial reporting (internal control) as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. The deficiencies we noted that we consider to be significant deficiencies are described in the Schedule of Findings and Questioned Costs in the County's Single Audit report.

## **Other Matters**

## W-9 Forms

The County is required to obtain and retain W-9 forms for all of its vendors in order to determine if form 1099 reporting will be required and whether back up withholding will be necessary. As part of our audit procedures, we selected five vendors to ensure that the County was in compliance with this requirement. Of the five vendors selected, there was no W-9 on file for three of them. We recommend that the County implement procedures to ensure this requirement is followed so that the County can avoid having to pay steep penalties for not having these forms on file.

County Response. The County will implement this recommendation immediately.

## Washtenaw County

## Attachment A- Consideration of Internal Control Over Financial Reporting (Concluded)

## For the Year Ended December 31, 2009

## **Reconciliation of Agency Fund Liabilities**

As part of each audit, we test balances of various accounts within the County's agency funds to ensure proper accounting and reconciliation of these funds. During this year's testing, we noted a few accounts that had not been reconciled in several months, specifically related to the courts. While these amounts are not material to the County's financial statements taken as a whole, they nevertheless represent a significant amount of resources for which the County is fiscally responsible. Failure to properly account for these funds greatly increases the risk that misstatements (caused either by error or fraud) could occur and not be detected. In order to enhance internal controls over these funds, we recommend that the County implement procedures to ensure that these amounts are being reconciled in a timely manner.

County Response. The County will implement this recommendation immediately.

\* \* \* \* \*



# WASHTENAW COUNTY FINANCE

# Washtenaw County Administration Building

220 North Main Street P.O. Box 8645 Ann Arbor, MI 48107-8645

(734)-222-4750

50 FAX (734)-222-6778

March 24, 2010

Rehmann Robson P.O. Box 449 Jackson, MI 49204

We are providing this letter in connection with your audit of the financial statements of *Washtenaw County* as of December 31, 2009 and for the year then ended for the purpose of expressing opinions as to whether the financial statements present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Washtenaw County and the respective changes in financial position and, where applicable, cash flows thereof in conformity with accounting principles generally accepted in the United States of America. We confirm that we are responsible for the fair presentation of the previously mentioned financial statements in conformity with accounting principles generally accepted in the United States of America. We are also responsible for adopting sound accounting policies, establishing and maintaining effective internal control, and preventing and detecting fraud.

We confirm, to the best of our knowledge and belief, as of March 24, 2010, the following representations made to you during your audit.

- 1. The financial statements referred to above are fairly presented in conformity with accounting principles generally accepted in the United States of America and include all properly classified funds and other financial information of the primary government and all component units required by generally accepted accounting principles to be included in the financial reporting entity.
- 2. We have made available to you all
  - a. Financial records and related data and all audit or relevant monitoring reports, if any, received from funding sources.
  - b. Minutes of the meetings of the Board of Commissioners or summaries of actions of recent meetings for which minutes have not yet been prepared.
- 3. There have been no communications from regulatory agencies concerning noncompliance with, or deficiencies in, financial reporting practices.
- 4. There are no material transactions that have not been properly recorded in the accounting records underlying the financial statements or the schedule of expenditures of federal awards.

- 5. We are in agreement with the adjusting journal entries you have proposed, and they have been posted.
- 6. We acknowledge our responsibility for the design and implementation of programs and controls to prevent and detect fraud.
- 7. We have no knowledge of any fraud or suspected fraud affecting the entity involving:
  - a. Management,
  - b. Employees who have significant roles in internal control, or
  - c. Others where the fraud could have a material effect on the financial statements.
- 8. We have no knowledge of any allegations of fraud or suspected fraud affecting the entity received in communications from employees, former employees, analysts, regulators, or others.
- 9. We have a process to track the status of audit findings and recommendations.
- 10. We have identified to you any previous financial audits, attestation engagements, performance audits, or other studies related to the objectives of the audit being undertaken and the corrective actions taken to address significant findings and recommendations.
- 11. We have provided our views on reported findings, conclusions, and recommendations, as well as our planned corrective actions, for the report.
- 12. The County has no plans or intentions that may materially affect the carrying value or classification of assets, liabilities, or equity.
- 13. The following, if any, have been properly recorded or disclosed in the financial statements:
  - a. Related party transactions, including revenues, expenditures/expenses, loans, transfers, leasing arrangements, and guarantees, and amounts receivable from or payable to related parties.

For the purposes of this letter, related parties mean members of the governing body; board members; administrative officials; immediate families of administrative officials, board members, and members of the governing body; and affiliated governmental units that are not included in the financial statements as part of the reporting entity.

- b. Guarantees, whether written or oral, under which the County is contingently liable.
- c. All accounting estimates that could be material to the financial statements, including the key factors and significant assumptions underlying those estimates and measurements. We believe the estimates and measurements are reasonable in the circumstances, consistently applied, and adequately disclosed.
- 14. We are responsible for compliance with the laws, regulations, and provisions of contracts and grant agreements applicable to us, including tax or debt limits and debt contracts; and we have

identified and disclosed to you all laws, regulations and provisions of contracts and grant agreements that we believe have a direct and material effect on the determination of financial statement amounts, or other financial data significant to the audit objectives, including legal and contractual provisions for reporting specific activities in separate funds.

- 15. There are no
  - a. Violations or possible violations of budget ordinances, laws and regulations (including those pertaining to adopting, approving, and amending budgets), provisions of contracts and grant agreements, tax or debt limits, and any related debt covenants whose effects should be considered for disclosure in the financial statements, or as a basis for recording a loss contingency, or for reporting on noncompliance.
  - b. Unasserted claims or assessments that our lawyer has advised us are probable of assertion and must be disclosed in accordance with *Financial Accounting Standards Board (FASB) Statement No. 5, Accounting for Contingencies.*
  - c. Other liabilities or gain or loss contingencies that are required to be accrued or disclosed by FASB Statement No. 5.
  - d. Reservations or designation of fund equity that were not properly authorized and approved.
- 16. As part of your audit, you prepared the draft financial statements and schedule of expenditures of federal awards. We have designated a competent management-level individual to oversee your services and have made all management decisions and performed all management functions. We have reviewed, approved, and accepted responsibility for those financial statements and schedule of expenditures of federal awards.
- 17. The County has satisfactory title to all owned assets, and there are no liens or encumbrances on such assets nor has any asset been pledged as collateral.
- 18. The County has complied with all aspects of contractual agreements that would have a material effect on the financial statements in the event of noncompliance.
- 19. The financial statements include all component units as well as joint ventures with an equity interest, and properly disclose all other joint ventures and other related organizations.
- 20. The financial statements properly classify all funds and activities.
- 21. All funds that meet the quantitative criteria in GASB Statement Nos. 34 and 37 for presentation as major are identified and presented as such and all other funds that are presented as major are particularly important to financial statement users.
- 22. Net asset components (invested in capital assets, net of related debt; restricted; and unrestricted) and fund balance reserves and designations are properly classified and, if applicable, approved.
- 23. Provisions for uncollectible receivables have been properly identified and recorded.

- 24. Expenses have been appropriately classified in or allocated to functions and programs in the statement of activities, and allocations have been made on a reasonable basis.
- 25. Revenues are appropriately classified in the statement of activities within program revenues, general revenues, contributions to term or permanent endowments, or contributions to permanent fund principal.
- 26. Interfund, internal, and intra-entity activity and balances have been appropriately classified and reported.
- 27. Deposits and investment securities are properly classified as to risk, and investments are properly valued.
- 28. Capital assets, including infrastructure assets, are properly capitalized, reported, and, if applicable, depreciated.
- 29. Required supplementary information (RSI) is measured and presented within prescribed guidelines.
- 30. With respect to federal award programs:
  - a. We are responsible for complying and have complied with the requirements of OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations.
  - b. We have, in accordance with OMB Circular A-133, identified in the schedule of expenditures of federal awards, expenditures made during the audit period for all awards provided by federal agencies in the form of grants, federal cost-reimbursement contracts, loans, loan guarantees, property (including donated surplus property), cooperative agreements, interest subsidies, insurance, food commodities, direct appropriations, and other assistance.
  - c. We are responsible for complying with, and have complied with in all material respects, the requirements of laws, regulations, and the provisions of contracts and grant agreements related to each of our federal programs and have identified and disclosed to you the requirements of laws, regulations, and the provisions of contracts and grant agreements that are considered to have a direct and material effect on each major federal program.
  - d. We are responsible for establishing and maintaining, and have established and maintained, effective internal control over compliance requirements applicable to federal programs that provides reasonable assurance that we are managing our federal awards in compliance with laws, regulations, and the provisions of contracts and grant agreements that could have a material effect on our federal programs. We believe the internal control system is adequate and is functioning as intended. Also, no changes have been made in internal control over compliance or other factors to the date of this letter that might significantly affect internal control, including any corrective action taken with regard to significant deficiencies (including material weaknesses) reported in the schedule of findings and questioned costs.

- e. We have made available to you all contracts and grant agreements (including amendments, if any) and any other correspondence with federal agencies or pass-through entities relating to major federal programs.
- f. We have received no requests from a federal agency to audit one or more specific programs as a major program.
- g. We have complied, in all material respects, with the compliance requirements, including when applicable, those set forth in the *OMB Circular A-133 Compliance Supplement*, relating to federal awards and have identified and disclosed to you all amounts questioned and any known noncompliance with the requirements of federal awards, including those resulting from other audits or program reviews.
- h. Amounts claimed or used for matching were determined in accordance with relevant guidelines in OMB Circular A-87, Cost Principles for State, Local, and Tribal Governments, and OMB's Uniform Administrative Requirements for Grants and Cooperative Agreements to State and Local Governments.
- i. We have disclosed to you our interpretation of compliance requirements that may have varying interpretations.
- j. We have made available to you all documentation related to the compliance requirements, including information related to federal program financial reports and claims for advances and reimbursements.
- k. Federal program financial reports and claims for advances and reimbursements are supported by the books and records from which the financial statements have been prepared.
- 1. We have charged costs to federal awards in accordance with applicable cost principles.
- m. The copies of federal program financial reports provided you are true copies of the reports submitted, or electronically transmitted, to the respective federal agency or pass-through entity, as applicable.
- n. We have monitored subrecipients to determine that they have expended pass-through assistance in accordance with applicable laws and regulations and have met the requirements of OMB Circular A-133.
- o. We have taken appropriate action, including issuing management decisions, on a timely basis after receipt of subrecipients' auditor's reports that identified noncompliance with laws, regulations, or the provisions of contracts or grant agreements to ensure that subrecipients have taken the appropriate and timely corrective action on findings.
- p. We have considered the results of subrecipient audits and have made any necessary adjustments to our books and records.
- q. We are responsible for and have accurately prepared the summary schedule of prior audit findings to include all findings required to be included by OMB Circular A-133 and we

have provided you with all information on the status of the follow-up on prior audit findings by federal awarding agencies and pass-through entities, including all management decisions.

r. We are responsible for and will accurately prepare the auditee section of the Data Collection Form as required by OMB Circular A-133, and we are responsible for preparing and implementing a corrective action plan for each audit finding.

No events, including instances of noncompliance, have occurred subsequent to the balance sheet date and through the date of this letter that would require adjustment to or disclosure in the aforementioned financial statements or in the schedule of findings and questioned costs.

in

Peter Ballios, Finance Director

Peter Collinson, Accounting Manager

# Washtenaw County Department Listing

- Administrator
- 14-A District Court
- Children's Services
- County Clerk :
  - Clerk/Register of Deeds
  - Elections
  - Vital Records
- Community Development
- Corporation Counsel :
  - Risk Management
- Economic Development and Energy
- Employment Training and Community Services
- Equalization
- Facilities Management
- Finance
- Fleet Management
- Head Start
- Health :
  - o Building Inspection
  - Environmental Health
  - Public Health
- Human Resources
- Information Technology:
  - Geographic Information Systems (GIS)
- County Extension
- Parks and Recreation
- Probation
- Prosecuting Attorney :
  - High Intensity Drug Trafficking Area (HIDTA)
- Public Defender
- Sheriff :
  - Community Corrections
  - Emergency Management
    - Homeland Security Grants
- Treasurer
- Trial Court :
  - Juvenile Court
  - Friend of the Court
  - Probate Court
- Veteran Affairs
- Water Resources Commissioner :
  - Public Works
  - Soil Erosion

Washtenaw County Departments Receiving Monies Over The Counter		
-		
Department	Location	
Clerk - Register of Deeds	Downtown	
Clerk -Vital Records	Downtown	
Clerk - Elections Administration	Downtown	
Court Services	Downtown	
Probate Court	Downtown	
Friend of Court	Downtown	
Treasurer's Office	Downtown	
Parks & Recreation	Platt Road	
Juvenile Court	Platt Road	
Community Corrections	Service Center	
District courts	Service Center	
Sheriff	Service Center	
Water Resources	Zeeb Road	
Environmental Health	Zeeb Road	
Building Inspection	Zeeb Road	
MSU Extension	Zeeb Road	